# COMPREHENSIVE ANNUAL FINANCIAL REPORT





ORTH CLACKAM







NCPRD IS A SERVICE DISTRICT OF CLACKAMAS COUNTY, OREGON

# NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon)

**Comprehensive Annual Financial Report** 

For the Fiscal Year Ended June 30, 2018

Prepared by:

Clackamas County Department of Business & Community Services and Department of Finance Scott Archer, Director, North Clackamas Parks and Recreation District Elizabeth Gomez, Financial Operations Manager, North Clackamas Parks and Recreation District Christa Bosserman Wolfe, Interim Director of Finance David Bodway, Finance Manager (This page intentionally left blank)

# NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon)

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# **INTRODUCTORY SECTION**

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Administration

150 Beavercreek Rd. Oregon City, OR 97045 503,742,4348 phone 503,742,4349 fax ncprd.com

October 31, 2018

To the Honorable Chair Jim Bernard, Commissioner Paul Savas, Commissioner Martha Schrader, Commissioner Sonya Fischer, Commissioner Ken Humberston, and Citizens of the North Clackamas Parks and Recreation District (NCPRD):

State law requires that every local government publish, within six months of the close of each fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ending June 30, 2018.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls that it has established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Moss Adams, LLP Certified Public Accountants, have issued an unmodified opinion on NCPRD's financial statements for the year ended June 30, 2018. The Independent Auditor's Report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complements this letter of transmittal and these should be read in conjunction with each other.

# Profile of the Government

NCPRD (the District), created November 21, 1990, is located in the urbanized northwest portion of Clackamas County (the County), one of Oregon's fastest growing regions. The District includes the Cities of Milwaukie and Happy Valley and a large unincorporated area of urban Clackamas County. It does not include the bordering cities of Gladstone or Johnson City. Of the District's 122,000 residents, approximately 2/3 live in the unincorporated area, and 1/3 live in the incorporated cities of Milwaukie and Happy Valley. The District is bounded on the east by SE 177th Avenue, on the west by the Willamette River, by the Multnomah/Clackamas County boundary to the north, and by the Clackamas River to the south. The District includes key areas of economic activity within the County, including one of the State's largest commercial concentrations at Clackamas Town Center and the Clackamas Promenade shopping center, both thriving retail centers. Another strong area of economic activity is the industrial/commercial corridor along Highway 212/224.

The District is empowered to levy a property tax on both real and personal property located within its boundaries. It is also empowered by State statute to extend its boundaries by annexation.

The District was established as a County Service District (under ORS 451) and is a component unit of Clackamas County. The five-member Board of County Commissioners serves as the Board of Directors (Board) for the District and the Commissioners are elected on a non-partisan basis. Board members serve four-year terms and the Chair is specifically elected by voters. The Chair and other Board members are elected not by geographic region but at-large.

The Budget Committee is composed of the Commissioners and five citizen members made up of District residents, who review and approve the budget for the fiscal year. A nine-member citizen District Advisory Board exists to make recommendations to the Board of Directors and Budget Committee. The District Advisory Board is currently not meeting pending resolution of the City of Happy of Valley's status with the District. Additional information can be found under the Major Initiatives section of this document.

The District provides a full range of park and recreation services to the community. These services include natural and developed park areas; recreational and sports programming and activities; a full-service older adult community center, which provides social and recreational programs; a full-service aquatic center with multiple pools, water recreation, and instruction programs; and a full-service sports complex with all-weather turf ball fields and a walking path.

The Board is required to adopt a budget annually by June 30 for the upcoming fiscal year. Fiscal years run from July 1 through the following June 30. This annual budget serves as the foundation for the District's financial planning and control. The budget is prepared by fund in accordance with Oregon Budget Law.

# Local Economy

The local economic climate has been relatively healthy for the District from its inception in 1990 until the significant economic downturn in 2008. The 2008 downturn resulted in annual property tax revenue increasing at a rate below the 3 percent allowed by law. In addition, System Development Charge (SDC) revenue was negatively impacted by the downturn. Fortunately, the revenue picture has been improving for the last few years as strong construction activity continues throughout the eastern portion of the District resulting in increased revenues to respond to increased demand for services.

According to Mark Zandi, Chief Economist for Moody's Analytics, the U.S. economy is entering into a "boom phase" of the business cycle, characterized by strong growth, tight markets, rising wages and rising prices.<sup>1</sup> Risks from escalating tariffs on trade, increased prices of imported goods and added inflationary pressures may make it difficult for the Federal Reserve to continue to successfully steer policy in the coming years.

A more immediate danger for the Fed is the continued need for higher short-term interest rates despite subdued long-term growth expectations. Key determinants of economic growth rates include the inflation rate, number of workers and levels of productivity. Inflation remains lower

<sup>&</sup>lt;sup>1</sup> https://www.oregon.gov/das/OEA/Documents/forecast0918.pdf, p. 2.

than it has been, even falling some in recent years, with expectations for growth remaining relatively static. On a national scale, productivity is currently running at its lowest growth rate in 40 years, with no indication that it will increase. Lastly, demographics will play a role in long-term growth, especially in the number of workers. These factors will keep economic growth rates stagnant over the next two decades.

They do not rule out a year or more of stronger gains, however. Encouraging signs such as new business formation and increased research and development spending could have an effect on productivity in the future. Another potential factor is the tightening labor market. As labor becomes more expensive, businesses invest more in technology to offset those costs. Overall, the economy continues to expand and remain healthy. Growth prospects remain bright, fueled by the federal fiscal stimulus. In addition to the unwinding of the fiscal policy and tighter monetary policy, the impacts of an aging population, and a tight labor market will continue to impact medium-and longer-run growth forecasts.<sup>2</sup>

Oregon's expansion continues to outperform other states with an industrial structure and ability to attract and retain young, working-age households. Job growth has been slow, but strong enough to keep up with population gains and to absorb workers returning to the labor market. The slowing in Oregon's economy appears to have stabilized in the past year and as a result, income growth and withholdings from Oregonian paychecks have revived. "New research from the Oregon Employment Department shows that the median hourly wage increase for Oregon workers since 2014 has been 3.1 percent annually for the past three years," compared to the national wage growth which is just now approaching 3 percent.<sup>3</sup>

The Office of Economic Analysis uses four different sources to measure the labor market: the monthly payroll employment survey; the monthly household survey; monthly withholding tax receipts; and the quarterly census of employment and wages. Each of these measures indicate that the labor market is improving. Jobs are being added, albeit at a slower rate. Wages are rising, both in aggregate and for each worker, and unemployment is below what is historically considered full employment for Oregon.

In the second quarter of 2018, total nonfarm employment increased 1.9 percent over the past year, reflecting an increase in growth in the private sector of 2.3 percent as well as the public sector declining 0.3 percent.<sup>4</sup> These rates are more than needed to keep pace with current population, however, they are slower than seen in years past.

Jobs in large service sector industries have generally led job growth in terms of the number of jobs added and with above-average job growth. These include jobs in professional and business services, health services, and leisure and hospitality industries. These industries gained 15,400 jobs in the past year and account for 44 percent of all job gains across Oregon.<sup>5</sup>

The industries related to housing, such as wood products, construction, mining and logging, and financial services (mostly in real estate) have been hardest hit by the Great Recession. These

<sup>&</sup>lt;sup>2</sup> https://www.oregon.gov/das/OEA/Documents/forecast0918.pdf, p. 3.

<sup>&</sup>lt;sup>3</sup> https://www.oregon.gov/das/OEA/Documents/forecast0918.pdf, p. 5.

<sup>&</sup>lt;sup>4</sup> https://www.oregon.gov/das/OEA/Documents/forecast0918.pdf, p. 8.

<sup>&</sup>lt;sup>5</sup> https://www.oregon.gov/das/OEA/Documents/forecast0918.pdf, p. 8.

industries are slowly recovering, but are still in need of significant growth to achieve pre-recession numbers. Oregon's manufacturing sector is currently returning to growth following declines a year ago. Typically, Oregon manufacturers outperform those in other states, because the state focuses primarily on newer technologies such as aerospace and semiconductors, and is not reliant on old auto makers or textile mills.

As of the drafting of this letter, ten of Oregon's major industries are experiencing all-time highs in job growth. Jobs in construction, manufacturing, retail services, transportation, warehouse and utilities, financial, professional and business, education, health services, and other services account for 68 percent of all statewide jobs, and public sector jobs account for an additional 16 percent of all jobs.

Clackamas County is similar to the State when looking at its major industries and other economic indicators. The County has added back over 26,000 jobs or 141% of the 18,400 jobs lost since the start of the recession. Most of these jobs were added in the County's largest industries which are Health Care and Social Assistance, Professional and Business Services, Retail Trade, Manufacturing, Food Services, Wholesale Trade, and Construction. These seven industries in Clackamas County provided 70 percent of all jobs. Since 2009, the industries with the highest growth rate included Professional and Business Services, Health Care, and Construction. The unemployment rate in Clackamas County remains low and between June 2017 and June 2018 decreased from 3.9 to 3.7. Clackamas County gained 2,700 new jobs in 2017; primarily in the educational and health services and construction industry. In construction, the County has added 4,750 jobs since 2010; with two-thirds of this job growth in specialty trade contractors who perform specific activities like plumbing, painting, and electrical work.<sup>6</sup>

NCPRD is directly impacted by the construction industry and housing market with regards to the collection of Parks System Development Charges (PSDCs). The data shows that while permit activity remains strong, it is not as robust as the past couple of years. During fiscal year 2017/2018, Clackamas County issued 132 residential and commercial permits for new construction in the unincorporated portion of the District. This is an increase from 84 permits issued in fiscal year 2016/2017. Due to the attempted withdrawal of the City of Happy Valley from NCPRD, effective January 1, 2018, the City discontinued collecting SDCs on behalf of NCPRD from that portion of the District. Between July 1, 2017 and December 31, 2017, Happy Valley issued 55 residential and commercial permits for new construction, which generated revenues for NCPRD. During the fiscal year 2017/2018 the City of Milwaukie issued 13 commercial and residential permits for new construction, a decrease from 21 in fiscal year 2016/2017. Oregon and Clackamas County are expected to see continued growth in the construction industry in 2018 and 2019, although it is not expected to be as high as in past years.

As economic and revenue outlook are never certain, it is important to identify and monitor potential economic threats and risks. Oregon is currently facing several economic risks. Housing affordability has become an issue because the new supply entering the market has not kept up with the demand for either new households or investors, which has impacted both rental and

<sup>&</sup>lt;sup>6</sup> https://www.qualityinfo.org/documents/10182/96541/Clackamas+Economic+Indicators?version=1.54

ownership markets. This has caused a rapid increase in prices and so is becoming a much larger risk to the outlook of the economy.

Another large risk is federal fiscal policy. Oregon ranks 29th in terms of federal grants as a share of state revenue. Oregon also ranks 48th in terms of federal procurement share of the economy. However, Oregon ranks 19th highest among all states in terms of direct federal employment. Transportation funding is another large concern in terms of federal policy. Finally, it is important to reference the Federal timber policy. Even with the temporary reinstatement of payments, it is clear that federal policy makers will not reinstate the program to the same levels as before. We are hopeful that the ongoing negotiations for more sustainable timber harvest will ultimately result in increased revenue to Oregon counties.<sup>7</sup>

Despite these risks, IHS Economics projects Oregon's economy to fare well relative to the rest of the country in the coming years. The state's Real Gross State Product is projected to be the seventh fastest among all states across the country in terms of growth with gains averaging 2.5 percent through 2023. Total employment is expected to be the eighth strongest among all states at an annualized 1.3 percent, while manufacturing employment will be the second fastest in the country at 1.1 percent. Total personal income growth is expected to be 4.7 percent per year, the tenth fasted among all states.

# Long-term Financial Planning

In order to preserve a strong financial position, the District Board established a reserve/contingency policy for the District's General Fund. This policy is reviewed annually to ensure it is reflective of the current cash flow projections for the District. This policy has proven to be a prudent financial decision and has allowed the District to avoid borrowing in the early months of each fiscal year to fund operations while awaiting property tax proceeds, the bulk of which are received in November of each year.

The General Fund ending fund balance at June 30, 2017 was \$4.7 million and increased to \$5.3 million at the end of fiscal year 2017/2018. This increase can be largely attributed to an increase in property tax revenue during the fiscal year.

The finance team continues to provide enhanced financial reporting of the District to include a five-year forecast as well as quarterly financial updates. This additional reporting has provided the management team, the District Board, and the District Budget Committee with insight and knowledge of the District's current and projected fiscal position. Also, this enhanced reporting has enabled District staff to continually assess operations, set priorities, evaluate services and programs, and pursue new ways to deliver services more effectively and efficiently to District residents.

District staff completed their annual analysis update of the capital assets inventory which is used to determine the dollars needed each year for the replacement and repair of the District's aging assets. This analysis and annual update help to ensure that funds are systematically set aside

<sup>&</sup>lt;sup>7</sup> https://www.oregon.gov/das/OEA/Documents/forecast0918.pdf, p. 14.

each year to make certain capital assets are replaced as needed and remain in good repair. The analysis and information have also been incorporated into the District's Five-Year Forecast.

Over the past several years, the District has had an ambitious long-term capital improvement projects plan. Although the District's capital improvement plan has been somewhat curtailed by limited capital funding, the District has continued to move forward with the planning of several future District parks, work on Milwaukie Bay Park, Wichita Park, and Hidden Falls Park as well as the acquisition of three new sites: Clackamas, Concord and Wichita Elementary Schools.

# Milwaukie Bay Park

NCPRD staff is working in partnership with the City of Milwaukie to complete the final and most ambitious phase of Milwaukie Bay Park (previously known as Riverfront Park). The proposed elements in the final phase include a children's play area, event space, interactive fountain, pathways for pedestrians, and alignment of the Trolley Trail connection through the park. NCPRD will solicit bids for design and engineering services for the work in winter 2019. NCPRD has identified completion of the park in the adopted 2007 System Development Charges Capital Improvement Plan (SDC CIP) and allocated \$25,000 in the Adopted Budget for FY 2018/2019 to further the project.

# **Hidden Falls**

The Hidden Falls project is a new 21.3-acre natural area that includes a portion of Rock Creek, a natural waterfall, and a new 0.84-mile segment of the Mt. Scott/Scouter Mountain Trail Loop near Hood View Park. The project will be completed in partnership with ICON Construction through a Purchase and Sale and Development Agreement. The overall value of the project is estimated at \$2.8 million, with \$1.6 funded by NCPRD Park System Development Charges, and \$1.2 million in value donated by Icon Construction.

# Wichita Park

NCPRD, in partnership with the City of Milwaukie, received \$265,000 in grant funding from the Oregon Parks and Recreation Department for improvements to Wichita Park. These funds, along with funds from NCPRD and \$10,000 from the Linwood Neighborhood District Association, will provide for improvements to a one-acre neighborhood park site located in the Linwood neighborhood in Milwaukie. Construction for the project has begun and is expected to be completed by Spring 2019.

# Concord Master Plan

NCPRD acquired three new facilities in FY 2017/2018 in a strategic partnership with North Clackamas School District, including Concord Elementary School, located on SE Concord near McLoughlin Blvd. The acquisition of the Concord School was a high priority because of its potential uses as a park, community center, and library, as well as the high level of community interest in preservation of the school building itself. Now, NCPRD and the community need to complete a master plan for the land and the building to determine a roadmap of how best to redevelop the property.

# Major Initiatives

# Master Plan/Governance

In 2014, the District completed the final draft of an updated District-wide Master Plan to guide the District for the next 10 years. The new Master Plan provided the history, investments, and funding sources of the District. Most importantly, it provided input from our residents regarding their wants and needs for parks and recreation facilities and services in the future.

The **Primary Recommendations** of the 2014 Master Plan supported many of the same key recommendations from the 2004 Master Plan. Following are the primary recommendations of the 2014 Master Plan:

- Adopt an aspirational Capital Improvement Plan to meet the needs of residents and balance levels of service throughout the District.
- Identify funding sources for the aspirational Capital Improvement Plan: explore issuing a general obligation (voter approved) bond for capital.
- Review and update System Development Charge zones, rates and methodology.
- Identify funding sources for additional recreational programming and operations and maintenance; consider increasing the District's permanent tax rate.
- If re-forming the District to increase the permanent tax rate, consider re-forming as a Special Parks and Recreation District under ORS 266 in order to attain the benefits of representative governance and the focus of a special purpose board.

Based on the Master Plan recommendations, a recommendation from the District Advisory Board and approval from the Board of County Commissioners, the District put a measure on the November 2014 ballot with the goal of establishing a sustainable, long-term funding strategy for the District moving forward. This measure would have reformed the District as a new, ORS 266 park and recreation district with its own, locally elected governing board and established a tax rate of .89 cents/\$1,000 in assessed home value (this was a 35 cents per \$1,000 increase from current rates or \$7 per month more for a \$250,000 home). Unfortunately Measure 3-451 did not pass, with 54 percent of voting residents in opposition to the measure.

The potential for governance and reformation of the District under ORS 266 continues to be an important agenda item for the District Board to consider. However, discussions have been put on hold for the time being due to the unresolved withdrawal of the City of Happy Valley from the District.

# Happy Valley Withdrawal

In June 2017, the City of Happy Valley passed an Ordinance to withdraw from NCPRD. The City relied upon Oregon Revised Statute (ORS) 222 to guide its path of withdrawal from the District. NCPRD maintains that the City, in its use of ORS 222 to withdraw, did not follow the correct statute. Rather, NCPRD believes that ORS 198 is the correct statute for this process. This matter is subject to a Circuit Court decision which is pending at the time of writing this letter. Further explanation of this matter is contained in the "Subsequent Events" attachment.

# North Clackamas School District Strategic Partnership

North Clackamas Parks and Recreation District (NCPRD) and North Clackamas School District (NCSD) finalized a strategic partnership May 2018. This partnership included the exchange of NCPRD-owned Hood View Park in Happy Valley for three of NCSD's buildings: Clackamas Elementary School in unincorporated Clackamas County; Concord Elementary School in Oak Grove; and Wichita Elementary School in unincorporated Milwaukie. Additionally, NCPRD has received nearly \$14 million in cash proceeds for the balance of the total transaction value of \$18.7 million. Under a separate Facility Use and Transition Agreement between the two agencies, the School District will continue to operate Wichita School until 2020 and NCPRD will oversee operation of Hood View Park until 2021. The purpose of this is to ensure a period of continuity and limited disruption to the programs and community uses at each of the two facilities.

#### Awards and Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the North Clackamas Parks and Recreation District for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2017. This was the twenty-second consecutive year the District received the award. In order to be awarded such a Certificate, the District had to publish an easily-readable, efficiently-organized CAFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for one year. We believe our current CAFR continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the Government Finance Officers Association to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the North Clackamas Parks & Recreation District and Finance Department. We express appreciation to all staff members who assisted and contributed to its preparation. Credit must also be given to the Board of County Commissioners for their support in maintaining the highest standards of public service in the management of NCPRD and to our citizen members who serve on the District Advisory Board.

