

#### Wednesday, February 16, 2022 7:30 AM – 9:00 AM

#### Virtual Meeting:

https://clackamascounty.zoom.us/j/87578616275?pwd=ZzRrME42c1EwLy9uWjFRdWZpb2x3dz09 Telephone option: 1 (346) 248-7799

#### Agenda

7:30 a.m. Welcome & Introductions

#### 7:35 a.m. Joint Topic

• I-205 Toll Project RTP Amendment Update and Discussion

#### 8:00 a.m. JPACT Issues (JPACT meeting Information)

- JPACT Transit Priorities Letter Introducing: Tom Markgraf, Planning and Policy Director
- TPAC Update
   Presenting: TPAC Staff

#### 8:15 a.m. MPAC Issues

• MPAC January Meeting Debrief and Work Program Introducing: MPAC Members and MTAC Staff

#### 8:25 a.m. Metro Area Topic

 Climate Friendly and Equitable Communities Rulemaking Process Presenting: Kevin Young, Senior Urban Planner at Department of Land Conservation and Development \*Materials can be found here.

#### 9:00 a.m. Adjourn

Attachments:	MPAC and JPACT Work Program	Page 02
	Oregon Toll Program Engagement Opportunities	Page 08
	JPACT Transit Priorities Letter	Page 09
	TPAC Memo	Page 12



# 2022 JPACT Work Program

### As of 2/10/2022

Items in italics are tentative

# January 20, 2022

- Congressman Blumenauer, Infrastructure Investment & Jobs Act (Tyler Frisbee & Earl Blumenauer; 15 min)
- Resolution 22-5241, For the Purpose of Amending the 2021-26 Metropolitan Improvement Program (MTIP) to Advance Eight Metro Unified Planning Work Program (UPWP) Projects into the Constrained MTIP to Assist in the Development of the SFY 2023 UPWP, Plus Add Four New Projects to the MTIP (JA22-07-JAN1) (consent)
- Additional UPWP Amendmentsinformational (John Mermin, Metro, ODOT Staff, & Jamie Stasney, Clack Co. ; 15 min)
  - Resolution No. 21-5211, For the Purpose of amending the FY 2021-22 Unified Planning Work Program (UPWP) to Add the Sunrise Community Visioning Project That was Funded Since the UPWP was Adopted (action)
  - Resolution No. 21-5215, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to Amend the Funding and Add Detail to the Existing I-5 Boone Bridge Planning Project (action)
  - Resolution No. 21-5216, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to add the Regional Mobility

# February 17, 2022

- I-205 Tolling Discussion Continued (Mandy Putney, ODOT; 30 min)
- Emerging Transportation Trends (Eliot Rose, Metro; 30 min)
- Values and Outcomes for the 2023 Regional Transportation Plan (Kim Ellis, Metro; 30 min)