Respectfully submitted,

Scott Archer Director North Clackamas Parks and Recreation District

201012012

Elizabeth Gomez C Financial Operations Manager North Clackamas Parks and Recreation District

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Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

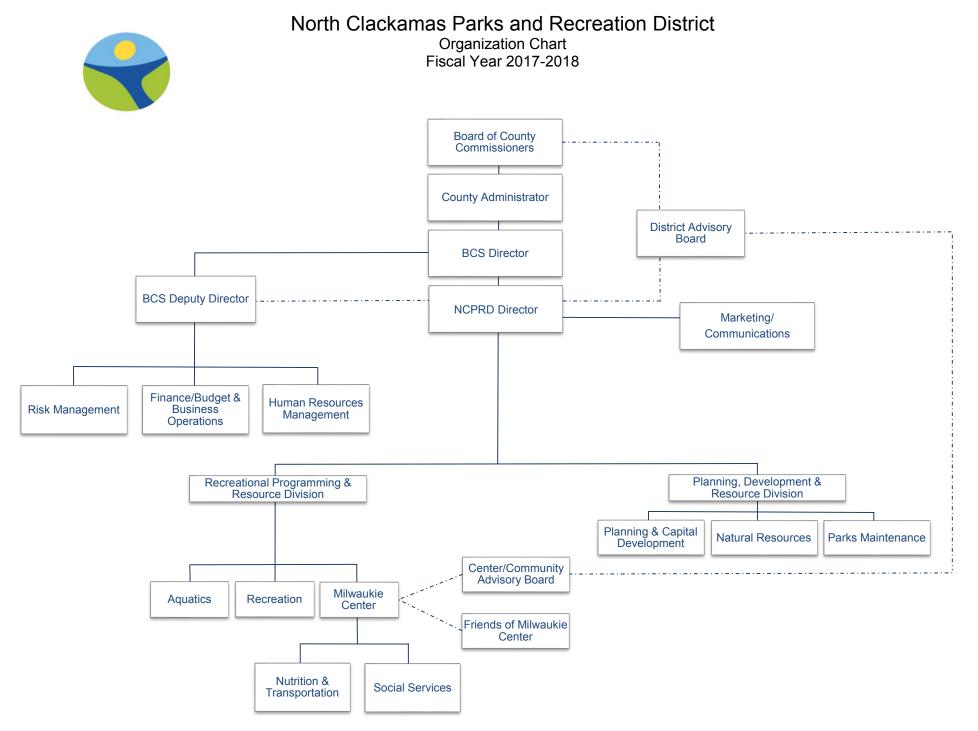
North Clackamas Parks and Recreation District Oregon

> For its Comprehensive Annual Financial Report for the Fiscal Year Ended

> > June 30, 2017

Christophen P. Monill

Executive Director/CEO



# NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon)

#### GOVERNING BODY UNDER ORS 451.485 BOARD OF COUNTY COMMISSIONERS CLACKAMAS COUNTY, OREGON

Public Services Building 2051 Kaen Road Oregon City, Oregon 97045

#### COMMISSIONERS AS OF JUNE 30, 2018

Name	Term Expires
Jim Bernard, Chair Public Services Building	December 31, 2020
Sonya Fischer, Commissioner Public Services Building	December 31, 2018
Ken Humberston, Commissioner Public Services Building	December 31, 2020
Paul Savas, Commissioner Public Services Building	December 31, 2018
Martha Schrader, Commissioner Public Services Building	December 31, 2020

# DIRECTOR

Scott Archer

# **ADMINISTRATIVE OFFICES**

Clackamas County, Oregon 2051 Kaen Road Oregon City, Oregon 97045

# LEGAL COUNSEL AND REGISTERED AGENT

Stephen Madkour 2051 Kaen Road Oregon City, Oregon 97045

**FINANCIAL SECTION** 

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# **REPORT OF INDEPENDENT AUDITORS**

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# **Report of Independent Auditors**

Board of County Commissioners of Clackamas County, Oregon, as Governing Body of North Clackamas Parks and Recreation District Oregon City, Oregon

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, the aggregate remaining fund information, and the respective budgetary comparisons for the General Fund, Nutrition and Transportation Fund, and System Development Charges Zone 3 Fund of North Clackamas Parks and Recreation District (the District), a component unit of Clackamas County, Oregon, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2018, and the respective changes in financial position and the respective budgetary comparisons for the General Fund, Nutrition and Transportation Fund, and System Development Charges Zone 3 Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 11 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual fund statements and schedules on pages 37-44 and schedule of property tax transactions on page 45 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

This supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules, and schedule of property tax transactions are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express on opinion or provide any assurance on it.

#### **Reports of Other Legal and Regulatory Requirements**

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 31, 2018 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering District's internal control over financial reporting and compliance.

#### Other Reporting Required by Minimum Standards for Audits of Oregon Municipal Corporations

In accordance with the Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated October 31, 2018, on our consideration of the District's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Janus C. Layanotta

For Moss Adams, LLP Eugene, Oregon October 31, 2018

# MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis of the North Clackamas Parks and Recreation District's financial performance provides an overview of the financial activities for the fiscal year ended June 30, 2018. Please read it in conjunction with the transmittal letter, the basic financial statements and the accompanying notes to those financial statements.

# FINANCIAL HIGHLIGHTS

- Assets of the District exceeded liabilities at the close of the fiscal year by \$65,030,793. Of this amount, \$10,354,456 may be used to meet ongoing obligations.
- Net position increased by \$7,008,449. The increase is due to the excess of program and general revenues over program expenses and a gain on the disposal of a capital asset as seen in the Statement of Activities.
- Governmental funds reported a combined ending fund balance of \$37,448,254 an increase of \$11,430,367 from the prior year. Please see the Reconciliation of Statement of Revenues, Expenditures, Other Financing Sources (Uses) and Changes in Fund Balances to Statement of Activities on page 18 which reconciles the increase in fund balances to the increase in net position in detail.
- The District's total debt decreased by \$5,530,000 due to payments on existing debt principal.

# OVERVIEW OF THE FINANCIAL STATEMENTS

The financial statements presented herein include activities of the North Clackamas Parks and Recreation District (District) using the integrated approach as prescribed by Governmental Accounting Standards Board Statement No. 34.

The government-wide financial statements, including the Statement of Net Position and the Statement of Activities, present the financial picture of the District as a whole from the economic resources measurement focus using the accrual basis of accounting. These statements include all assets of the District (including capital assets) as well as all liabilities (including long-term debt). Current year revenues and expenses are taken into account regardless of when cash is received or paid. Additionally, certain adjustments have occurred to eliminate interfund activity such as payables and receivables.

The Statement of Net Position and the Statement of Activities report district-wide net position and change from the prior year. Net position is the difference between assets and liabilities and represents a measurement of financial health. Over time, increases or decreases in net position indicate whether financial health is improving or deteriorating.

The focus of the Statement of Activities is to match program costs to revenues. To the extent that program costs exceed program-specific revenue, those costs are paid from general District resources. This statement aids the user in determining the extent to which a program is self-supporting or subsidized by general revenues.

# **OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)**

Following the government-wide financial statements are the governmental fund financial statements which are prepared using the current financial resources measurement focus and modified accrual basis of accounting. Major funds are reported individually and the remaining funds are combined. Reconciliation of the fund financial statements to the government-wide financial statements is provided to explain the differences in the two methods of reporting.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, the net position of the District increased over the prior year. The increase arises from the excess of revenue over expenses in the Statement of Activities and flows to the Statement of Net Position.

# **Statement of Net Position**

A condensed version of the Statement of Net Position for fiscal years ended June 30, 2018 and June 30, 2017 follows:

	2018	2017
Assets:		
Current assets	\$ 38,773,242	\$ 27,434,703
Capital assets	 30,360,857	 40,199,117
Total assets	 69,134,099	 67,633,820
Deferred Outflows of Resources	 57,827	 86,740
Liabilities:		
Current liabilities	1,500,806	1,857,603
Liabilities due after one year	 2,660,327	7,840,613
Total liabilities	 4,161,133	 9,698,216
Net position:		
Net investment in capital assets	27,320,530	31,608,504
Restricted for debt service	1,500,000	1,611,355
Restricted for acquisition and development	25,855,807	15,681,999
Unrestricted	 10,354,456	 9,120,486
Total net position	\$ 65,030,793	\$ 58,022,344

# GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

Total net position from governmental activities increased by \$7,008,449 or 12.1%. Net investment in capital assets decreased by \$4,287,974 or 13.5%. This decrease can be attributed to payment of principal on the debt in the amount of \$5,530,000 and the net effect of capital asset additions, deletions and depreciation expenses during the fiscal year. The most significant capital asset deletion was the sale of Hood View Park to North Clackamas School District in exchange for the addition of three capital assets: Clackamas, Concord and Wichita Elementary School. Net position restricted for debt service decreased \$111,355 or 6.9%. Net position restricted for acquisition and development increased by \$10,173,808 or 64.9%. These restricted assets are primarily system development charge revenues which are generated by commercial and residential development activity.

**Statement of Activities:** The Statement of Activities for fiscal years ended June 30, 2018 and 2017 follows:

	2018	2017
Revenues		
Program revenues: Charges for services Operating grants and contributions Capital grants and contributions	\$ 2,341,408 693,063 2,338,138	\$ 2,221,899 707,111 3,925,943
Total program revenues	 5,372,609	 6,854,953
General revenues: Property taxes Earnings on investments Miscellaneous	 7,199,471 499,910 64,912	 6,870,480 261,026 2,665
Total general revenues	 7,764,293	7,134,171
Total revenues	 13,136,902	 13,989,124
Expenses		
Culture and recreation Health and welfare Interest on long-term debt	 8,198,709 1,992,348 287,707	 6,913,776 2,512,913 347,282
Total expenses	 10,478,764	9,773,971
Changes in net position before special item	2,658,138	4,215,153
Special Item Gain on capital asset disposal	 4,350,311	<u> </u>
Changes in net position	7,008,449	4,215,153
Net position, beginning of year	 58,022,344	53,807,191
Net position, end of year	\$ 65,030,793	\$ 58,022,344

# GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

District program expenditure categories include culture, education and recreation, as well as health and welfare. Culture, education and recreation include all activities in the aquatic, sports and leisure program areas, park planning and maintenance. Health and welfare activities include nutrition, transportation, as well as recreation and education programs for older adults, with the majority of activities taking place at the Milwaukie Center.

District program revenues decreased by \$1,482,344 or 21.6%. The decrease can be attributed to a reduction in the Capital Grants and Contributions portion of program revenues to which System Development Charges (SDCs) are classified. Effective December 31, 2017, the City of Happy Valley passed Ordinance 522 to withdraw from NCPRD. Subsequently, no further SDCs were collected by NCPRD from the City of Happy Valley (Zone 3) after that date.

District general revenues increased by \$630,122 or 8.8%, in part due to increased property tax receipts of over \$328,000. Miscellaneous income increased by \$62,247 largely due to the lease of Clackamas Elementary School to Cascade Heights Charter School, pursuant to the purchase and sale agreement with North Clackamas School District. Finally, earnings on investments increased by \$238,884 due to a higher cash balance throughout the fiscal year and slightly higher interest rates.

Program specific expenses increased by \$704,793 or 7.2%, due to an expansion of culture and recreation program offerings. Increases in wages and benefits contributed to the overall escalation of program expenses. The District continues to put forth a strong effort to provide services in the most cost effective manner possible.

Program-specific expenses exceeded program revenues in 2018 by \$5,106,155 as compared to \$2,919,018 in prior year. The change is reflective of the decrease in Capital Grants and Contributions due to the lack of SDCs received from the City of Happy Valley (Zone 3). It is also affected by the increase in wages and benefits mentioned above, as well as an expansion of Culture and Recreation program offerings. In addition, capital expenses and depreciation expenses increased compared to the prior year.

The District continues to work on a cost analysis methodology called the Cost Recovery Model to determine the actual costs of running individual programs. With this detailed information, District staff can strategically decide which programs to subsidize and to what degree those programs will be subsidized with property tax dollars.

# **FUND ANALYSIS**

The primary fund of the District, the General Fund, ended the year with a fund balance of \$5,476,818 - an increase of nearly \$800,000 from the prior year. A key factor contributing to this increase is the increase in property tax revenue of over \$328,000 from prior year.

The Nutrition and Transportation Fund ended the year with a fund balance of \$275,112, down \$24,986 from fiscal year 2017/2018. The decrease is primarily due to ongoing expenditures that exceed ongoing revenues. To help offset a portion of the difference between revenues and expenditures, the General Fund transfers \$150,000 each year to subsidize program expenditures.

The System Development Charges Fund (Zone 3) ended the year with an ending fund balance of \$11,687,911, a decrease of \$612,442 from the prior year. As referenced above, this decrease is primarily due to reduced revenue collection as NCPRD hasn't received SDCs from the City of Happy Valley since December 31, 2017.

The Capital Projects Fund ended the year with an ending fund balance of \$9,715,640, an increase of \$9,194,893 from the prior year. This increase can primarily be attributed to the proceeds from the sale of Hood View Park.

The Capital Asset Replacement Fund ended the year with an ending fund balance of \$4,193,490, an increase of \$574,585 from the prior year. This increase can be attributed the General Fund transfer to the Capital Asset Replacement Fund of \$900,000 and expenditures of slightly over \$420,000. The remaining fund balance will carry forward for future repair and replacement needs.

# General Fund Budgetary Highlights

When comparing the final budget to actual revenues, total actual General Fund revenues are higher than budgeted by \$590,285. This variance is due to the property taxes revenue category, which exceeded the anticipated amount by \$245,724, as well as the fees and charges revenue category, which exceeded the budget by \$232,642. Total expenditures (excluding contingency) in the General Fund Programs were under budget by \$1,523,203. This is primarily due to an intentional staff effort to examine and reduce expenditures where possible and also reflects several vacant positions during fiscal year 2017/2018. To ensure that we optimize the use of taxpayer dollars while continuing to provide a high level of service to the citizens of the District, NCPRD management continued a comprehensive review of District operations, capital assets and staffing levels.

The General Fund and Nutrition & Transportation Fund budgets were amended during fiscal year 2017/2018 in various divisions to account for additional expenditures and to recognize additional beginning fund balances.

# **CAPITAL ASSETS**

As of June 30 of 2018 and 2017, the District had invested \$30,360,857 and \$40,199,117 respectively in capital assets, net of depreciation as reflected in the following table:

	 2018	 2017
Land	\$ 13,911,267	\$ 19,022,933
Construction in progress	1,287,171	190,966
Buildings	2,227,075	1,443,784
Office equipment	299,244	352,418
Improvements	12,478,084	19,070,356
Vehicles	 158,016	 118,660
	\$ 30,360,857	\$ 40,199,117

Overall, investment in capital assets decreased \$9,838,260 during the year. This decrease is due to the combination of depreciation expense on currents assets as well as the deletion of *Land* in fiscal year 2017/2018 for the sale of Hood View Park. Increases were realized in *Buildings* and *Construction in Progress* for the purchase of Clackamas, Concord and Wichita Elementary Schools, and the construction on Hidden Falls Park, respectively. Please refer to Notes to Basic Financial Statements - Note 1 for capital asset policy, and Note 5 for a detailed summary of activity.

# DEBT ADMINISTRATION

Full Faith and Credit Refunding Bonds were issued in 2010 to refund the Limited Tax Revenue Refunding Bonds issued in 2000. The original debt was issued in 1993 to pay for the construction of the District's Aquatic Facility and construction of several neighborhood parks. The payment of principal and interest is payable from property taxes assessed by Clackamas County to residents of the District. The new Refunding Bonds have a term of fifteen years and interest rate between 2.5% and 4.0% over the life of the debt.

Oregon Full Faith and Credit bonds were issued in 2008 to acquire and develop approximately 35 acres of land in the City of Happy Valley for District facilities. In FY 2009-10, the District completed Phase I of this 35-acre sports complex which includes four full-size, all-weather turf softball/baseball fields with lights, one overlaid multipurpose field, a gravel walking trail, parking areas, utilities, landscaping and a concessions building. The Full Faith and Credit Obligations have a term of twenty years and a variable interest rate of 3.25 to 4.00% per annum. In May 2018, this debt was paid in full as part of a strategic partnership with North Clackamas School District. NCPRD exchanged Hood View Park for Clackamas, Concord, and Wichita Elementary Schools, as well as additional cash for development of future capital projects.

# **DEBT ADMINISTRATION (Continued)**

The following condensed schedule compares year end balances for 2018 and 2017. Please refer to Notes to Basic Financial Statements - Note 9 for additional detail.

	2018	2017
Full Faith and Credit Obligations	\$ 2,970,000	\$ 8,500,000
	\$ 2,970,000	\$ 8,500,000

# **ECONOMIC FACTORS**

Property taxes represent a significant revenue source for the District's governmental funds, 54.8% and 49.1% of total revenues in 2018 and 2017, respectively. This increase in the percentage of property taxes in relation to total revenues in fiscal year 2017/2018 is reflective of a decrease in capital grants and contributions due to the reduction in SDC collection from the City of Happy Valley. Property tax revenue increased by over \$328,000 from the prior year due in part to an increase in the assessed value of property within the District. All program areas are dependent upon property taxes; therefore, it is appropriate in this section to discuss the continued effect Measure 50 is having on the District.

The property tax limitation measure approved by voters in May 1997 amended Oregon's constitution to cut local property taxes and limit their growth. Measure 50 rolled back assessed values to 90 percent of 1995-96 levels and established permanent tax rates and limited assessed value growth for individual properties to 3 percent per year with exceptions for new construction, subdivision and rezoning. Certain taxes, such as those to pay bonded debt, were exempted from Measure 50 reductions. The maximum permanent tax rate for the North Clackamas Parks and Recreation District as calculated by the Oregon Department of Revenue is \$.5382 per \$1,000 of assessed value.

The District is also dependent on System Development Charge (SDC) revenue, which is generated through new residential and commercial development throughout the District. These resources are used to fund growth-related capital projects within the District. In fiscal year 2016/2017, SDC revenue was \$3,425,943 and decreased to \$2,338,138 in fiscal year 2017/2018. This reduction is largely due to the decrease in collection of SDCs from the City of Happy Valley, as mentioned previously. Since SDCs are one of the only revenue sources available to construct new capital assets, staff must monitor and forecast this revenue on a consistent basis to ensure projections reflect the economic climate of the County and surrounding Portland Metro area.

# **FINANCIAL CONTACT**

The District's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the District's finances and to demonstrate the District's accountability. If you have questions about the report or need additional financial information, please contact the Financial Operations Manager at 150 Beavercreek Road, Oregon City, Oregon 97045. The District's telephone number is (503)742-4352. You can also reach us through our web page at <a href="https://www.ncprd.com">www.ncprd.com</a>.

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# **BASIC FINANCIAL STATEMENTS**

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## NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) STATEMENT OF NET POSITION JUNE 30, 2018

	Governmental Activities
ASSETS:	
Cash and investments	\$ 10,939,400
Property taxes receivable	444,112
Accounts receivable	96,796
Grants receivable	30,542
Prepaid expense	12,591
Restricted cash and investments	27,249,801
Capital assets	
Capital assets not being depreciated	15,198,438
Capital assets being depreciated, net	15,162,419
TOTAL ASSETS	69,134,099
DEFERRED OUTFLOWS OF RESOURCES:	
Deferred charge on debt refunding	57,827
LIABILITIES:	
Accounts payable	248,397
Accrued interest payable	38,308
Due to Clackamas County	834,101
Long-term liabilities:	
Portion due or payable within one year:	
Bonds payable	380,000
Portion due or payable after one year:	
Bonds payable	2,660,327
TOTAL LIABILITIES	4,161,133
NET POSITION:	
Net investment in capital assets	27,320,530
Restricted for debt service	1,500,000
Restricted for acquisition and development	25,855,807
Unrestricted	10,354,456
TOTAL NET POSITION	\$ 65,030,793

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) STATEMENT OF ACTIVITIES - GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

FUNCTIONS/PROGRAMS	Expenses		F Charges for Services	C G	m Revenues perating rants and ntributions		Capital Grants and Contributions		Net (Expense) Revenue and Change in let Position
Culture, education and recreation Health and welfare Interest on long-term debt	\$ 8,198,709 1,992,348 287,707	\$	2,013,611 327,797 -	\$	357,715 335,348 -	\$	2,338,138 - -	\$	(3,489,245) (1,329,203) (287,707)
Total	10,478,764		2,341,408		693,063		2,338,138		(5,106,155)
	GENERAL REVENUES Property taxes levied for general purposes Earnings on investments Miscellaneous								7,199,471 499,910 64,912
	TOTAL GENE	RAL R	EVENUES						7,764,293
	SPECIAL ITEM Gain on capital asset disposal								4,350,311
	CHANGE IN NET	POSI	TION						7,008,449
	NET POSITION, July 1, 2017								58,022,344
	NET POSITION,	June 3	30, 2018					\$	65,030,793

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2018

			Special Revenue Funds				Capital Proje	cts F	unds				
	G	eneral Fund		Nutrition and Transportation Fund		System Development Charges Zone 3 Fund		pital Projects Fund	Capital Asset Replacement Fund		Go	Other vernmental Funds	 Total
ASSETS													
Cash and investments	\$	6,220,617	\$	350,174	\$	-	\$	-	\$	4,221,582	\$	147,027	\$ 10,939,400
Taxes receivable		444,112		-		-		-		-		-	444,112
Accounts receivable		78,209		18,587		-				-		-	96,796
Grants receivable		-		-		-		30,542		-		-	30,542
Due from other funds		-		814		-		-		-		-	814
Due from Clackamas County		-		-		36,870		-		-		73,784	110,654
Prepaid items		12,591		-		-		-		-		-	12,591
Restricted cash and investments		-				11,651,041		9,695,419				5,903,341	 27,249,801
TOTAL ASSETS	\$	6,755,529	\$	369,575	\$	11,687,911	\$	9,725,961	\$	4,221,582	\$	6,124,152	\$ 38,884,710
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES													
LIABILITIES													
Accounts payable	\$	204,208	\$	10,537	\$	-	\$	5,560	\$	28,092	\$	-	\$ 248,397
Due to other funds		814		-		-		-		-		-	814
Due to Clackamas County		831,199		83,926		-		4,761		-		24,869	 944,755
TOTAL LIABILITIES		1,036,221		94,463		-		10,321		28,092		24,869	 1,193,966
DEFERRED INFLOWS OF RESOURCES													
Unavailable revenue		242,490		-		-		-		-		-	 242,490
FUND BALANCES													
Nonspendable		12,591				-		-		-		-	12,591
Restricted		-		-		11,687,911		9,715,640		-		5,952,256	27,355,807
Assigned		-		275,112		-		-		4,193,490		147,027	4,615,629
Unassigned		5,464,227		-		-		-		-			 5,464,227
TOTAL FUND BALANCES		5,476,818		275,112		11,687,911		9,715,640		4,193,490		6,099,283	 37,448,254
TOTAL LIABILITIES, DEFERRED INFLOWS													
OF RESOURCES, AND FUND BALANCES	\$	6,755,529	\$	369,575	\$	11,687,911	\$	9,725,961	\$	4,221,582	\$	6,124,152	\$ 38,884,710

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2018

TOTAL FUND BALANCE Total net position shown in the Statement of Net Position and the Statement of Activities are different because:	\$ 37,448,254
Capital assets are not financial resources for fund reporting purposes and therefore are not reported in the governmental funds.	30,360,857
A portion of the District's receivables are collected after year-end; but they are not collected soon enough to be available as financial resources for the current year. The revenues related to these receivables are deferred and not reported in the governmental funds.	242,490
Long-term assets, such as bond discounts, are not reported as governmental fund assets and liabilities not payable in the current year are not reported as governmental fund liabilities. Interest on long-term debt is not accrued in the governmental funds, but rather is recognized as an expenditure when it is due. These long-term assets and liabilities consist of:	
Deferred charge on debt refunding 57,827	
Accrued interest payable(38,308)Bonds payable, net of bond premium(3,040,327)	
Total effect of long-term assets and liabilities	 (3,020,808)
TOTAL NET POSITION	\$ 65,030,793

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018

		Special Revo	enue Funds	Capital Proje	cts Funds		
			System				
			Development		Capital Asset	Other	
		Nutrition and	Charges Zone 3		Replacement	Governmental	
	General Fund	Transportation Fund	Fund	Capital Projects Fund	Fund	Funds	Total
REVENUES:							
Property taxes	\$ 7,324,250	\$-	\$ -	\$ -	\$-	\$-	\$ 7,324,250
Licenses and permits	-	-	623,490	· ·	-	1,714,648	2,338,138
Interest	104,304	5,456	187,149	52,543	62,477	87,981	499,910
Intergovernmental	134,645	305,392	5,612	25,713	-	33,848	505,210
Charges for services	2,310,930	30,478	-	-	-	-	2,341,408
Interfund services provided	130,668	-	-	-	-	-	130,668
Donations	29,604	158,249	-	-	-	-	187,853
Miscellaneous	29,824	-	-	-	35,088	-	64,912
TOTAL REVENUES	10,064,225	499,575	816,251	78,256	97,565	1,836,477	13,392,349
EXPENDITURES:							
Current:							
Culture, education and recreation	6,667,201	-	44,878	-	270	115,685	6,828,034
Health and welfare	1,085,358	674,561	-	-	-	-	1,759,919
Capital outlay	-	-	-	1,162,491	422,710	-	1,585,201
Debt service:							
Principal	-	-	-	-	-	5,530,000	5,530,000
Interest and fiscal charges	-		-		-	298,828	298,828
TOTAL EXPENDITURES	7,752,559	674,561	44,878	1,162,491	422,980	5,944,513	16,001,982
EXCESS (DEFICIENCY) OF REVENUES							
OVER (UNDER) EXPENDITURES	2,311,666	(174,986)	771,373	(1,084,235)	(325,415)	(4,108,036)	(2,609,633)
OTHER FINANCING SOURCES (USES):							
Transfers in	-	150,000	-	1,136,778	900,000	850,963	3,037,741
Transfers out	(1,559,837)	-	(1,383,815)	-	-	(94,089)	(3,037,741)
TOTAL OTHER FINANCING							
SOURCES (USES)	(1,559,837)	150,000	(1,383,815)	1,136,778	900,000	756,874	
SPECIAL ITEM:							
Land sale proceeds	41,135	-	-	9,142,350	-	4,856,515	14,040,000
						.,	
NET CHANGE IN FUND BALANCE	792,964	(24,986)	(612,442)	9,194,893	574,585	1,505,353	11,430,367
FUND BALANCE, JUNE 30, 2017	4,683,854	300,098	12,300,353	520,747	3,618,905	4,593,930	26,017,887
FUND BALANCE, JUNE 30, 2018	\$ 5,476,818	\$ 275,112	\$ 11,687,911	\$ 9,715,640	\$ 4,193,490	\$ 6,099,283	\$ 37,448,254

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

NET CHANGE IN FUND BALANCES The change in net position reported in the Statement of Activities is different because:		\$	11,430,367
Government funds report capital outlay as expenditures. However, in the Statement of Activities the cost of those assets is capitalized. Their value is allocated over their estimated useful lives and reported as depreciation expense.			
Capital outlay Depreciation	1,402,047 (1,550,618)		(148,571)
Governmental funds report sales of capital assets as a resource when assets are sold. However, in the Statement of Activities a gain or loss on the sale of capital assets is calculated. Land sale proceeds Gain on sale of land	(14,040,000) 4,350,311		(9,689,689)
Long-term debt principal payments are recorded as expenditures in the governmental funds and issuance of long-term debt is recorded as an other financing source. In the Statement of Activities issuance of long-term debt reduces net position and the payment of long-term debt principal increases net position.	<del>4</del> ,000,011		(0,000,000)
Amortization of bond premium Amortization of deferred refunding Payment of long-term debt principal			20,286 (28,913) 5,530,000
In the Statement of Activities interest is accrued on long-term debt and the expense reduces net position. In the governmental funds interest			0,000,000
expense is only recognized when it is due.			19,748
Receivables that do not meet the measurable and available criteria are not recognized as revenue in the current year in the governmental funds. In the Statement of Activities they are recognized as revenue when levied or earned.			(124 770)
		<b></b>	(124,779)
CHANGE IN NET POSITION		\$	7,008,449