<ul> <li>Pricing Project that was Funded Since the UPWP was Adopted (action)</li> <li>I-205 Tolling Discussion(Mandy Putney, ODOT, 30 min)</li> <li>T.V. Highway Corridor Presentation &amp; Oversight Committee Appointment (Eryn Kehe &amp; Malu Wilkinson, Metro; 20 min)</li> <li>March 17, 2022 <ul> <li>Ordinance No. 21-1467, For the Purpose of Amending the 2018 Regional Transportation Plan to Include the Preliminary Engineering Phase of the I-205 Toll Project, and to Clarify the Financial Connection of the I-205 Toll Project to the I-205 Improvement Project (Kim Ellis, Metro; 20 min)</li> <li>Resolution No. 22-5234, For the Purpose of Amending the 2021-2026 Metropolitan Improvement Program (MTIP) to Add the Preliminary Engineering Phase for ODOT's I- 205 Tolling Project Allowing NEPA and Design Activities to Begin (JA22-06-JAN1) (Ted Leybold, Metro; 20 min)</li> <li>2023 RTP - Action on work plan and engagement plan (Kim Ellis, Metro)</li> <li>Regional Mobility Policy Update Discussion - Case Study Findings and Potential Options for Updating Policy for 2023 RTP (Kim Ellis, Metro and ODOT staff; 30 min)</li> </ul> </li> </ul>	<ul> <li>April 21, 2022         <ul> <li>Congestion Pricing Policy Development for 2023 RTP (Alex Oreschak and Kim Ellis, Metro)</li> <li>RTP - Goals, Objectives and Targets for the 2023 RTP (Kim Ellis and Eliot Rose, Metro)</li> <li>82nd Avenue – Elizabeth Mros-O'Hare, Metro and City of Portland</li> <li>2022-23 UPWP-Review and discussion of draft UPWP and TPAC recommendation (John Mermin, Metro)</li> </ul> </li> <li>Possible JPACT Workshop on RTP: Goals, Objectives and Targets</li> </ul>
<ul> <li>May 18, 2022</li> <li>MTIP Program Update – Grace Cho</li> <li>2022-2023 UPWP- Action to Adopt (John Mermin, Metro)</li> <li>IBR update and potentially a draft of the LPA – ODOT/Elizabeth</li> <li>RFFA – summarize call for projects, present draft project outcomes evaluation report (Dan Kaempff, Metro)</li> </ul>	<ul> <li>June 16, 2022</li> <li>TV Highway Corridor Project – (Eryn</li> <li>IBR – (place holder if needed) LPA - ODOT/Elizabeth</li> <li>Better Bus Program (Matt Bihn, Metro)</li> <li>RTP - Emerging Transportation Trends Study Recommendations for 2023 RTP (Eliot Rose, Metro; 30 min)</li> <li>RTP - Congestion Pricing Policy for 2023 RTP (Alex Oreschak and Kim Ellis, Metro)</li> </ul>



<ul> <li>RTP - Safe and Healthy Urban Arterials Policy Development for 2023 RTP (John Mermin &amp; Lake McTighe, Metro)</li> <li>RTP - Climate Smart Strategy Update and Climate Analysis for 2023 RTP (Kim Ellis, Metro)</li> <li>RTP - Transportation Equity Analysis for the 2023 RTP (Eliot Rose, Metro)</li> <li>RTP - Regional Mobility Policy for 2023 RTP (Kim Ellis and ODOT staff; 30 min)</li> </ul>	Possible JPACT Workshop on RTP: Climate Smart Strategy
<ul> <li>Freight Commodity Study (Tim Collins, Metro)</li> </ul>	
Possible JPACT Workshop on RTP: Urban Arterials	
Strategy	August 10, 2022
<ul> <li>July 21, 2022</li> <li>RFFA - Present public comment report, initial draft proposal for funding allocations (Dan Kaempff, Metro)</li> <li>Regional Mobility Policy Update Discussion - Recommended Policy for 2023 RTP (Kim Ellis, Metro and ODOT staff; 30 min)</li> <li>RTP - High Capacity Transit Strategy Update for 2023 RTP (Ally Holmqvist, Metro)</li> <li>RTP - Transportation Needs and Disparities Analysis for 2023 RTP (Eliot Rose, Metro)</li> </ul>	<ul> <li>August 18, 2022</li> <li>RFFA - Present refined draft proposal, discussion of coordinating committee priorities (Dan Kaempff, Metro)</li> <li>82nd Avenue Project Update - Elizabeth Mros Ohare - City of Portland</li> <li>RTP - Revenue Forecast for 2023 RTP (Ted Leybold, Metro)</li> <li>RTP - Equitable Finance 2023 RTP (Lake McTighe, Metro)</li> </ul>
Possible JPACT Workshop: Transit Planning (Future of Transit in the Region).	Possible JPACT Workshop on RTP: Equitable Financing
<ul> <li>September 15, 2022</li> <li>RFFA - ACTION on TPAC recommended project list (Dan Kaempff, Metro)</li> <li>Revenue Forecast and Financial Targets for 2023 RTP Call for Projects (Ted Leybold, Metro)</li> </ul>	<ul> <li>October 20, 2022</li> <li>RTP - Call for Projects for 2023 RTP (Kim Ellis, Metro)</li> <li>Sunrise Community Vision Project – <i>Tentative (Clackamas County)</i></li> </ul>