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

Original    Final    Actual    Budget      REVENUES:    Property taxes    \$ 6,912,152    \$ 7,157,876    \$ 224,642      Prosenty taxes    2,078,288    2,310,930    222,644    604      Intergos-minental    137,958    134,645    (3,313)      Donatoos    20,000    29,000    29,624    604      Intergos-minental    137,958    137,658    9,276,7,183    590,285      EXPENDITURES:    9,176,898    9,176,898    9,767,183    590,285      Current:    Administration    736,346    836,346    813,768    225,578      Administration    736,346    836,346    813,768    225,788      Program services    540,934    424,539    116,395      Sports    1,342,724    1,342,724    1,342,734    107,851      Aquatic Park    2,110,975    2,100,975    1,66,349    244,626      Milwaukic Center    705,099    694,916    10,183    247,278      Natural Resources    492,009    432,006    148,403		Bu	dget		Variance with Final		
Property taxes    \$ 6,912,152    \$ 6,912,152    \$ 7,157,876    \$ 2,245,24      Fees and charges    137,958    2,078,288    2,370,300    223,2642      Intergovernmental    137,958    134,645    (3,131)      Donations    2,000    29,000    29,264    (3,131)      Interest    14,000    140,304    40,304    40,304      Miscellaneous    5,500    5,500    29,824    24,324      Current:    -    -    2,76,988    9,76,7183    590,285      EXPENDTURES:    -    -    -    24,8473    107,811      Administration    736,346    836,346    813,768    22,578      Program Services    1,773,627    1,481,728    21,889      Program Services    1342,724    1,342,724    1,244,873    107,851      Milwaukie Center    705,099    705,099    694,916    10,183      Aquatic Park    2,110,975    2,166,311    483,610    148,151      Planning and development    56,160    560,600				Actual	Budget		
Fees and charges    2.078,288    2.210,930    232,642      Intergovernmental    137,958    137,958    134,645    (3313)      Donations    29,000    29,604    604      Interest    14,000    140,000    104,304    90,304      Miscellaneous    5,500    29,824    24,324      TOTAL REVENUES    9,176,898    9,767,183    590,285      EXPENDITURES:    20,772,287    1,773,627    1,481,728    22,578      Park services    1,773,627    1,481,728    22,578      Park services    1,773,627    1,481,728    21,0997      Program services    540,934    424,539    116,395      Sports    1,342,724    1,342,724    1,234,873    107,851      Milwaukie Center    705,099    705,099    694,916    10,183      Aquatic Park    2110,975    2,186,677    135,838    144,626      Marketing and communications    480,311    606,311    458,160    144,043      Special Payments    2,014,020    -	REVENUES:						
Intergovernmental    137958    137958    134,645    (3,313)      Donations    29,000    29,000    14,000    14,304    90,004    604      Interest    14,000    14,000    14,304    90,004    604      Miscellaneous    5,500    29,824    24,324    24,324      TOTAL REVENUES    9,176,898    9,767,183    590,285      EXPENDITURES:    Current:							
Donations    29,000    29,000    29,000    29,000    104,000							
Interest    14,000    14,000    104,304    90,304      Miscellaneous    5,500    5,500    29,824    24,324      TOTAL REVENUES    9,176,898    9,176,898    9,767,183    590,285      EXPENDITURES:    Current:    Administration    763,346    885,346    813,768    22,578      Park services    1,773,627    1,748,178    221,899    107,383    107,383      Program services    540,934    540,934    424,539    116,395      Sports    1,342,724    1,342,724    1,244,73    107,851      Milwauk Center    705,097    705,099    694,312    106,349    244,626      Marketing and communications    480,311    606,311    483,160    148,151      Planning and development    551,660    586,660    288,782    287,778      Natural Resources    492,009    492,009    433,606    148,403      Special Payments    2,034,490    -    2,744,490    -    2,744,490      Contingency    2,034,802    1,118,252	6						
Miscellaneous    5,500    5,500    29,824    24,324      TOTAL REVENUES    9,176,898    9,767,183    590,285      EXPENDITURES:							
TOTAL REVENUES    9,176,898    9,767,183    590,285      EXPENDITURES: Current: Administration    736,346    836,346    813,768    22,578      Park services    1,773,627    1,481,728    291,899      Program services    540,934    540,934    444,539    116,395      Sports    1,342,724    1,342,724    1,244,873    107,851      Adjustic Park    211,0975    2,110,975    1,866,349    244,626      Marketing and communications    480,311    666,311    488,160    148,128      Planning and development    551,060    298,782    287,778      Natural Resources    492,009    493,066    148,403      Special Payments    281,677    125,838    145,839      Contingency    2,093,490    2,744,490    -    2,744,490      TOTAL EXPENDITURES    11,118,252    12,020,252    7,752,559    4,267,693      EXCESS (DEFICIENCY) OF REVENUES    (1,941,354)    (2,843,354)    2,014,624    4,857,978      OTHER FINANCING SOURCES (USES)    11,118,252    12,00,6							
Current:    Administration    736,346    813,768    22,578      Park services    1,773,627    1,773,627    1,481,728    29,1899      Program services    540,934    540,934    424,533    116,395      Sports    1,342,724    1,342,724    1,234,873    107,851      Adjuatic Park    2,110,975    2,110,975    1,266,349    224,626      Marketing and communications    480,311    606,511    458,160    148,153      Planning and development    561,060    586,606    298,722    287,278      Natural Resources    2492,009    492,009    343,606    148,403      Special Payments    2,033,490    2,744,490    -    2,744,490      Contingency    2,033,490    2,744,490    -    2,744,490      TOTAL EXPENDITURES    11,118,252    12,020,252    7,752,559    4,267,693      EXCESS (DEFIGENCY) OF REVENUES    (1,941,354)    (2,843,354)    2,014,624    4,857,978      OTHER FINANCING SOURCES (USES):    11,118,252    12,020,053    (1,559,837) <t< td=""><td>TOTAL REVENUES</td><td>9,176,898</td><td>9,176,898</td><td></td><td></td></t<>	TOTAL REVENUES	9,176,898	9,176,898				
Administration  736,346  836,346  813,768  22,578    Park services  1,773,627  1,773,627  1,481,728  291,899    Program services  540,934  442,539  116,395    Sports  1,342,724  1,342,724  1,234,873  107,851    Milwaukie Center  705,099  705,099  684,916  10,183    Aquatic Park  2,110,975  1,866,349  244,626    Marketing and communications  480,311  606,311  458,160  148,151    Planning and development  561,060  586,060  298,782  287,778    Natural Resources  249,2009  433,606  148,403    Special Payments  281,677  281,677  135,838  145,839    Contingency  2.03,490  2,744,490  -  2,744,490  -  2,744,490    TOTAL EXPENDITURES  11,118,252  12,020,252  7,752,559  4,267,693    EXCESS (DEFICIENCY) OF REVENUES  (1,941,354)  (2,843,354)  2,014,624  4,857,978    OTHER FINANCING SOURCES (USES):  11,118,252  12,00,053  (1,156,023)  (1,1429,							
Park services  1,773,627  1,773,627  1,481,728  291,899    Program services  540,934  540,934  424,539  115,395    Sports  1,342,724  1,324,724  1,234,873  107,851    Milwaukic Center  705,099  705,099  694,916  10,133    Aquatic Park  2,110,975  2,110,975  1,866,349  244,626    Marketing and development  1651,606  586,060  298,782  227,728    Natural Resources  492,009  492,009  343,606  148,403    Special Payments  281,677  281,677  135,838  145,839    Contingency  2.033,490  2,744,490  -  2,744,490    TOTAL EXPENDITURES  11,118,252  12,020,252  7,752,559  4,267,693    EXCESS (DEFICIENCY) OF REVENUES  (1,941,354)  (2,843,354)  2,014,624  4,857,978    OTHE FINANCING SOURCES (USES):  11,118,252  12,002,52  7,752,559  4,267,693    Transfers out  (1,838,697)  (1,56,023)  (1,516,023)  2,014,624  4,857,978    OTHE FINANCING SOURCES (USES):  11,115<		700.040	000.040	010 700	22 570		
Program services    540,934    540,934    424,539    116,395      Sports    1,342,724    1,234,873    107,851      Milwaukie Center    705,099    166,349    244,626      Marketing and communications    480,311    606,311    458,160    148,151      Planning and development    561,060    586,060    298,782    287,278      Natural Resources    492,009    492,009    343,606    148,403      Special Payments    2,093,490    2,744,490    -    2,744,490      TOTAL EXPENDITURES    11,118,252    12,020,252    7,752,559    4,267,693      EXCESS (DEFICIENCY) OF REVENUES    (1,941,354)    (2,843,354)    2,014,624    4,857,978      OTHER FINANCING SOURCES (USES):    Transfers in    322,674    322,674    130,668    (192,006)      Transfers out    (1,516,023)    (1,516,023)    (1,429,169)    86,854      SPECIAL ITEM:							
Sports  1,342,724  1,342,724  1,234,873  107,851    Milwaukie Center  705,099  705,099  694,916  10,183    Aquatic Park  2,110,975  2,140,975  1,366,349  244,626    Marketing and communications  480,311  606,311  458,160  148,151    Planning and development  561,060  586,606  298,782  287,278    Natural Resources  492,009  492,009  343,606  148,403    Special Payments  281,677  281,677  135,583  145,833    Contingency  2,093,490  2,744,490  -  2,744,490  -  2,744,490    TOTAL EXPENDITURES  11,118,252  12,020,252  7,752,559  4,267,693    EXCESS (DEFICIENCY) OF REVENUES  0YER (UNDER) EXPENDITURES  (1,941,354)  (2,843,354)  2,014,624  4,857,978    OTHER FINANCING SOURCES (USES):  Transfers in  322,674  322,674  130,668  (192,006)    Transfers out  (1,516,023)  (1,156,023)  (1,429,169)  86,854    SPECIAL ITEM:  Land sale proceeds  -  -  41,135							
Milwaukie Center  705,099  705,099  694,915  10,183    Aquatic Park  2,110,975  2,100,975  1,286,349  244,626    Marketing and dommunications  480,311  606,311  458,160  148,151    Planning and development  561,060  586,060  298,782  287,778    Natural Resources  492,009  442,000  343,606  148,403    Special Payments  281,677  281,677  135,838  145,839    Contingency  2,093,490  2,744,490  -  2,744,490    TOTAL EXPENDITURES  11,118,252  12,020,252  7,752,559  4,267,693    EXCESS (DEFICIENCY) OF REVENUES  (1,941,354)  (2,843,354)  2,014,624  4,857,978    OTHER FINANCING SOURCES (USES):  11,318,697)  (1,838,697)  (1,559,837)  278,860    TOTAL OTHER FINANCING SOURCES (USES):  (1,516,023)  (1,429,169)  86,854    SPECIAL ITEM:							
Marketing and communications  480,311  606,311  458,160  148,151    Planning and development  561,060  586,060  298,782  287,278    Natural Resources  492,009  492,009  343,606  148,603    Special Payments  281,677  281,677  135,838  148,633    Contingency  2,093,490  2,744,490  -  2,744,490    TOTAL EXPENDITURES  11,118,252  12,020,252  7,752,559  4,267,693    EXCESS (DEFICIENCY) OF REVENUES  (1,941,354)  (2,843,354)  2,014,624  4,857,978    OTHER FINANCING SOURCES (USES):  322,674  322,674  130,668  (192,006)    Transfers in  322,674  322,674  130,668  (192,006)    Transfers out  (1,516,023)  (1,559,837)  278,860    TOTAL OTHER FINANCING  (1,516,023)  (1,429,169)  86,854    SPECIAL ITEM:	•						
Planning and development  561,060  586,060  298,782  287,278    Natural Resources  492,009  492,009  343,606  148,403    Special Payments  281,677  281,677  135,838  145,839    Contingency  2,033,490  2,744,490  -  2,744,490    TOTAL EXPENDITURES  11,118,252  12,020,252  7,752,559  4,267,693    EXCESS (DEFICIENCY) OF REVENUES  (1,941,354)  (2,843,354)  2,014,624  4,857,978    OTHER FINANCING SOURCES (USES):  Transfers in  322,674  322,674  130,668  (192,006)    Transfers out  (1,516,023)  (1,516,023)  (1,429,169)  86,854    SPECIAL ITEM:	Aquatic Park	2,110,975	2,110,975	1,866,349	244,626		
Natural Resources  492,009  492,009  343,606  148,403    Special Payments  281,677  281,677  135,838  145,839    Contingency  2,093,490  2,744,490  2,744,490  2,744,490    TOTAL EXPENDITURES  11,118,252  12,020,252  7,752,559  4,267,693    EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES  (1,941,354)  (2,843,354)  2,014,624  4,857,978    OTHER FINANCING SOURCES (USES):  11,838,697)  (1,516,023)  (1,559,837)  278,860    Total OTHER FINANCING SOURCES (USES)  (1,516,023)  (1,516,023)  (1,429,169)  86,854    SPECIAL ITEM:	Marketing and communications	480,311	606,311	458,160	148,151		
Special Payments    281,677    281,677    135,838    145,839      Contingency    2,093,490    2,744,490    -    2,744,490      TOTAL EXPENDITURES    11,118,252    12,020,252    7,752,559    4,267,693      EXCESS (DEFICIENCY) OF REVENUES    (1,941,354)    (2,843,354)    2,014,624    4,857,978      OTHER FINANCING SOURCES (USES):    322,674    322,674    130,668    (192,006)      Transfers in    322,674    322,674    130,668    (192,006)      Transfers out    (1,516,023)    (1,516,023)    (1,429,169)    86,854      SPECIAL ITEM:    (3,457,377)    (4,359,377)    626,590    4,985,967      FUND BALANCE, JUNE 30, 2017    3,457,377    4,359,377    4,648,606    289,229      FUND BALANCE, JUNE 30, 2018    \$    -    \$    \$    5,275,196    \$    5,275,196      ADJUSTMENT TO ACCOUNTING PRINCIPLES    S    -    \$    \$    5,275,196    \$    5,275,196	5						
Contingency    2,093,490    2,744,490    -    2,744,490      TOTAL EXPENDITURES    11,118,252    12,020,252    7,752,559    4,267,693      EXCESS (DEFICIENCY) OF REVENUES    (1,941,354)    (2,843,354)    2,014,624    4,857,978      OTHER FINANCING SOURCES (USES):    322,674    322,674    130,668    (192,006)      Transfers in    322,674    322,674    130,668    (192,006)      Transfers out    (1,516,023)    (1,559,837)    278,860      TOTAL OTHER FINANCING    (1,516,023)    (1,429,169)    86,854      SPECIAL ITEM:    (1,516,023)    (1,429,169)    86,854      Land sale proceeds    -    -    41,135    41,135      NET CHANGE IN FUND BALANCE    (3,457,377)    (4,359,377)    626,590    4,985,967      FUND BALANCE, JUNE 30, 2017    3,457,377    4,359,377    4,648,606    289,229      FUND BALANCE, JUNE 30, 2018    \$    -    \$    \$    5,275,196      ADJUSTMENT TO ACCOUNTING PRINCIPLES    S    -    \$    \$    \$,275,196							
TOTAL EXPENDITURES  11,118,252  12,020,252  7,752,559  4,267,693    EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES  (1,941,354)  (2,843,354)  2,014,624  4,857,978    OTHER FINANCING SOURCES (USES): Transfers in Transfers out  (1,941,354)  (2,843,354)  2,014,624  4,857,978    OTHER FINANCING SOURCES (USES): Transfers out  (1,838,697)  (1,559,837)  278,860    TOTAL OTHER FINANCING SOURCES (USES)  (1,516,023)  (1,429,169)  86,854    SPECIAL ITEM: Land sale proceeds   41,135  41,135    NET CHANGE IN FUND BALANCE  (3,457,377)  (4,359,377)  626,590  4,985,967    FUND BALANCE, JUNE 30, 2017  3,457,377  4,359,377  4,648,606  289,229    FUND BALANCE, JUNE 30, 2018  \$				135,838			
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES    (1,941,354)    (2,843,354)    2,014,624    4,857,978      OTHER FINANCING SOURCES (USES): Transfers in Transfers out    322,674    322,674    130,668    (192,006)      Total OTHER FINANCING SOURCES (USES)    (1,838,697)    (1,516,023)    (1,429,169)    86,854      SPECIAL ITEM: Land sale proceeds    -    -    41,135    41,135      NET CHANGE IN FUND BALANCE    (3,457,377)    (4,359,377)    626,590    4,985,967      FUND BALANCE, JUNE 30, 2017    3,457,377    4,359,377    4,648,606    289,229      FUND BALANCE, JUNE 30, 2018    \$    -    \$    5,275,196    5,275,196      ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (U.S. GAAP BASIS): Property taxes susceptible to accrual    \$    -    \$    \$,275,196    \$    5,275,196	contingency	2,055,450	2,744,430		2,744,430		
OVER (UNDER) EXPENDITURES  (1,941,354)  (2,843,354)  2,014,624  4,857,978    OTHER FINANCING SOURCES (USES):  322,674  322,674  130,668  (192,006)    Transfers out  (1,838,697)  (1,838,697)  (1,559,837)  278,860    TOTAL OTHER FINANCING SOURCES (USES)  (1,516,023)  (1,429,169)  86,854    SPECIAL ITEM:  130,668  (1,135  41,135    Land sale proceeds  -  -  41,135  41,135    NET CHANGE IN FUND BALANCE  (3,457,377)  (4,359,377)  626,590  4,985,967    FUND BALANCE, JUNE 30, 2017  3,457,377  4,359,377  4,648,606  289,229    FUND BALANCE, JUNE 30, 2018  \$  -  \$  5,275,196  \$  5,275,196    ADJUSTMENT TO ACCOUNTING PRINCIPLES  GENERALLY ACCEPTED IN THE UNITED  STATES OF AMERICA (U.S. GAAP BASIS):  Froperty taxes susceptible to accrual  Froperty taxes susceptible to accrual	TOTAL EXPENDITURES	11,118,252	12,020,252	7,752,559	4,267,693		
OTHER FINANCING SOURCES (USES):    Transfers in    Transfers out    TOTAL OTHER FINANCING    SOURCES (USES)    (1,838,697)    (1,516,023)    (1,516,023)    (1,516,023)    (1,429,169)    86,854    SPECIAL ITEM:    Land sale proceeds    -  -    41,135  41,135    NET CHANGE IN FUND BALANCE  (3,457,377)    FUND BALANCE, JUNE 30, 2017  3,457,377    4,359,377  4,648,606    289,229    FUND BALANCE, JUNE 30, 2018  \$    \$  -    STATES OF AMERICA (U.S. GAAP BASIS):    Property taxes susceptible to accrual	EXCESS (DEFICIENCY) OF REVENUES						
Transfers in  322,674  322,674  130,668  (192,006)    Transfers out  (1,838,697)  (1,838,697)  (1,559,837)  278,860    TOTAL OTHER FINANCING SOURCES (USES)  (1,516,023)  (1,516,023)  (1,429,169)  86,854    SPECIAL ITEM: Land sale proceeds  -  -  41,135  41,135    NET CHANGE IN FUND BALANCE  (3,457,377)  (4,359,377)  626,590  4,985,967    FUND BALANCE, JUNE 30, 2017  3,457,377  4,359,377  4,648,606  289,229    FUND BALANCE, JUNE 30, 2018  \$  -  \$  5,275,196  \$  5,275,196    ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (U.S. GAAP BASIS): Property taxes susceptible to accrual  S	OVER (UNDER) EXPENDITURES	(1,941,354)	(2,843,354)	2,014,624	4,857,978		
Transfers in  322,674  322,674  130,668  (192,006)    Transfers out  (1,838,697)  (1,838,697)  (1,559,837)  278,860    TOTAL OTHER FINANCING SOURCES (USES)  (1,516,023)  (1,516,023)  (1,429,169)  86,854    SPECIAL ITEM: Land sale proceeds  -  -  41,135  41,135    NET CHANGE IN FUND BALANCE  (3,457,377)  (4,359,377)  626,590  4,985,967    FUND BALANCE, JUNE 30, 2017  3,457,377  4,359,377  4,648,606  289,229    FUND BALANCE, JUNE 30, 2018  \$  -  \$  5,275,196  \$  5,275,196    ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (U.S. GAAP BASIS): Property taxes susceptible to accrual  S							
Transfers out  (1,838,697)  (1,559,837)  278,860    TOTAL OTHER FINANCING SOURCES (USES)  (1,516,023)  (1,429,169)  86,854    SPECIAL ITEM: Land sale proceeds  -  -  41,135  41,135    NET CHANGE IN FUND BALANCE  (3,457,377)  (4,359,377)  626,590  4,985,967    FUND BALANCE, JUNE 30, 2017  3,457,377  4,359,377  4,648,606  289,229    FUND BALANCE, JUNE 30, 2018  \$  -  \$  5,275,196  \$  5,275,196    ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (U.S. GAAP BASIS): Property taxes susceptible to accrual  S  -  \$  -  \$  5,275,196		222 674	222 674	120.000	(102.000)		
TOTAL OTHER FINANCING SOURCES (USES)  (1,516,023)  (1,429,169)  86,854    SPECIAL ITEM: Land sale proceeds  -  -  41,135  41,135    NET CHANGE IN FUND BALANCE  (3,457,377)  (4,359,377)  626,590  4,985,967    FUND BALANCE, JUNE 30, 2017  3,457,377  4,359,377  4,648,606  289,229    FUND BALANCE, JUNE 30, 2018  \$  -  \$  5,275,196  \$  5,275,196    ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (U.S. GAAP BASIS): Property taxes susceptible to accrual  S  -  \$  -  \$  5,275,196  \$  5,275,196							
SOURCES (USES)  (1,516,023)  (1,516,023)  (1,429,169)  86,854    SPECIAL ITEM:     41,135  41,135    NET CHANGE IN FUND BALANCE  (3,457,377)  (4,359,377)  626,590  4,985,967    FUND BALANCE, JUNE 30, 2017  3,457,377  4,359,377  4,648,606  289,229    FUND BALANCE, JUNE 30, 2018  \$  -  \$  5,275,196  \$  5,275,196    ADJUSTMENT TO ACCOUNTING PRINCIPLES  GENERALLY ACCEPTED IN THE UNITED  STATES OF AMERICA (U.S. GAAP BASIS):  Property taxes susceptible to accrual  V <td>Transiers out</td> <td>(1,858,657)</td> <td>(1,030,037)</td> <td>(1,555,657)</td> <td>278,800</td>	Transiers out	(1,858,657)	(1,030,037)	(1,555,657)	278,800		
SPECIAL ITEM:	TOTAL OTHER FINANCING						
Land sale proceeds41,13541,135NET CHANGE IN FUND BALANCE(3,457,377)(4,359,377)626,5904,985,967FUND BALANCE, JUNE 30, 20173,457,3774,359,3774,648,606289,229FUND BALANCE, JUNE 30, 2018\$-\$5,275,196\$5,275,196ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (U.S. GAAP BASIS): Property taxes susceptible to accrual+++	SOURCES (USES)	(1,516,023)	(1,516,023)	(1,429,169)	86,854		
Land sale proceeds41,13541,135NET CHANGE IN FUND BALANCE(3,457,377)(4,359,377)626,5904,985,967FUND BALANCE, JUNE 30, 20173,457,3774,359,3774,648,606289,229FUND BALANCE, JUNE 30, 2018\$-\$5,275,196\$5,275,196ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (U.S. GAAP BASIS): Property taxes susceptible to accrual+++							
NET CHANGE IN FUND BALANCE    (3,457,377)    (4,359,377)    626,590    4,985,967      FUND BALANCE, JUNE 30, 2017    3,457,377    4,359,377    4,648,606    289,229      FUND BALANCE, JUNE 30, 2018    \$    -    \$    5,275,196    \$    5,275,196      ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (U.S. GAAP BASIS): Property taxes susceptible to accrual    FUND BALANCE    FUND							
FUND BALANCE, JUNE 30, 2017  3,457,377  4,359,377  4,648,606  289,229    FUND BALANCE, JUNE 30, 2018  \$ - \$ 5,275,196  \$ 5,275,196  \$ 5,275,196    ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (U.S. GAAP BASIS): Property taxes susceptible to accrual  FUND BALANCE, JUNE 30, 2018	Land sale proceeds	-		41,135	41,135		
FUND BALANCE, JUNE 30, 2018  \$ - \$ 5,275,196  \$ 5,275,196    ADJUSTMENT TO ACCOUNTING PRINCIPLES    GENERALLY ACCEPTED IN THE UNITED    STATES OF AMERICA (U.S. GAAP BASIS):    Property taxes susceptible to accrual	NET CHANGE IN FUND BALANCE	(3,457,377)	(4,359,377)	626,590	4,985,967		
ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (U.S. GAAP BASIS): Property taxes susceptible to accrual	FUND BALANCE, JUNE 30, 2017	3,457,377	4,359,377	4,648,606	289,229		
GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (U.S. GAAP BASIS): Property taxes susceptible to accrual	FUND BALANCE, JUNE 30, 2018	<u>\$</u> -	<u>\$ -</u>	\$ 5,275,196	\$ 5,275,196		
GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (U.S. GAAP BASIS): Property taxes susceptible to accrual	ADJUSTMENT TO ACCOUNTING PRINCIPLES						
STATES OF AMERICA (U.S. GAAP BASIS): Property taxes susceptible to accrual							
Property taxes susceptible to accrual							
recognized as revenue on the U.S. GAAP basis 201,622							
				201,622			
FUND BALANCE (U.S. GAAP BASIS) - June 30, 2018    \$ 5,476,818	FUND BALANCE (U.S. GAAP BASIS) - June 30, 2018			\$ 5,476,818			
Revenue/Other Financing Sources reconciliation:	Revenue/Other Financing Sources reconciliation						
Revenues, budgetary basis 9,767,183	-			9.767.183			
Property tax accrual adjustment (U.S. GAAP basis) 166,374							
Interfund services provided (U.S. GAAP Basis) 130,668				130,668			
Revenues (U.S. GAAP Basis) 10,064,225	Revenues (U.S. GAAP Basis)			10,064,225			
Other financing sources, budgetary basis 130,668							
Interfund services provided (130,668)	•			(130,668)			
Other financing sources (U.S. GAAP Basis)	Other financing sources (U.S. GAAP Basis)						

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) NUTRITION AND TRANSPORTATION FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

	Budget						Variance with		
		Original		Final		Actual	Fin	al Budget	
REVENUES: Charges for services	\$	23,500	\$	23,500	\$	30,478	\$	6,978	
Intergovernmental	ç	316,895	Ş	316,895	ڊ	305,392	<b>ٻ</b>	(11,503)	
Interest		1,000		1,000		5,456		4,456	
Donations		144,000		144,000		158,249		14,249	
TOTAL REVENUES		485,395		485,395		499,575		14,180	
EXPENDITURES:									
Current:									
Health and welfare									
Nutrition Division		527,005		527,005		496,199		30,806	
Transportation Division		171,187		171,187		168,062		3,125	
Special payments		5,000		5,000		-		5,000	
Contingency		135,346		205,346		-		205,346	
TOTAL EXPENDITURES		838,538		908,538		664,261		244,277	
EXCESS (DEFICIENCY) OF REVENUES									
OVER (UNDER) EXPENDITURES		(353,143)		(423,143)		(164,686)		258,457	
OTHER FINANCING SOURCES (USES):									
Transfers in		150,000		150,000		150,000		-	
Transfers out		(10,300)		(10,300)		(10,300)	1	-	
TOTAL OTHER FINANCING									
SOURCES (USES)		139,700		139,700		139,700		-	
NET CHANGE IN FUND BALANCE		(213,443)		(283,443)		(24,986)		258,457	
FUND BALANCE, JUNE 30, 2017		213,443		283,443		300,098		16,655	
FUND BALANCE, JUNE 30, 2018	\$	-	\$		\$	275,112	\$	275,112	
Expenditures/Other Financing Uses reconciliation	n:								
Expenditures, budgetary basis					\$	664,261			
Interfund services (U.S. GAAP Basis)						10,300			
Expenditures (U.S. GAAP Basis)					\$	674,561			
Other financing uses, budgetary basis					\$	(10,300)			
Interfund services					Ŷ	10,300			
Other financing uses (U.S. GAAP Basis)					\$	-			
					7				

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) SYSTEM DEVELOPMENT CHARGES ZONE 3 FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

	Budge	et				Va	ariance with
	Original		Final		Actual	F	inal Budget
REVENUES:							
Licenses and permits Intergovernmental Interest	\$ 2,714,414 3,500 62,000	\$	2,714,414 3,500 62,000	\$	623,490 5,612 187,149	\$	(2,090,924) 2,112 125,149
TOTAL REVENUES	 2,779,914		2,779,914		816,251		(1,963,663)
EXPENDITURES: Current:							
Materials and services	12,000		15,000		5,612		9,388
Capital outlay	 6,833,097		6,830,097		-		6,830,097
TOTAL EXPENDITURES	 6,845,097		6,845,097		5,612		6,839,485
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	 (4,065,183)	(	4,065,183)		810,639		4,875,822
OTHER FINANCING SOURCES (USES): Transfers out	 (7,304,438)	(	7,307,438)		(1,423,081)		5,884,357
TOTAL OTHER FINANCING SOURCES (USES)	 (7,304,438)	(	7,307,438)		(1,423,081)		5,884,357
NET CHANGE IN FUND BALANCE	(11,369,621)	(1	1,372,621)		(612,442)		10,760,179
FUND BALANCE, JUNE 30, 2017	 11,369,621	1	1,369,621		12,300,353		930,732
FUND BALANCE, JUNE 30, 2018	\$ 	\$	(3,000)	\$	11,687,911	\$	11,690,911
Expenditures/Other Financing Uses reconciliation: Expenditures, budgetary basis Interfund services (U.S. GAAP Basis) Expenditures (U.S. GAAP Basis) Other financing uses, budgetary basis Interfund services				\$ \$ \$	5,612 39,266 44,878 (1,423,081)		
Other financing uses (U.S. GAAP Basis)				\$	39,266 (1,383,815)		

# NOTES TO BASIC FINANCIAL STATEMENTS

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### The District

The North Clackamas Parks and Recreation District (the District), a blended component unit of Clackamas County, Oregon, (the County), was formed under the provisions of Oregon Revised Statutes Chapter 451, "County Service Facilities". The District has evaluated potential component units and determined there are no component units. As provided by ORS 451.485, the Clackamas County Board of Commissioners (the Board) is the governing body of the District. The District provides a full range of park and recreation services to the community. These services include natural and developed park areas; recreational programs and activities; a full-service senior center providing social and recreational programs; a full-service aquatic center with multiple pools, water recreation, instruction programs, and a full-service sports complex with world-class ball fields with all-weather turf and a walking path. Personnel of the Clackamas County Finance Department provide partial assistance to Business and Community Services staff, which is responsible for District fiscal and accounting functions. Since the County is financially accountable for and significantly influences the operations of the District, the District is included in the financial statements of the County.

### Basis of Presentation, Measurement Focus, and Basis of Accounting

### **Government-wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the District, including all of its financial activities. The effect of interfund activities has been removed from these statements. Governmental activities are financed primarily through property taxes and charges for services.

The Statement of Activities presents a comparison between direct expenses and program revenues for each of the District's programs. Direct expenses are those that are specifically associated with a program and, therefore, are clearly identifiable to that program. The District partially allocates indirect expenses. Program revenues include (a) fees and charges paid for services and (b) operating grants and contributions. Revenues that are not classified as program revenues, including property taxes, are presented as general revenues.

Net position is reported as restricted when constraints placed on them are either externally restricted, imposed by creditors (such as through debt covenants, grantors, contributors, or laws), or are imposed through constitutional provisions or enabling legislation.

### **Fund Financial Statements**

The fund financial statements provide information about the District's funds. The emphasis of fund financial statements is on major funds, each displayed in a separate column. All remaining funds are aggregated and reported as other governmental funds.

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Basis of Presentation, Measurement Focus, and Basis of Accounting (Continued)

#### **Fund Financial Statements (Continued)**

The District reports the following major funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources, except those accounted for in another fund.

The Nutrition and Transportation Fund, a special revenue fund, accounts for the District's operations to coordinate and manage nutrition and transportation services for older adults and people with disabilities and assist them in remaining healthy and independent. Major revenues are receipts from intergovernmental agreements and contributions. The District deems the Fund is important enough to be reported as major for qualitative reasons.

The System Development Charges Zone 3 Fund is a special revenue fund accounting for the system development fees on new residential and commercial development in the City of Happy Valley, the City's urban growth management area, and the unincorporated County area east of I-205. The fund's resources are transferred to the Capital Projects Fund on a reimbursement basis for construction of specific capital projects in Zone 3's boundaries.

The Capital Projects Fund accounts for expenditures funded primarily by the issuance of longterm debt, system development charges, and grant revenue designated for the construction of specific capital projects. The District deems the Fund is important enough to be reported as major for qualitative reasons.

The Capital Asset Replacement Fund accounts for expenditures primarily funded by transfers from other funds for the repair and replacement of capital assets.

The District reports the following fund types:

General Fund: Main operating fund used to account for and report all financial resources not accounted for and reported in another fund.

Special Revenue Funds: Used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

Capital Projects Funds: Used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Debt Service Funds: Used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

#### Basis of Presentation, Measurement Focus, and Basis of Accounting (Continued)

#### **Measurement Focus and Basis of Accounting**

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which the taxes are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Under terms of grant agreements, the District funds certain programs by a combination of restricted resources (i.e. specific cost-reimbursement grants) and unrestricted resources (i.e. general revenues). Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the District's policy to first apply restricted resources to such programs and then unrestricted resources.

Governmental fund financial statements are reported using the current financial resources measurement focus and modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible in the current period or soon enough to pay the liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Property taxes and interest associated with the current fiscal period are considered to be susceptible to accrual. Capital asset acquisitions are reported as expenditures. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are only recorded when payment is due.

#### **Fund Balances**

In the financial statements, assets and deferred outflows of resources in excess of liabilities and deferred inflows of resources are presented as either fund balances or net position, depending on the measurement focus used for financial reporting in the fund.

Governmental funds report assets in excess of liabilities as fund balances and will be reported in the classifications that comprise a hierarchy based on the extent that the District is bound to honor those constraints on the specific purposes for which amounts in those funds can be spent.

Fund balance is reported as *Non-spendable* when the resources cannot ever be spent, whether due to legal restrictions (such as a permanent fund) or items not spendable in form such as inventory balances or interfund loans/receivables.

Fund balance is reported as *Restricted* when the resources have externally enforceable legal restrictions, representing a spending constraint such as grants or contracts, fines and forfeitures, lender requirements, or laws and regulations of other governments.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Fund Balances (Continued)**

Fund balance is reported as *Committed* when the Board of County Commissioners passes a resolution, the formal action of the District's highest decision-making level of authority, to establish a specific spending constraint on how the resources may be used. The Board can also modify or rescind the resolution through the passage of another formal resolution.

It is the policy of the Board of County Commissioners to report as *Assigned* fund balance any unrestricted or uncommitted resources that are constrained by the government's intent to use them for a specific purpose. Intent may be expressed by the Board of County Commissioners, or officials the Board has delegated authority to, such as the County Administrator and Finance Director.

Fund balance is reported as *Unassigned* for the General Fund when resources are not otherwise reported as non-spendable, restricted, committed, or assigned. This classification is also used to report any negative fund balance amounts in other governmental funds.

The Board of County Commissioners has adopted Resolution No. 2011-55 approving the following order of spending regarding fund balance categories: Restricted resources are spent first when both restricted and unrestricted resources are available for the specific purpose for which it is restricted. When unrestricted fund balance is spent, the District will consider that committed amounts will be reduced first, followed by assigned amounts, and lastly, unassigned fund balance.

	 General Fund	 utrition and nsportation Fund	System Development larges Zone 3 Fund	Cap	oital Projects Fund	apital Asset eplacement Fund	Go	Other overnmental Fund	 Total
Nonspendable:									
Prepaids	\$ 12,591	\$ -	\$ -	\$	-	\$ -	\$	-	\$ 12,591
Restricted for:									
Debt service reserve	-	-	-		-	-		1,500,000	1,500,000
Acquisition and development	-	-	11,687,911		9,715,640	-		4,452,256	25,855,807
Assigned to:									
Health and welfare	-	275,112	-		-	-		-	275,112
Debt service reserve	-	-	-		-	-		147,027	147,027
Acquisition and development	-	-	-		-	4,193,490		-	4,193,490
Unassigned:	5,464,227	-	-		-	-		-	5,464,227
Total fund balances	\$ 5,476,818	\$ 275,112	\$ 11,687,911	\$	9,715,640	\$ 4,193,490	\$	6,099,283	\$ 37,448,254

Fund balances by classification for the year ended June 30, 2018 were as follows:

### Use of Estimates

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the basic financial statements and reported amounts of revenues and expenses during the reporting period. Actual results may differ from those estimates.

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Cash and Investments**

ORS 294.035 authorizes the District to invest in general obligations of the United States and its agencies, debt obligations of the state of Oregon, California, Idaho, and Washington and their political subdivisions, banker's acceptances, corporate indebtedness, commercial paper, repurchase agreements, time certificates of deposit, fixed or variable life insurance contracts, and the State Treasurer's Local Government Investment Pool (LGIP). Cash and investments comprise funds held and invested by the County Treasurer and the LGIP. Authority to manage the investment program is granted to the publicly elected County Treasurer, and the District may not engage in an investment transaction without approval of the Treasurer. All bank deposits shall be held in qualified Oregon depositories in accordance with ORS Chapter 295. Financial information required by Governmental Accounting Standards Board Statements (GASB) No. 3, No. 31, No. 40, and No. 72 regarding the accounting and financial reporting for the District's pooled cash and investments, held by the County Treasurer, has been disclosed in the County's Comprehensive Annual Financial Report for the year ended June 30, 2018.

#### **Property Taxes Receivable**

Real and personal property taxes are assessed and become a lien against the property as of July 1 each year, and are payable in three installments on November 15, February 15, and May 15. Discounts are allowed if the amount due is received by November 15 or February 15. Taxes unpaid and outstanding on May 15 are considered delinquent. All property taxes receivable are due from property owners within the District.

#### Accounts Receivable

Accounts receivable consists of charges for services and outstanding system development charges generated from new residential and commercial development throughout the District. All accounts receivable are shown net of an allowance for uncollectible accounts. As of June 30, 2018, the District believes all accounts receivable are fully collectible and an allowance for uncollectible accounts is not warranted.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the balance sheet reports a separate section for *deferred outflows* of *resources*, which represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until that time.

In addition to liabilities, the balance sheet reports a separate section for *deferred inflows* of *resources*, which represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The recorded balance is a portion of the District's revenue that is collected after year-end and meets the recognition in future periods requirement of deferred inflows of resources.

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Capital Assets**

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation. The District defines capital assets as assets with an initial cost of \$5,000 and an estimated life in excess of one year. Interest incurred during construction is not capitalized. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives is not capitalized. Capital assets are depreciated using the straight-line method over the following useful lives: buildings - 10 to 20 years, office equipment - 5 to 6 years, park equipment - 10 years, vehicles - 5 to 10 years, improvements - 10 to 50 years.

#### Pension Plan

The District's personnel are employees of the County. A substantial amount of County employees are participants in the Oregon Public Employees Retirement Fund (OPERF), a state-wide agent multipleemployer defined benefit pension plan administered by the Oregon Public Employees Retirement System. Contributions to OPERF are made on a current basis as required by the plan and are charged to expenditures. The District is paying for contracted services from the County that includes the amount to cover employee benefits. Since District personnel are employees of the County, the District has no obligation for related personnel expense accruals not currently reimbursed through the contracted rate.

### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY [BUDGET]

A budget is prepared and legally adopted for all funds on the modified accrual basis of accounting, except for property taxes in the General Fund which are budgeted on the cash basis. The budget is adopted by the Board, appropriations made and the tax levy is declared no later than June 30. The resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations – Administration, Parks Maintenance, Recreation, Sports, Milwaukie Center, Aquatic Park, Marketing & Communication, Planning, Natural Resources, special payments, transfers to other funds, and contingency. The Nutrition and Transportation Fund has appropriations made at the program level – Nutrition, Transportation, special payments, transfers to other funds, and contingency. The other funds have appropriations made at the principal object level - materials and services (including contractual payments), special payments, capital outlay, debt service, operating contingency and operating transfers - are the levels of control established by the resolution. The detail budget document, however, is required to contain more specific, detailed information for the above-mentioned expenditure categories. The budget is adopted on a modified accrual basis with the exception of the following:

- Property taxes susceptible to accrual are recognized on a cash basis.
- Interfund services provided are recorded as transfers in and out rather than revenues and expenditures.

Management may make transfers of appropriations within object levels. However, transfers of appropriations between object levels require the approval of the Board. Unexpected additional resources may be added to the budget through the use of a supplemental budget. The Board at a regular Board meeting may adopt supplemental budgets less than 10% of the fund's original budget. A supplemental budget greater than 10% of the fund's original budget requires hearings before the public, publication in newspapers and approval by the Board. Original and supplemental budgets may be modified by the use of appropriation transfers between object levels and require approval by the Board. The Board adopted two supplemental budgets during the year for less than 10% of the fund's original budget. Appropriations lapse as of fiscal year-end.

### 3. CASH AND INVESTMENTS

Cash and investments are comprised of the following:

Petty cash/change fund	\$	3,550
Cash and cash equivalents with the County Treasurer	1,	315,536
State of Oregon Treasurer's Local Government Investment Pool	36,	870,115
	\$ 38,	189,201

Investments with the County Treasurer represent the District's equity in pooled accounts maintained by the County Treasurer. Investments with a remaining maturity of more than one year, at the time of purchase, are stated at fair value, which approximates cost.

Various inputs are used in determining the fair value of investments. These inputs to valuation techniques are categorized into a fair value hierarchy consisting of three broad levels for financial statement purposes as follows:

Level 1 - unadjusted price quotations in active markets/exchanges for identical assets or liabilities, that each Fund has the ability to access.

Level 2 - other observable inputs (including, but not limited to, quoted prices for similar assets or liabilities in markets that are active, quoted prices for identical or similar assets or liabilities in markets that are not active, inputs other than quoted prices that are observable for the assets or liabilities (such as interest rates, yield curves, volatilities, loss severities, credit risks and default rates) or other market-corroborated inputs).

Level 3 - unobservable inputs based on the best information available in the circumstances, to the extent observable inputs are not available (including each Fund's own assumptions used in determining the fair value of investments)

The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). Accordingly, the degree of judgment exercised in determining fair value is greatest for instruments categorized in Level 3. The inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, for disclosure purposes, the fair value hierarchy classification is determined based on the lowest level input that is significant to the fair value measurement in its entirety.

The categorization of a value determined for investments is based on the pricing transparency of the investments and is not necessarily an indication of the risks associated with investing in those securities.

State statutes authorize the District to invest in general obligations of the U.S. Government and in its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements and bankers' acceptances, among others. Reference should be made to the June 30, 2018 Comprehensive Annual Financial Report of Clackamas County for compliance with these statutes.

### 3. CASH AND INVESTMENTS (CONTINUED)

Investments in the LGIP are stated at fair value, which approximates cost. The Oregon State Treasury administers the LGIP. The LGIP is an open-ended no-load diversified portfolio offered to any agency, political subdivision or public corporation of the State who by law is made the custodian of, or has control of, any fund. The LGIP is commingled with the State's short-term funds. In seeking to best serve local government in Oregon, the Oregon Legislature established the Oregon Short-Term Fund Board, which is not registered with the U.S. Securities and Exchange Commission as an investment company. The purpose of the Board is to advise the Oregon State Treasury in the management and investment of the LGIP. The Oregon Short-Term Fund financial statements and its portfolio rules can be obtained at www.ost.state.or.us. The LGIP is not rated by any national rating service. The LGIP is stated at fair value, which approximates cost. Fair value is the same as the District's value in the pool shares.

## 4. ACCOUNTS RECEIVABLE

Accounts receivable at June 30, 2018, are as follows:

Accounts receivable	G	eneral Fund	rition and sportation Fund	Total			
Charges for services Less: allowance for uncollectibles	\$	78,209 -	\$ 18,587 -	\$	96,796 -		
Net total accounts receivable	\$	78,209	\$ 18,587	\$	96,796		

## 5. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2018 was as follows:

Balance June 30, 2017	Increases	Transfers	Deletions	Balance June 30, 2018
\$   19,022,933 190,966	\$ 3,049,914 1,109,555	\$ - (13,350)	\$ (8,161,580) 	\$ 13,911,267 1,287,171
19,213,899	4,159,469	(13,350)	(8,161,580)	15,198,438
12,534,253 1,022,360 26,966,142 592,318	1,610,086 - 215,150 77,342	- - 13,350 	(1,065,884) (59,175) (9,049,783) (26,306)	13,078,455 963,185 18,144,859 <u>643,354</u>
41,115,073	1,902,578	13,350	(10,201,148)	32,829,853
(11,090,469) (669,942) (7,895,786) (473,658)	(128,279) (42,152) (1,342,201) (37,986)	- - -	367,368 48,153 3,571,212 26,306	(10,851,380) (663,941) (5,666,775) (485,338)
(20,129,855)	(1,550,618)		4,013,039	(17,667,434)
20,985,218	<u>351,960</u> \$ 4,511,429	13,350	(6,188,109) \$(14,349,689)	<u>15,162,419</u> \$ 30,360,857
	June 30, 2017 \$ 19,022,933 190,966 19,213,899 12,534,253 1,022,360 26,966,142 592,318 41,115,073 (11,090,469) (669,942) (7,895,786) (473,658) (20,129,855) 20,985,218	June 30, 2017    Increases      \$ 19,022,933    \$ 3,049,914      190,966    1,109,555      19,213,899    4,159,469      12,534,253    1,610,086      1,022,360    -      26,966,142    215,150      592,318    77,342      41,115,073    1,902,578      (11,090,469)    (128,279)      (669,942)    (42,152)      (7,895,786)    (1,342,201)      (473,658)    (37,986)      (20,129,855)    (1,550,618)      20,985,218    351,960	June 30, 2017IncreasesTransfers $\$$ 19,022,933 $\$$ 3,049,914 $\$$ - 190,966 $(13,350)$ 19,213,8994,159,469(13,350)12,534,2531,610,086- 1,022,3601,022,360- 26,966,142- 215,15026,966,142215,15013,350592,31877,342-41,115,0731,902,578(11,090,469)(128,279)(669,942)(42,152)(7,895,786)(1,342,201)(473,658)(37,986)(20,129,855)(1,550,618)20,985,218351,96013,350	June 30, 2017IncreasesTransfersDeletions $\$$ 19,022,933 $\$$ 3,049,914 $\$$ - $\$$ (8,161,580)190,9661,109,555(13,350)-19,213,8994,159,469(13,350)(8,161,580)12,534,2531,610,086-(1,065,884)1,022,360(59,175)26,966,142215,15013,350(9,049,783)592,31877,342-(26,306)41,115,0731,902,57813,350(10,201,148)(11,090,469)(128,279)-367,368(669,942)(42,152)-48,153(7,895,786)(1,342,201)-3,571,212(473,658)(37,986)-26,306(20,129,855)(1,550,618)-4,013,03920,985,218351,96013,350(6,188,109)

Depreciation expense was charged as follows:

Culture and recreation	\$ 1,333,531
Health and welfare	 217,087
	\$ 1,550,618

## 6. DUE TO/FROM CLACKAMAS COUNTY

\$834,101 is due to Clackamas County as of June 30, 2018 related to services received.