<ul> <li>RTP Needs Analysis and Performance Measures for Evaluating 2023 RTP Priorities (Eliot Rose, Metro)</li> </ul>	
<u>November 17, 2022</u>	<u>December 15, 2022</u>
<ul> <li>RTP - High Capacity Transit Strategy Update for 2023 RTP (Ally Holmqvist, Metro)</li> <li>Freight Commodity Study (Tim Collins, Metro)</li> </ul>	<ul> <li>RTP – Update on Call for Projects for 2023 RTP (Kim Ellis, Metro)</li> </ul>

Note: Some 2023 RTP topics are placeholders pending approval of the work plan and engagement plan by JPACT and the Metro Council. Some topics may be discussed through special JPACT workshops, outside of regular JPACT meetings.

Parking Lot:

- *Hwy 26/Westside Transportation Study briefing (20 min, Matt Bihn & ODOT)*
- Regional Emergency Transportation Routes Update Phase 2 (John Mermin, Metro and Laura Hanson, RDPO)



# 2022 MPAC Work Program As of 1/10/2021

January 26, 2022	February 23, 2022
<ul> <li>Metro Planning &amp; OMA Overview (Margi Bradway, Elissa Gertler, &amp; Carrie MacLaren; 30 min)</li> <li>I-205 Tolling Discussion (Mandy Putney, ODOT; 30 min)</li> <li>RTP - Vision and Priority Outcomes for the 2023 Regional Transportation Plan- Discussion (Kim Ellis, Metro; 40 min)</li> </ul>	<ul> <li>2023 Regional Transportation Plan Update Work Plan and Engagement Plan- Recommendation to Council (Kim Ellis, Metro; 45 min)</li> <li>RTP- Emerging Trends in Transportation (Eliot Rose, Metro; 45 min)</li> </ul>
<u>March 23, 2022</u>	<u>April 27, 2022</u>
<ul> <li>I-205 Tolling Discussion &amp; Consider Action on RTP Amendment (Mandy Putney, ODOT; 30 min)</li> <li>WPES Budget Development &amp; Fee Setting Update (Pam Peck &amp; Holly Stirnkorb, Metro; 30 min)</li> <li>Garbage and Recycling System Facilities Plan (Pam Peck, Metro)</li> <li><i>Quarterly Supportive Housing Services</i> <i>Check In and Discussion</i></li> </ul>	<ul> <li>Climate Friendly Equitable Communities Rule Making Update (Margi Bradway, Metro; Kirstin Greene, DLCD; 30 min)</li> <li>Ridwell DEQ Decision Update (Pam Peck, Metro; Audrey O'Brien, DEQ)</li> <li>Food Scraps Requirement Policy Update (Pam Peck &amp; Holly Stirnkorb, Metro)</li> <li>Regional Mobility Policy Update – Discuss Case Study Findings and Recommendations for Updating Policy (Kim Ellis, Metro and Glen Bolen, ODOT; 40 min)</li> <li><i>RTP - Goals, Objectives and Targets for the 2023 RTP (Kim Ellis and Eliot Rose, Metro)</i></li> </ul>
<u>May 25, 2022</u>	June 22, 2022
<ul> <li><u>RTP - Congestion Pricing Policy</u> <u>Development for 2023 RTP (Alex Oreschak</u> <u>and Kim Ellis, Metro)</u></li> <li><i>RTP - Safe and Healthy Urban Arterials</i> <i>Policy Development for 2023 RTP (John</i> <i>Mermin &amp; Lake McTighe, Metro)</i></li> </ul>	<ul> <li>RTP - Climate Smart Strategy Update and Climate Analysis for 2023 RTP (Kim Ellis, Metro)</li> <li>RTP - Transportation Equity Analysis for the 2023 RTP (Eliot Rose, Metro)</li> <li>RTP - Congestion Pricing Policy for 2023 RTP (Alex Oreschak and Kim Ellis, Metro)</li> </ul>