## 7. TRANSFERS TO/FROM OTHER FUNDS

Transfers to/from other funds for the year ended June 30, 2018, consisted of the following:

 Amount	Description
\$ 496,025	From the General Fund to Other Governmental Funds for bond payments.
900,000	From the General Fund to the Capital Asset Replacement Fund for capital asset repair, replacement and acquisition.
150,000	From the General Fund to the Nutrition and Transportation Fund to support the Nutrition and Transportation programs.
13,811	From the General Fund to the Capital Projects Fund for capital construction and acquisition.
14,639	From the System Development Charges Zone 1 Fund to other governmental funds for bond payments.
35,175	From the System Development Charges Zone 1 Fund to the Capital Projects Fund for capital asset construction and acquisition.
39,878	From the System Development Charges Zone 2 Fund to other governmental funds for bond payments.
4,398	From the System Development Charges Zone 2 Fund to the Capital Projects Fund for capital asset construction and acquisition.
300,421	From the System Development Charges Zone 3 Fund to other governmental funds for bond payments.
1,083,394	From the System Development Charges Zone 3 Fund to the Capital Projects Fund for capital asset construction and acquisition.
\$ 3,037,741	

### 8. RISK MANAGEMENT

The District is exposed to various risks of loss related to errors and omissions; automobile; damage to and destruction of assets; and bodily injury for which the District participates in the County's self-insurance program. The District makes payments to the County's self-insurance internal service funds based on historical cost information estimates of the amounts needed to pay prior year and current year claims, claim reserves, premiums, and administrative costs of the program.

All personnel of the District are employees of the County, and the County bears all risk of loss. The County is fully self-insured for unemployment benefits and short-term disability benefits. The County is also partially self-insured for dental benefits, workers' compensation, and general liability claims. General liability claims are limited by state statute to \$500,000 per occurrence. The County carries coverage in excess of \$1,000,000 with an outside insurer for workers' compensation claims. There have been no significant reductions in insurance coverage from the prior year for any category of risk and settled claims have not reached the level of commercial coverage in any of the past three fiscal years.

#### 9. LONG-TERM DEBT

In 2008 the District issued Full Faith and Credit Obligations in the amount of \$8,000,000 to fund the creation of a new District park. The remaining annual principal and semi-annual interest payments were approximately \$574,000 per year; the final payment was scheduled on December 1, 2027. During fiscal year 2017-2018, the District sold property and used part of the proceeds to pay off the balance of the bonds in the amount of \$5,160,000.

The Aquatic Park debt issued in 1993 was refunded in May 2000 by the issuance of \$8,560,000 in Limited Tax Revenue Refunding Bonds. To take advantage of low interest rates, the debt was again refunded in January 2010 by the issuance of Full Faith and Credit Refunding Bonds in the amount of \$5,660,000; life of debt was extended by 5 years. The remaining annual principal and semi-annual interest payments are approximately \$495,000 per year with the final payment scheduled on March 1, 2025.

Changes in long-term debt for the year ended June 30, 2018, are as follows:

	Interest Rates	Original Amount	Outstanding June 30, 2017		0		Increases Decreas		Decreases	Outstandin June 30, 20	
Full Faith and Credit Obligation	ons										
Series 2008	3.25% - 4.00%	\$ 8,000,000	\$	5,160,000	\$	-	\$ (5,160,000)	\$	-		
Full Faith and Credit											
Refunding Bonds											
Series 2010	2.50% - 4.00%	5,660,000		3,340,000		-	(370,000)		2,970,000		
				8,500,000		-	(5,530,000)		2,970,000		
Premiums				90,613		-	(20,286)		70,327		
				8,590,613	\$	-	\$ (5,550,286)		3,040,327		
Current Portion									(380,000)		
								\$	2,660,327		

#### Future maturities are as follows:

	F	Full Faith and Credit Refunding						
Fiscal		Bonds Series 2010						
Year		Principal		Interest				
2019	\$	380,000	\$	114,925				
2020		395,000		101,625				
2021		405,000		87,800				
2022		420,000		71,600				
2023		440,000		54,800				
2024-2025		930,000		56,200				
	\$	2,970,000	\$	486,950				

### 10. TAX ABATEMENTS

The District has entered into no tax abatement programs. There is one tax abatement program entered into by another government reducing the District's property tax revenues for the year ended June 30, 2018.

#### Enterprise Zone:

The Oregon Enterprise-Zone program is a State of Oregon economic development program established under ORS section 285C.175, that allows for property tax exemptions for up to five years. In exchange for receiving property tax exemption, participating firms are required to meet the program requirements set by state statute and the local sponsor. The County is the local sponsor for the E-Zone program.

The E-Zone allows industrial firms that will be making a substantial new capital investment a waiver of 100% of the amount of real property taxes attributable to the new investment for a 5-year period after completion. Land or existing machinery or equipment is not tax exempt; therefore, there is no loss of current property tax levies to local taxing jurisdiction.

		Amount of
	т	axes Abated
		during the
Tax Abatement Program	Fis	scal Year 2018
Enterprise Zone	\$	15,453

## 11. GROUND LEASE

The District entered into a ground lease agreement as the lessor, with a lessee in July 2003. As part of the agreement, the lessee dedicated thirty-one acres (31) of land adjacent to Eagle Landing to NCPRD. NCPRD leased back fifteen (15) acres for the development and operation of a par three golf course, club house and park. The lessee is responsible for all costs and expenses associated with the operation and maintenance of the Premises and the Improvements. The term of the leased land is twenty-five years (25) years with options to extend the lease for three (3) periods of five (5) years each. Annual rent is one dollar (\$1.00) for the initial term of the lease. The title to all improvements will remain with the lessee until the expiration of the Term, unless the lease is terminated sooner. Upon expiration, title to the improvements automatically pass and belong to the District.

### 12. RELATED-PARTY TRANSACTIONS

Labor and fringe benefit costs, administrative expenses for accounting, risk management, human resource management, technology services, public and government affairs, records management and other professional services totaling \$6,489,169 were paid to various County departments. At June 30, 2018, the District owed the County \$834,101 for such services. Internal County departments allocate their expenses to all county departments including the District. Labor and fringe benefit costs for the District are based on actual costs and all other administrative costs are based on historical actual costs and allocated based on an activity-based costing methodology.

### 13. COMMITMENTS

The District has commitments under various contracts for approximately \$738,212 at June 30, 2018.

### 14. SPECIAL ITEM

On May 4, 2018, North Clackamas Parks & Recreation District sold Hood View Park, with a book value of \$14,349,689, to North Clackamas School District, in exchange for three properties and cash. The three properties received in exchange totaled \$4,660,000 and cash of \$14,040,000. The resulting gain from the transaction was \$4,350,311. The cash was used to pay off the debt for Hood View Park and the remaining cash is restricted.

#### **15. SUBSEQUENT EVENT**

On October 9, 2017, the City of Happy Valley filed a lawsuit in the Circuit Court of the State of Oregon against Clackamas County on behalf of North Clackamas Parks & Recreation District (District). The Claim for relief is \$13,385,848 plus interest and other assets to be determined.

By way of background, in May 2017, the City of Happy Valley City Council passed an Ordinance to withdraw the territory within the City's boundaries from the North Clackamas Parks and Recreation District with an effective date of 12/31/17.

Initially, the State of Oregon Department of Revenue (DOR) approved the City's petition for withdrawal as of March 7, 2018. After further review, the DOR subsequently rescinded that approval, as communicated in a letter dated June 19, 2018. On September 28, 2018, the State of Oregon Tax Court ruled that the DOR exceeded its authority in rescinding approval of the boundary change sought by the City of Happy Valley. This decision invalidated the previous DOR decision in June rescinding the boundary approval and reinstated the boundary change. This decision by the Tax Court was limited in its ruling to just the tax assessment question. The Tax Court did not rule on the question of whether the City utilized the correct Oregon Revised Statute. NCPRD maintains that the City, in its use of ORS 222 to withdraw, did not follow the correct statute. Rather, NCPRD believes that ORS 198 is the correct statute for this process. This matter is subject to a pending Circuit Court decision. The immediate operational effect of the ruling meant that NCPRD would continue to own parks within Happy Valley, but could not collect the revenue needed to pay for operations or maintenance.

On October 12, 2018, a Clackamas County Circuit Court granted a partial summary judgment in favor of the City of Happy Valley, finding that the District breached its contract with the City. While this partial summary judgment is a setback, it is not a final ruling. Litigation is proceeding to trial on the City's other claims and on the District's counterclaim for breach of contract for the City's failure to maintain the parks as required while the District was providing funds to the city. At this time, an estimate of this potential loss cannot be made.

# SUPPLEMENTARY INFORMATION

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#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) COMBINING BALANCE SHEET OTHER GOVERNMENTAL FUNDS JUNE 30, 2018

	Spe Reve		Debt Service	
	Fur	nds	Fund	
	System	System		_
	Development	Development	Series 2010	
	Charges Zone 1	Charges Zone 2	Debt Service	
	Fund	Fund	Fund	Total
ASSETS:				
Cash and investments	\$-	\$-	\$ 147,027	\$ 147,027
Due from Clackamas County	12,780	61,004	-	73,784
Restricted cash and investments	2,573,307	1,830,034	1,500,000	5,903,341
TOTAL ASSETS	\$ 2,586,087	\$ 1,891,038	\$ 1,647,027	\$ 6,124,152
LIABILITIES:				
Due to Clackamas County	\$ 24,869	\$-	\$-	\$ 24,869
FUND BALANCES:				
Restricted	2,561,218	1,891,038	1,500,000	5,952,256
Assigned		-	147,027	147,027
TOTAL FUND BALANCES	2,561,218	1,891,038	1,647,027	6,099,283
TOTAL LIABILITIES AND FUND BALANCES	\$ 2,586,087	\$ 1,891,038	\$ 1,647,027	\$ 6,124,152

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OTHER GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	Reve	ecial enue nds	De Serv Fur		
	System Development Charges Zone 1 Fund	System Development Charges Zone 2 Fund	Series 2010 Debt Service Fund	Series 2008 Debt Service Fund	Total
REVENUES:					
Licenses and permits	\$ 1,351,729	\$ 362,919	\$-	\$-	\$ 1,714,648
Intergovernmental	26,573	7,275	-	-	33,848
Interest	25,059	26,841	25,701	10,380	87,981
TOTAL REVENUES	1,403,361	397,035	25,701	10,380	1,836,477
EXPENDITURES:					
Current:					
Culture and recreation	101,878	13,072	350	385	115,685
Debt service:					
Principal	-	-	370,000	380,000	750,000
Bond defeasance	-	-	-	4,780,000	4,780,000
Interest	-	-	126,025	172,803	298,828
TOTAL EXPENDITURES	101,878	13,072	496,375	5,333,188	5,944,513
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	1,301,483	383,963	(470,674)	(5,322,808)	(4,108,036)
OTHER FINANCING SOURCES (USES): Transfers in			496,025	354,938	850.002
Transfers out	- (49,813)	(44,276)	490,025	- 554,958	850,963 (94,089)
		<u>_</u>			<u>_</u>
TOTAL OTHER FINANCING SOURCES (USES)	(49,813)	(44,276)	496,025	354,938	756,874
SPECIAL ITEM:					
Land sale proceeds	-		-	4,856,515	4,856,515
NET CHANGE IN FUND BALANCE	1,251,670	339,687	25,351	(111,355)	1,505,353
FUND BALANCE, JUNE 30, 2017	1,309,548	1,551,351	1,621,676	111,355	4,593,930
FUND BALANCE, JUNE 30, 2018	\$ 2,561,218	\$ 1,891,038	\$ 1,647,027	<u>\$ -</u>	\$ 6,099,283

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) SYSTEM DEVELOPMENT CHARGES ZONE 1 FUND SCHEDULE OF REVENUES, EXPENDITURES AND **CHANGES IN FUND BALANCE - BUDGET AND ACTUAL** FOR THE YEAR ENDED JUNE 30, 2018

	Budget							Variance with		
		Original		Final	Actual		Fi	nal Budget		
REVENUES:										
Licenses and permits	\$	76,660	\$	76,660	\$	1,351,729	\$	1,275,069		
Intergovernmental		10,000		10,000		26,573		16,573		
Interest		11,000		11,000		25,059		14,059		
TOTAL REVENUES		97,660		97,660		1,403,361		1,305,701		
EXPENDITURES:										
Current:										
Materials and services		20,000		30,000		26,573		3,427		
Capital outlay		1,027,770	1	,017,770		-		1,017,770		
TOTAL EXPENDITURES		1,047,770	1	,047,770		26,573		1,021,197		
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		(950,110)		(950,110)		1,376,788		2,326,898		
OTHER FINANCING SOURCES (USES): Transfers out		(299,633)		(299,633)		(125,118)		174,515		
NET CHANGE IN FUND BALANCE		(1,249,743)	(1	,249,743)		1,251,670		2,501,413		
FUND BALANCE, JUNE 30, 2017		1,249,743	1	,249,743		1,309,548		59,805		
FUND BALANCE, JUNE 30, 2018	\$	-	\$	-	\$	2,561,218	\$	2,561,218		
Expenditures/Other Financing Uses reconciliation:										

# Expenditures budgetary basis

Expenditures, budgetary basis	\$ 26,573
Interfund services (U.S. GAAP Basis)	 75,305
Expenditures (U.S. GAAP Basis)	\$ 101,878
Other financing uses, budgetary basis Interfund services	\$ (125,118) 75,305
Other financing uses (U.S. GAAP Basis)	\$ (49,813)

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) SYSTEM DEVELOPMENT CHARGES ZONE 2 FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

	Budget						Variance with		
	C	Driginal		Final	Actual		Final Budget		
REVENUES:									
Licenses and permits Intergovernmental Interest	\$	239,069 4,000 6,200	\$	239,069 4,000 6,200	\$	362,919 7,275 26,841	\$	123,850 3,275 20,641	
TOTAL REVENUES		249,269		249,269		397,035		147,766	
EXPENDITURES: Current:									
Materials and services Capital outlay		6,000 1,393,296		10,000 1,389,296		7,275		2,725 1,389,296	
TOTAL EXPENDITURES		1,399,296		1,399,296		7,275		1,392,021	
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(	1,150,027)		(1,150,027)		389,760		1,539,787	
OTHER FINANCING SOURCES (USES): Transfers out		(190,168)		(190,168)		(50,073)		140,095	
NET CHANGE IN FUND BALANCE	(	1,340,195)		(1,340,195)		339,687		1,679,882	
FUND BALANCE, JUNE 30, 2017		1,340,195		1,340,195		1,551,351		211,156	
FUND BALANCE, JUNE 30, 2018	\$	-	\$	-	\$	1,891,038	\$	1,891,038	
Expenditures/Other Financing Uses reconciliation: Expenditures, budgetary basis Interfund services (U.S. GAAP Basis) Expenditures (U.S. GAAP Basis)					\$ \$	7,275 5,797 13,072			
Other financing uses, budgetary basis Interfund services Other financing uses (U.S. GAAP Basis)					\$ \$	(50,073) 5,797 (44,276)			

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) SERIES 2010 DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

	Budget						Va	ariance with
		Original		Final		Actual	F	inal Budget
REVENUES:								
Land sale proceeds	\$	1,980,030	\$1	,980,030	\$	-	\$	(1,980,030)
Interest		200		200		25,701		25,501
TOTAL REVENUES		1,980,230	1	,980,230		25,701		(1,954,529)
EXPENDITURES: Current:								
Materials and services Debt Service:		20,500		20,500		350		20,150
Bond defeasance		3,592,614	3	,592,614		-		3,592,614
Principal		370,000		370,000		370,000		-
Interest and fiscal charges		126,100		126,100		126,025		75
TOTAL EXPENDITURES		4,109,214	4	,109,214		496,375		3,612,839
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		(2,128,984)	(2	,128,984)		(470,674)		1,658,310
OTHER FINANCING SOURCE: Transfers in		505,000		505,000		496,025		(8,975)
NET CHANGE IN FUND BALANCE		(1,623,984)	(1	,623,984)		25,351		1,649,335
FUND BALANCE, JUNE 30, 2017		1,623,984	1	,623,984		1,621,676		(2,308)
FUND BALANCE, JUNE 30, 2018	\$		\$	_	\$	1,647,027	\$	1,647,027

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) SERIES 2008 DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

	Budget						Variance with	
	Original		Final		Actual		Final Budget	
REVENUES:								
Interest	\$	200	\$	200	\$	10,380	\$	10,180
EXPENDITURES:								
Current:								
Materials and services		12,500		12,500		385		12,115
Debt Service:								
Principal		380,000		380,000		380,000		-
Bond defeasance		5,247,903	5,	,247,903		4,780,000		467,903
Interest and fiscal charges		186,306		186,306		172,803		13,503
TOTAL EXPENDITURES		5,826,709	5,	,826,709		5,333,188		493,521
EXCESS (DEFICIENCY) OF REVENUES								
OVER (UNDER) EXPENDITURES		(5,826,509)	(5,	,826,509)		(5,322,808)		503,701
OTHER FINANCING SOURCE:								
Transfers in		566,656		566,656		354,938		(211,718)
		500,050		300,030		334,938		(211,718)
SPECIAL ITEM:								
Land sale proceeds		5,149,417	5	,149,417		4,856,515		(292,902)
		0)2:0):2:				.,000,010		(===)====
NET CHANGE IN FUND BALANCE		(110,436)		(110,436)		(111,355)		210,799
		110 120		110 120		444 255		010
FUND BALANCE, JUNE 30, 2017		110,436		110,436		111,355		919
FUND BALANCE, JUNE 30, 2018	\$	-	\$	-	\$	-	\$	-

# MAJOR FUND BUDGETARY SCHEDULES

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## NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

	Bud	get		Variance with
	Original	Final	Actual	Final Budget
REVENUES: Intergovernmental Interest Missellangeus revenue	\$    1,550,500 _	\$ 1,550,500 -	\$	\$ (1,524,787) 52,543
Miscellaneous revenue	- 1,550,500	- 1,550,500	- 78,256	- (1,472,244)
	1,550,500	1,350,300	, 0,230	(1,7,2,244)
EXPENDITURES: Capital outlay	9,773,385	9,773,385	1,162,491	8,610,894
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(8,222,885)	(8,222,885)	(1,084,235)	7,138,650
OTHER FINANCING SOURCES (USES): Transfers in	6,732,565	6,732,565	1,136,778	(5,595,787)
SPECIAL ITEM: Land sale proceeds	975,760	975,760	9,142,350	8,166,590
NET CHANGE IN FUND BALANCE	(514,560)	(514,560)	9,194,893	9,709,453
FUND BALANCE, JUNE 30, 2017	514,560	514,560	520,747	6,187
FUND BALANCE, JUNE 30, 2018	\$ -	\$-	\$ 9,715,640	\$ 9,715,640

## NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) CAPITAL ASSET REPLACEMENT FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

		Bud	get			Va	riance with
	(	Driginal		Final	 Actual	Fi	nal Budget
REVENUES:							
Interest	\$	10,000	\$	10,000	\$ 62,477	\$	52,477
Miscellaneous		-		-	 35,088		35,088
TOTAL REVENUES		10,000		10,000	 97,565		87,565
EXPENDITURES:							
Current:							
Materials and services		45,000		45,000	270		44,730
Special payments		5,000		5,000	-		5,000
Capital outlay		4,434,644		4,434,644	 422,710		4,011,934
TOTAL EXPENDITURES		4,484,644		4,484,644	 422,980		4,061,664
EXCESS (DEFICIENCY) OF REVENUES							
OVER (UNDER) EXPENDITURES		(4,474,644)		(4,474,644)	 (325,415)		4,149,229
OTHER FINANCING SOURCE:							
Transfers in		900,000		900,000	900,000		-
Transfers out		(5,000)		(5,000)	 -		5,000
TOTAL OTHER FINANCING SOURCES (USES)		895,000		895,000	 900,000		5,000
NET CHANGE IN FUND BALANCE		(3,579,644)		(3,579,644)	574,585		4,154,229
FUND BALANCE, JUNE 30, 2017		3,579,644		3,579,644	 3,618,905		39,261
FUND BALANCE, JUNE 30, 2018	\$	_	\$	-	\$ 4,193,490	\$	4,193,490

# **OTHER FINANCIAL SCHEDULE**

# NORTH CLACKAMAS PARKS AND RECREATION DISTRICT SCHEDULE OF PROPERTY TAX TRANSACTIONS YEAR ENDED JUNE 30, 2018

	Uncollected June	evy as Extended by					Uncollected June
Tax Year	30, 2017	Assessor	Discounts Allowed	Interest	Adjustments	Collections	30, 2018
2017-18		7,398,202	(192,827)	2,416	(13,870)	(7,046,634)	147,287
2016-17	134,640		87	4,723	(6,300)	(58,274)	74,876
2015-16	78,088		13	4,291	(2,310)	(23,414)	56,668
2014-15	55,207		4	4,829	(1,363)	(18,559)	40,118
2013-14	36,106		(1)	2,482	(286)	(8,858)	29,443
2012-13	27,746		(1)	335	(260)	(970)	26,850
2011-2012 and							
prior	70,730		(2)	(357)	(334)	(1,167)	68,870
	\$ 402,517	7,398,202	\$ (192,727) \$	\$ 18,719 \$	(24,723)	\$ (7,157,876)	\$ 444,112

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# **STATISTICAL INFORMATION**

# **Statistical Section**

This part of the District's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

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Financial Trends	
These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.	47-53
Revenue Capacity	
These schedules contain information to help the reader assess the District's most significant local revenue source, the property tax.	54-58
Debt Capacity	
These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.	59-62
Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.	63-64
Operating Information	
These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.	65-67

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT ( A Component Unit of Clackamas County, Oregon) NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (Accrual Basis of Accounting)

Fiscal Year Ended June 30,	Net Investment in Capital Assets	Restricted for Debt Service	Restricted for Acquisition and Development	Unrestricted	Total Net Position
2009	17,554,633	188,378	410,134	4,503,977	22,657,122
2010	19,206,774	83,072	811,687	4,855,999	24,957,532
2011 (Restated)	21,055,761	83,344	1,882,388	5,188,746	28,210,239
2012	21,277,204	196,938	3,554,234	5,412,404	30,440,780
2013	28,149,582	108,550	5,190,846	5,185,931	30,440,780
2014	28,695,599	108,503	5,888,077	7,111,677	41,803,856
2015	31,487,485	108,956	9,180,650	6,835,003	47,612,094
2016	31,573,020	1,609,806	12,675,699	7,948,666	53,807,191
2017	31,608,504	1,611,355	15,681,999	9,120,486	58,022,344
2018	27,320,530	1,500,000	25,855,807	10,354,456	65,030,793

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) CHANGES IN NET POSITION LAST TEN FISCAL YEARS (Accrual Basis of Accounting)

			Fisc	al Yea	ar		
		2009	 2010	20	11 (Restated)		2012
Expenses: Culture, education and recreation Health and welfare Interest on long-term debt Total expenses	\$	5,517,296 2,162,530 <u>638,719</u> 8,318,545	\$ 5,151,374 2,185,918 <u>603,945</u> 7,941,237	\$	6,003,725 2,429,902 <u>475,573</u> 8,909,200	\$	5,686,708 2,282,523 430,037 8,399,268
Program Revenues: Charges for services: Culture, education and recreation Health and welfare Operating grants and contributions: Culture, education and recreation Health and welfare Capital grants and contributions: Culture, education and recreation		1,814,058 815,012 919,061 412,911	2,490,750 1,119,032 811,586 364,626		2,409,847 1,082,685 780,870 350,825		3,102,933 1,206,696 383,558 493,329
Total program revenues		3,961,042	 4,785,994		4,624,227		5,186,516
Net Expense		(4,357,503)	 (3,155,243)		(4,284,973)		(3,212,752)
General Revenues: Property taxes levied for general purposes Eamings on investments Interagency transfer in Loss on disposal of capital assets Miscellaneous Total general revenues		4,912,438 196,715 2,000,000 - - 203,092 7,312,245	 5,089,720 32,243 - - 333,690 5,455,653		5,168,112 22,844 - - - - - - - - - - - - - - - - - -		5,347,036 36,493 - - 59,764 5,443,293
Change In Net Position before Special Item		2,954,742	2,300,410		1,016,332		2,230,541
Special Item: Gain on capital asset disposal	_		 			_	
Change In Net Position		2,954,742	2,300,410		1,016,332		2,230,541
Cumulative effect of correction of error Total Change In Net Position	\$	2,954,742	\$ 2,300,410	\$	2,236,375 3,252,707	\$	2,230,541

Notes:

(1) All detail reported for changes in net position represents governmental activity, as the District engages in no business-type activities.

	Fiscal Year												
	2013		2014		2015		2016		2017		2018		
\$	6,594,107 2,653,230 409,488	\$	6,400,741 2,557,450 462,994	\$	6,941,053 3,151,514 390,654	\$	6,546,071 2,424,393 369,622	\$	6,913,076 2,512,913 347,982	\$	8,198,709 1,992,348 287,707		
	9,656,825		9,421,185		10,483,221		9,340,086		9,773,971		10,478,764		
	3,220,860		3,501,228		3,469,954		1,643,259		1,705,683		2,013,611		
	1,315,563		1,390,998		1,625,996		490,843		516,216		327,797		
	328,305		650,916		760,915		528,012		197,348		357,715		
	484,537		448,983		522,277		504,616		509,763		335,348		
	101,001		110,000		022,211		001,010		000,100		000,010		
	6,892,951		508,379		3,590,561		3,847,875		3,925,943		2,338,138		
	12,242,216		6,500,504		9,969,703		7,014,605		6,854,953		5,372,609		
	2,585,391		(2,920,681)		(513,518)		(2,325,481)		(2,919,018)		(5,106,155)		
	5,414,332		5,989,488		6,240,654		6,548,536		6,870,480		7,199,471		
	50,801		52,818		61,274		108,684		261,026		499,910		
	-		-		-		1,859,382		-		-		
	(10,782)		-		-		-		-		-		
	<u>154,387</u> 5,608,738		47,322 6,089,628		<u> </u>		3,976 8,520,578		<u>2,665</u> 7,134,171		<u>64,912</u> 7,764,293		
	3,000,700		0,000,020		0,021,700		0,020,070		7,104,171		1,104,200		
	8,194,129		3,168,947		5,808,238		6,195,097		4,215,153		2,658,138		
-	-	_	-		-	_	-		-	_	4,350,311		
	8,194,129		3,168,947		5,808,238		6,195,097		4,215,153		7,008,449		
	-		-		-				-		_		
\$	8,194,129	\$	3,168,947	\$	5,808,238	\$	6,195,097	\$	4,215,153	\$	7,008,449		

## NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Modified Accrual Basis of Accounting)

				Fisca	l Year	
		2009		2010		2011
General Fund:						
Reserved for prepaid items	\$	53,375	\$	-	\$	-
Unreserved		1,547,530		-		-
Nonspendable		-		7,167		840
Unassigned		-		2,857,900		3,369,492
Total General Fund	\$	1,600,905	\$	2,865,067	\$	3,370,332
All Other Governmental Funds:						
Special revenue funds:						
Unreserved	\$	954,203	\$		\$	
Nonspendable	Ψ	334,203	Ψ	-	Ψ	-
Restricted		-		- 811,687		- 1,590,255
Assigned		_		673,843		763,252
Capital project funds:		-		075,045		105,252
Unreserved		2,137,160		_		_
Nonspendable		2,107,100		_		_
Restricted		_		595,725		393,982
Assigned		_		321,766		572,292
Debt service funds:				021,700		012,202
Unreserved		188,378		-		_
Restricted		-		249		251
Assigned		-		82,823		83,092
Total All Other Governmental Funds	\$	3,279,741	\$	2,486,093	\$	3,403,124

Notes:

(1) Implementation of GASB 54 in the fiscal year ended June 30, 2010 required additional fund balance classifications.

	Fiscal Year											
 2012	2	2013		2014		)15	2	016	2	2017	2	2018
\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
- 1,640 2,719,137		- 12,530 93,589	3.3	- 1,582 97,971		- 18,362 41,816	4.3	- 9,636 369,031	4.	- 14,375 669,479	5.	- 12,591 464,227
\$ 2,720,777		06,119		99,553		60,178		378,667		683,854		476,818
\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
99 2,596,596	23	- 24,381	3.2	120 21,523	7 /	- 27,707	12	- 174,247	15	342 161,252	16	- 140,167
763,156	,	32,599		09,599		52,593		336,917		299,756		275,112
-		-		-		-		-		-		-
-		-		-		32,400		-		-		-
1,036,967		66,465		6,554		52,943		501,452		520,747		715,640
1,424,499	1,0	41,265	1,50	07,304	2,1	87,916	2,	720,531	3,	618,905	4,	193,490
-		-		-		-		-		-		-
196,938	1	08,550	1(	08,503	1	08,956	1,6	609,806	1,	611,355	1,	500,000
 		95,741		99,285	1	04,528		106,709		121,676		147,027
\$ 6,018,255	\$7,0	69,001	\$ 8,2	12,888	\$11,9	67,043	\$ 17,4	449,662	\$21,	334,033	\$31,	971,436

## NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A component unit of Clackamas County, Oregon) CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Modified Accrual Basis of Accounting)

	Fiscal Year									
		2009		2010		2011		2012		
Revenues:										
Property taxes	\$	4,850,010	\$	5,076,968	\$	5,190,484	\$	5,292,033		
Charges for services		1,752,008		2,628,682		1,403,186		1,733,102		
Intergovernmental		570,109		759,979		22,844		749,943		
Licenses and permits		877,062		981,100		891,019		2,576,527		
Interest		196,715		32,243		2,089,346		36,493		
Contributions		188,442		176,137		182,152		126,944		
Grants		573,421		-		-		-		
Miscellaneous		203,092		333,691		110,349		59,764		
Total revenues		9,210,859		9,988,800		9,889,380		10,574,806		
Expenditures:										
Culture and recreation		4,965,560		4,523,581		4,728,427		4,984,606		
Health and welfare		1,916,666		1,947,534		1,945,635		2,008,466		
Capital outlay		10,248,820		1,723,430		735,632		559,030		
Debt service:										
Interest		713,054		564,755		457,391		427,128		
Principal		600,000		700,000		600,000		630,000		
Bond miscellaneous charges		-		167,987		-		-		
Total expenditures		18,444,100		9,627,287		8,467,085		8,609,230		
Excess (deficiency) of revenues										
over (under) expenditures		(9,233,241)		361,513		1,422,295		1,965,576		
Other Financing Sources										
Other Financing Sources: Bond sale proceeds		-		5,820,100		-		-		
Interagency transfer in		2,000,000		-		-		-		
Payment to the escrow account for refunding debt				(5 711 000)						
Total other financing sources		2,000,000		<u>(5,711,099)</u> 109,001		-		-		
Total other infancing sources		2,000,000		109,001						
Special Item:										
Land sale proceeds		-		-		-		-		
Net Change in Fund Balances	\$	(7,233,241)	\$	470,514	\$	1,422,295	\$	1,965,576		
Debt service as a percentage of										
noncapital expenditures		16.0%		18.1%		13.7%		13.1%		

Fiscal Year													
	2013	2014			2015		2016		2017		2018		
\$	5,414,738 1,982,668 883,538	\$	5,978,500 2,307,795 741,117	\$	6,230,823 2,125,883 1,085,715	\$	6,519,506 2,134,102 2,326,650	\$	6,855,995 2,192,332 530,279	\$	7,324,250 2,341,408 505,210		
	2,483,299 50,801 158,187 -		1,720,686 52,817 162,202		3,858,387 61,274 192,270 -		4,043,707 108,685 205,978 -		3,425,942 261,026 - 206,399		2,338,138 499,910 - 187,853		
	<u>154,387</u> <u>11,127,618</u>		28,702 10,991,819		<u>19,828</u> <u>13,574,180</u>		3,976 15,342,604		<u>42,050</u> <u>13,514,023</u>		<u>195,580</u> <u>13,392,349</u>		
	5,367,104 2,158,197 1,210,641		5,297,436 2,104,611 993,113		5,875,053 2,251,684 471,282		5,393,315 2,080,064 506,611		5,703,417 2,156,831 409,036		6,828,034 1,759,919 1,585,201		
	410,588 645,000 - 9,791,530		394,338 665,000 - 9,454,498		376,381 685,000 - 9,659,400		705,000 356,506 - 9,041,496		335,181 720,000 - 9,324,465		298,828 5,530,000 - 16,001,982		
	1,336,088		1,537,321		3,914,780		6,301,108		4,189,558		(2,609,633)		
	-		-		-		-		-		-		
\$		\$		\$		\$	- 6,301,108	\$	- 4,189,558	\$	<u>14,040,000</u> 11,430,367		
¥	12.3%	¥	12.5%	<u>*</u>	11.6%	<u> </u>	12.4%	<u>+</u>	11.8%	<u> </u>	40.4%		

## NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

Fiscal Year Ended June 30,	Real Property	Personal Property	Manufactured Structures	Utilities	Less: Tax-Exempt Property
2009	10,213,372,174	348,185,015	46,657,462	170,819,050	894,355,117
2010	10,663,564,256	438,992,435	44,405,581	246,059,663	1,073,825,814
2011	11,003,575,011	436,101,204	33,947,637	253,070,684	1,160,989,821
2012	11,354,569,712	386,090,839	32,711,207	247,419,694	1,241,400,122
2013	11,632,776,998	410,864,016	32,752,744	243,708,401	1,330,931,617
2014	12,148,737,452	412,784,559	31,933,209	253,752,914	1,400,266,009
2015	12,707,922,936	418,777,464	33,753,256	273,526,828	1,441,606,174
2016	13,370,875,216	416,757,236	36,633,306	296,184,300	1,495,786,659
2017	13,994,666,666	436,869,762	40,259,567	310,713,100	1,529,955,330
2018	14,685,919,772	447,170,936	46,090,839	324,431,754	1,561,948,261

(1) A property tax limitation measure became effective in fiscal year 1998. The measure limited taxes on each property by reducing the 1997-98 assessed value of each property to 90% of its 1995-96 value. The measure also limits growth of taxable value to 3% per year with certain exceptions, as well as establishing permanent tax rates for Oregon's local taxing districts, which replaced the former tax base amounts of the District. Because of the tax limitation, taxable assessed value is significantly below true cash value, which is the comparative measure tracked by the County and reported in this schedule.

(2) For all property within the North Clackamas Parks and Recreation District.

Total Taxable Assessed Value	Total Direct Tax Rate	True Cash Value	Assessed Value as a Percentage of True Cash Value
9,884,678,584	0.51	16,512,824,110	59.86 %
10,319,196,121	0.50	14,799,900,037	69.72
10,565,704,715	0.50	13,285,445,756	79.53
10,779,391,330	0.51	12,527,289,343	86.05
10,989,170,542	0.51	13,497,590,811	81.42
11,446,942,125	0.53	12,850,318,591	89.08
11,992,374,310	0.50	14,260,099,520	84.10
12,624,663,399	0.54	15,927,771,309	79.26
13,252,553,765	0.53	18,260,306,778	72.58
13,941,665,040	0.53	20,286,725,848	68.72

### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) DIRECT AND OVERLAPPING PROPERTY TAX RATES <sup>(1)</sup> LAST TEN FISCAL YEARS (Rate per \$1,000 of Assessed Valuation)

	North Clacka & Recreati				Overlapp	ing Rates <sup>(;</sup>	3)				
Year	General Operations	Total Direct <sup>(2)</sup> Rate	Clackamas County	County Component Units	Cities	Schools	College/ ESD	Fire	Other Special	Total Direct & Overlapping	Total Direct & Overlapping Range
2009	0.51	0.51	2.90	0.94	1.18	6.64	1.09	2.37	0.63	16.26	14.91-20.14
2010	0.50	0.50	2.91	1.44	1.11	6.65	1.07	2.37	0.67	16.72	15.46-19.49
2011	0.50	0.50	2.91	1.43	1.12	6.74	1.05	2.36	0.64	16.75	15.47-19.12
2012	0.51	0.51	2.91	1.42	1.20	7.29	1.04	2.36	0.51	17.24	15.60-19.58
2013	0.51	0.51	2.92	1.44	1.15	6.88	1.06	2.36	0.54	16.86	15.54-19.04
2014	0.53	0.53	2.92	0.82	1.38	7.10	1.05	2.44	0.62	16.87	15.45-18.95
2015	0.50	0.50	2.77	0.84	1.34	6.59	1.01	2.27	0.58	15.91	15.17-20.43
2016	0.54	0.54	2.94	0.78	1.30	7.23	1.10	2.49	0.54	16.92	15.46-20.84
2017	0.53	0.53	2.97	0.84	1.13	7.16	1.09	2.47	0.55	16.74	15.42-20.83
2018	0.53	0.53	2.94	0.82	1.28	7.13	1.09	2.48	0.64	16.91	15.32-20.95

#### Notes:

- (1) Rates are summary for all Tax Code Areas where North Clackamas Parks and Recreation District taxes are assessed. From 2015 Tax District Summary for FY ending 06/30/2016 found on the Clackamas County website under the Department of Assessment and Taxation.
- (2) Direct Rate is actual rate charged each property that falls within the boundaries of the North Clackamas Parks and Recreation District for district support after application of property tax limitation.
- (3) Overlapping rates are those of local governments that apply to property owners within District geographical boundaries. Not all overlapping rates apply to all District property owners; for example, although County property taxes apply to all District property owners, only those in the cities of Damascus, Happy Valley and Milwaukie pay the city rate for Clackamas County. Other property owners pay County taxes at the rural rate. Only a small portion of the taxpayers within the cities of Happy Valley and Milwaukie are within the District boundaries. The average rate has been used for each category for comparison purposes, but a range of total rates has also been provided.
- (4) Property tax levies may only be approved by a majority vote in elections in which a majority of voters cast a ballot. In November elections of even numbered years a majority vote in favor of a tax levy is sufficient to enact a levy, regardless of voter turnout.

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) PRINCIPAL PROPERTY TAX PAYERS JUNE 30, 2018 AND NINE YEARS AGO

		2018			2009	
Taxpayer	 Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value	 Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value
General Growth Properties Inc.	\$ 256,586,253	1	1.84 %	\$ 212,640,545	1	2.15 %
Fred Meyer Store Inc #63	170,953,518	2	1.23	126,529,097	2	1.28
PCC Structurals Inc.	133,855,943	3	0.96	75,006,202	3	0.76
Portland General Electric Company	105,335,000	4	0.76	57,989,000	4	0.59
Marvin F Poer & Company	76,794,277	5	0.55	57,761,965	5	0.58
Kaiser Foundation Hospital	62,558,177	6	0.45	44,952,384	8	0.45
Northwest Natural Gas Company	60,093,000	7	0.43	46,096,000	7	0.47
ROIC Oregon LLC	58,226,242	8	0.42	42,146,390	9	0.43
Blount Inc.	57,870,021	9	0.42	41,760,826	10	0.42
CH Realty III/Clackamas LLC	53,328,706	10	0.38			
Forum Clackamas Distribution Center				 51,562,804	6	0.52
Total	\$ 1,035,601,137		7.43 %	\$ 756,445,213		7.65 %

### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

Fiscal Year	Taxes Levied	Collected w Fiscal Year o		Collections	Total Collecti	ons to Date	
Ended June 30,	for the Fiscal Year	Amount	Percentage of Levy	in Subsequent Years	 Amount	Percentage of Levy	
2009	5,031,319	4,687,127	93.2	237,498	\$ 4,924,625	97.9 %	
2010	5,211,357	4,883,899	93.7	198,395	5,082,294	97.5	
2011	5,330,887	4,991,388	93.6	192,716	5,184,104	97.2	
2012	5,460,383	5,132,683	94.0	181,738	5,314,421	97.3	
2013	5,552,565	5,236,985	94.3	169,157	5,406,142	97.4	
2014	6,097,777	5,782,712	94.8	139,141	5,921,853	97.1	
2015	6,387,502	6,068,477	95.0	120,041	6,188,518	96.9	
2016	6,707,093	6,381,404	95.1	96,229	6,477,633	96.6	
2017	7,048,958	6,721,214	95.4	58,274	6,779,488	96.2	
2018	7,398,202	7,046,634	95.2	-	7,046,634	95.2	

## NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

		Governn	nental Activities				
Fiscal Year	Assessment Debt	Limited Tax Revenue Series 2000 Refunding Bonds	Full Faith & Credit Obligations Series 2008 Bonds	Full Faith & Credit Obligations Series 2010 Bonds	Total Primary Government	Percentage of Personal Income	Per Capita
2009	-	5,975,000	7,801,812	-	13,776,812	0.29 %	\$ 121.12
2010	-	-	7,505,912	5,705,248	13,211,160	0.27	116.02
2011	-	-	7,200,012	5,411,095	12,611,107	0.25	110.75
2012	-	-	6,889,112	5,091,942	11,981,054	0.22	104.80
2013	-	-	6,568,212	4,767,842	11,336,054	0.20	99.22
2014	-	-	6,237,312	4,498,074	10,735,386	0.19	92.15
2015	-	-	5,891,413	4,147,400	10,038,813	0.17	85.75
2016	-	-	5,535,513	3,786,673	9,322,186	0.15	76.01
2017	-	-	5,169,613	3,421,000	8,590,613	N/A	70.05
2018	-	-	-	3,040,327	3,040,327	N/A	24.92

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Fiscal Year	Limted Tax Revenue Refunding Bonds	Full Faith & Credit Obligation Bonds	Total General Bonded Debt	Less Amounts Restricted to Repaying Principal	Net General Bonded Debt	Percentage of Actual Taxable Value of Property	Per Capita
2009	5,975,000	7,785,000	13,760,000	(188,378)	13,571,622	0.14	119.32
2010	-	13,150,000	13,150,000	(83,072)	13,066,928	0.13	114.75
2011	-	12,550,000	12,550,000	(83,344)	12,466,656	0.12	109.48
2012	-	11,920,000	11,920,000	(196,938)	11,723,062	0.11	102.55
2013	-	11,275,000	11,275,000	(108,550)	11,166,450	0.10	97.74
2014	-	10,735,386	10,735,386	(108,503)	10,626,883	0.09	91.21
2015	-	10,038,813	10,038,813	(108,956)	9,929,857	0.08	84.82
2016	-	9,322,186	9,322,186	(109,806)	9,212,380	0.07	75.11
2017	-	8,590,613	8,590,613	(111,355)	8,479,258	0.06	69.14
2018	-	3,040,327	3,040,327	-	3,040,327	0.02	24.92

## NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT JUNE 30, 2018

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt
Debt repaid with property taxes:			
City of Gladstone	\$ 1,323,000	0.0013 %	\$ 17
City of Milwaukie	13,250,379	99.1486	13,137,565
Clackamas Community College	98,403,913	39.9992	39,360,778
Clackamas County	138,185,000	29.5633	40,852,046
Clackamas County Education Service District	22,100,000	30.8798	6,824,436
Clackamas County Rural Fire Protection District #1	25,770,000	64.7209	16,678,576
Clackamas County School District #115 (Gladstone)	43,017,441	5.1463	2,213,807
Clackamas County School District #12 (North Clackamas)	601,147,673	96.9584	582,863,165
Clackamas County School District #62 (Oregon City)	69,149,195	8.2597	5,711,516
Metro	205,735,000	6.9816	14,363,595
Mt Hood Community College	21,960,000	0.2171	47,675
Multnomah Cty SD 10J(Gresham-Barlow)	304,749,806	0.0021	6,400
Multnomah Cty SD 28J(Centennial)	20,535,050	2.2300	457,932
Oak Lodge Water Service District	15,173,000	98.4276	14,934,420
Other debt:			
City of Milwaukie	3,370,000	99.1486	3,341,308
Clackamas Community College	25,545,000	39.9992	10,217,796
Clackamas County Rural Fire Protection District #1	16,020,000	64.7209	10,368,288
Clackamas County School District #12 (North Clackamas)	830,004	96.9584	804,759
Clackamas County School District #62 (Oregon City)	357,851	8.2597	29,557
Metro	18,170,000	6.9816	1,268,556
Mt Hood Community College	34,521,704	0.2171	74,947
Multnomah Education Service District	28,200,000	0.0583	16,441
Oak Lodge Sanitary District #2	2,200,000	97.8746	2,153,241
Port of Portland	60,339,399	6.4521	3,893,158
Subtotal overlapping debt			769,619,979
District direct debt			3,040,327
Total direct and overlapping debt			\$ 772,660,306

Note:

(1) Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the District. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the District. The State of Oregon provides overlapping debt data based on real market value of properties for each jurisdiction.

Source: Municipal Debt Advisory Commission, State of Oregon, Office of the Treasurer

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) LEGAL DEBT MARGIN LAST TEN FISCAL YEARS

 Year		True Cash Value	Debt Percentag		Debt Limit	т	otal net debt applicable to limit	Legal debt margin	Total net d applicable to limit as a percentage debt limi	o the i e of
2009	<u>\$</u>	16,512,824,110	13	%	2,146,667,134	\$	13,760,000	2,132,907,134	0.64	%
2010		14,799,900,037	13		1,923,987,005		13,150,000	1,910,837,005	0.68	
2011		13,285,445,756	13		1,727,107,948		12,550,000	1,714,557,948	0.73	
2012		12,527,289,343	13		1,628,547,615		11,920,000	1,616,627,615	0.73	
2013		13,497,590,811	13		1,754,686,805		11,336,054	1,743,350,751	0.65	
2014		12,850,318,591	13		1,670,541,417		10,735,386	1,659,806,031	0.64	
2015		14,260,099,520	13		1,853,812,938		10,038,813	1,843,774,125	0.54	
2016		15,927,771,309	13		2,070,610,270		9,322,186	2,061,288,084	0.45	
2017		18,260,306,778	13		2,373,839,881		8,590,613	2,365,249,268	0.36	
2018		20,286,725,848	13		2,637,274,360		3,040,327	2,634,234,033	0.12	

#### Note:

ORS 451.545 (3) provides "The district's total outstanding bonds of all kinds shall at no time exceed in the aggregate 13 percent of the real market value of all property by law assessable for state and county purposes within the district..."

#### Source: Clackamas County Finance Department

ORS 451.545(3) The district's total outstanding general obligation bonds, including improvement bonds of the kind authorized by ORS 223.205 and 223.210 to 223.295, may not exceed in the aggregate 13 percent of the real market value of all property by law assessable for state and county purposes within the district as reflected in the last roll certified under ORS 311.105. [1961 c.576 §19; 1963 c.515 §19; 1969 c.646 §12; 1973 c.785 §20; 1981 c.804 §104; 1991 c.459 §406; 1995 c.79 §227; 2007 c.783 §192; 2009 c.538 §10]

## NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Year	Population	Personal Income (thousands of dollars)	Per Capita Personal Income <sup>(1)</sup>	Clackamas County Unemployment Rate <sup>(4)</sup>
2009 (2)	113,742	4,777,846	42,006	8.4 %
2010 <sup>(3)</sup>	113,869	4,833,967	42,452	10.4
2011 <sup>(3)</sup>	113,869	5,064,893	44,480	9.5
2012	114,321	5,385,662	47,110	8.4
2013	114,251	5,375,852	47,053	7.5
2014	116,505	5,675,308	48,713	6.4
2015	117,064	5,802,277	49,565	5.6
2016	122,652	6,301,737	51,379	4.7
2017	122,642	N/A	N/A	3.9
2018	122,000	N/A	N/A	3.7

Notes:

(1) Figures are for calendar year.

(2) Metro provided us with an estimated annual population increase of 1.19% over the next five years for the general area.

(3) From Claritas Software from Nielsen Corp.

(4) This column has been updated to reflect rates specific to Clackamas County per the State of Oregon Employment Department.

N/A Not available

Sources: Center for Population Research and Census, School of Urban and Public Affairs, Portland State University Department of Human Resources, State of Oregon, Employment Department Portland Metropolitan Service District

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) PRINCIPAL EMPLOYERS (1) JUNE 30, 2018 AND NINE YEARS AGO

	2	2018				2009		
			Percentage	е			Percentage	
Employer	Employees	Rank	of Total		Employees	Rank	of Total	_
Intel Corp.	19,300	1	.02	%	15.500	1	.01	%
Providence Health & Services	17.543	2	.01	,0	12.000	4	.01	
Oregon Health & Sciences University	16,200	3	.01		12,600	3	.01	
Legacy Health System	12,955	4	.01		8,251	6	.01	
Nike Inc.	12,000	5	.01		7,000	7	.01	
Fred Meyer	10,637	6	.01		14,684	2	.01	
City of Portland	7,043	7	.01		5,587	10	.01	
Portland Public Schools	6,780	8	.01					
Multnomah County	6,266	9	.00		5,640	9	.01	
Beaverton School District	5,207	10	.00					
Kaiser Permanente Northwest					9,000	5	.01	
Wells Fargo Bank					5,969	8	.01	
Total	113,931		0.09	%	96,231	=	0.09	%

#### Sources;

(1) Statistics are the latest available data published in the Portland Business Journal Book of Lists 2018, and Book of Lists 2009.

The Business Journal Book of Lists ranks Portland Metropolitan Area employers.

(2) Total Portland Metropolitan Area employment used to calculate percentages is from the United States Department of Labor Bureau of Labor Statistics.

## NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

Year Ended June 30,	Health and Welfare	Culture and Recreation	Total
2009	9.00	24.54	33.54
2010	9.00	26.35	35.35
2011	9.00	25.67	34.67
2012	10.31	25.94	36.25
2013	10.44	26.84	37.28
2014	10.65	26.85	37.50
2015	8.72	25.90	34.62
2016	8.41	24.02	32.43
2017	8.36	25.46	33.82
2018	7.34	28.36	35.70

Note:

(1) Reported full-time equivalent employees are budgeted employees per final budgets at each year-end. Budgeted employees approximate actual.

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) OPERATING INDICATORS LAST TEN FISCAL YEARS

				Yearl	Ended June 30,					
Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Health and welfare:										
Social service units provided	16,657	15,675	6,006	6,186	6,718	6,647	5,264	8,216	7,967	8,996
Meals on Wheels and on-site meals served	72,850	66,903	66,903	65,752	66,299	70,966	69,756	70,341	67,256	76,515
One way rides, older adults and disabled	14,652	14,662	12,967	12,541	11,935	10,360	10,240	9,678	8,357	9,887
Culture and recreation:										
Recreation programs	66	69	66	80	95	97	60	58	65	61
Recreation class participants	3,486	3,419	3,355	4,281	4,443	4,483	3,381	2,580	3,500	3,492
Recreation classes	292	281	264	380	293	298	231	234	238	217
Swim lesson participants <sup>(2)</sup>	4,306	4,481	4,593	5,303	4,247	4,253	4,488	4,739	4,991	4,421
Aquatic park total customers served (1)	246,857	245,905	312,909	271,638	250,863	262,812	253,086	243,907	233,955	235,647

(1) The Aquatic Park provides open swim, swim lessons, lap swim, big surf, aquatic exercise, swim team and rental opportunities. This number more accurately reflects operational outcomes.

(2) New swim lesson program with lower ratios.

Source: North Clackamas Parks and Recreation District budget documents and Clackamas County Finance Department

#### NORTH CLACKAMAS PARKS AND RECREATION DISTRICT (A Component Unit of Clackamas County, Oregon) OPERATING INDICATORS - CAPITAL ASSETS STATISTICS LAST TEN FISCAL YEARS

Function	Year Ending June 30,									
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Health and welfare:										
Milwaukie Center (serving senior and disabled citizens)										
Activity Rooms	9	9	9	9	9	9	9	9	9	9
Congregate dining room & café	1	1	2	2	2	2	2	2	2	2
Transportation vehicles (14, 16 & 20 passenger)	3	3	3	3	4	3	4	4	4	4
Culture and recreation:										
Acreage-maintained	520	523	505	517	592	596	501	501	520	527
Parks maintained	60	60	51	52	53	55	63	63	64	64
Play structures	29	30	30	30	30	32	33	33	33	36
Maintenance vehicles/equipment	21	22	25	30	30	31	32	33	35	35
Passenger van (Recmobile)	1	1	1	2	1	1	1	1	1	1
Aquatic Park (five pools, game room, activity rooms)	1	1	1	1	1	1	1	1	1	1
Sports fields:										
Baseball	9	11	11	11	11	11	11	11	13	14
Soccer	4	6	6	6	6	6	6	6	6	8
Tennis courts	3	3	3	3	3	3	3	3	3	3
Basketball	15	16	16	16	16	18	17	17	17	19
Volleyball courts	2	2	2	2	2	2	2	2	2	2
Sports programs	-	-	-	-	-	-	127	75	70	21
Sports program participants	-	-	-	-	-	-	7,040	6,769	6,890	5,885
Sports courses offered during the year	-	-	-	-	-	-	248	118	87	94

2018 Note: Number of youth and adult programs are now reported as indiidual different programs, not total number of offerings for each program as in prior years.

Source: North Clackamas Parks and Recreation District budget documents and Clackamas County Finance Department

REPORT OF INDEPENDENT AUDITORS ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (This page intentionally left blank)



# Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Board of County Commissioners of Clackamas County, Oregon, as Governing Body of North Clackamas Parks and Recreation District Oregon City, Oregon

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, the aggregate remaining fund information, and the respective budgetary comparisons for the General Fund, Nutrition and Transportation Fund, and System Development Charges Zone 3 Fund of North Clackamas Parks and Recreation District (the District), a component unit of Clackamas County, Oregon, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon October 31, 2018.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purposes.

Moss Adams, LLP

Eugene, Oregon October 31, 2018

# REPORT OF INDEPENDENT AUDITORS ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH OREGON MINIMUM AUDIT STANDARDS



# Report of Independent Auditors on Compliance and on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with *Oregon Minimum Audit Standards*

Board of County Commissioners of Clackamas County, Oregon, as Governing Body of North Clackamas Parks and Recreation District Oregon City, Oregon

We have audited, the basic financial statements of North Clackamas Parks and Recreation District, Oregon (the District) as of and for the year ended June 30, 2018, and have issued our report thereon dated October 31, 2018. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the provisions of the *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Oregon Secretary of State. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free from material misstatement.

## Compliance

As part of obtaining reasonable assurance about whether the District's basic financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules (OAR) 162-10-000 to 162-10-330, as set forth below, noncompliance with which could have a direct and material effect on the determination of financial statement amounts:

- The use of approved depositories to secure the deposit of public funds.
- The requirements relating to debt.
- The requirements relating to the preparation, adoption and execution of the annual budgets for fiscal years 2018 and 2019.
- The requirements relating to insurance and fidelity bond coverage.
- The appropriate laws, rules and regulations pertaining to programs funded wholly or partially by other governmental agencies.
- The statutory requirements pertaining to the investment of public funds.
- The requirements pertaining to the awarding of public contracts and the construction of public improvements.

However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our test disclosed no instances of noncompliance that are required to be reported under *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Oregon Secretary of State.

## **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of compliance and internal control over financial reporting and the results of that testing, and not to provide an opinion on the effectiveness of the entity's compliance or on internal control. This report is an integral part of an audit performed in accordance with the provisions of the Minimum Standards for Audits of Oregon Municipal Corporations, prescribed by the Secretary of State, in considering the entity's compliance and internal control. Accordingly, this communication is not suitable for any other purpose.

Janus C. Layanotta

for Moss Adams LLP Eugene, Oregon October 31, 2018