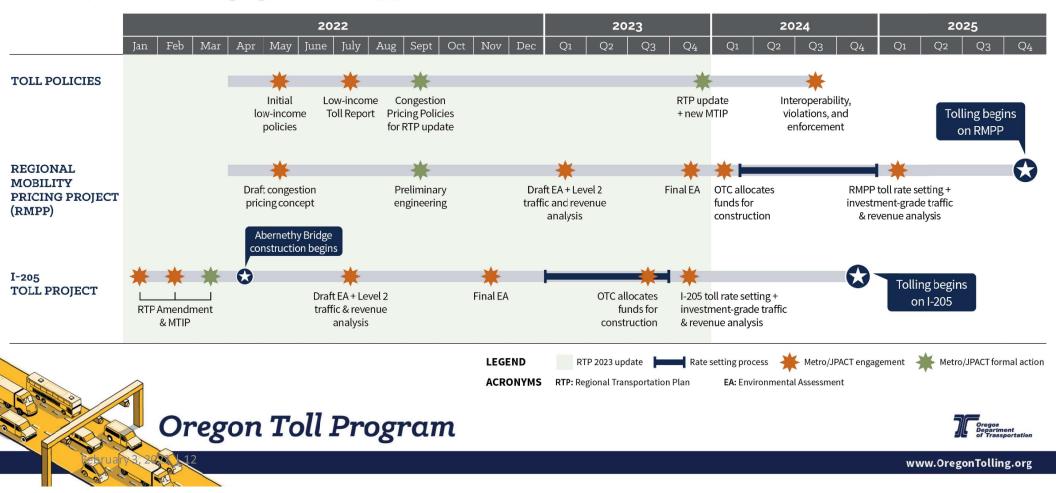
Items in italics are tentative



• <i>RTP - Regional Mobility Policy for 2023</i> <i>RTP (Kim Ellis and ODOT staff; 30 min)</i>	• <i>RTP - Emerging Transportation Trends</i> <i>Study Recommendations for 2023 RTP</i> <i>(Eliot Rose, Metro; 30 min)</i>
<ul> <li>July 27, 2022</li> <li>Quarterly SHS Check In</li> <li><i>RTP - High Capacity Transit Strategy</i> Update for 2023 RTP (Ally Holmqvist, Metro)</li> <li><i>RTP - Transportation Needs and Disparities</i> Analysis for 2023 RTP (Eliot Rose, Metro)</li> </ul>	August 24, 2022- CANCELLED
<ul> <li>September, 28, 2022</li> <li>RTP - Needs Analysis and Performance Measures for Evaluating 2023 RTP Priorities (Eliot Rose, Metro)</li> <li>RTP - Revenue Forecast and Call for Projects for 2023 RTP (Kim Ellis, Metro)</li> </ul>	<u>October 26, 2022</u>
<ul> <li>November 09, 2022</li> <li><i>RTP - High Capacity Transit Strategy</i> <i>Update for 2023 RTP (Ally Holmqvist,</i> <i>Metro)</i></li> <li>Freight Commodity Study (Tim Collins, Metro)</li> </ul>	December 14, 2022

*Note: Some 2023 RTP topics are placeholders pending approval of the work plan and engagement plan by JPACT and the Metro Council.* 

# Metro/JPACT Engagement Opportunities



#### DRAFT\*\*DRAFT\*\*DRAFT

Dear Senator Wyden, Senator Merkley, Congressman Blumenauer, Congressman Schrader, Congresswoman Bonamici and Congressman Bentz:

Thank you for your support and work on historic passage of the Infrastructure Investment and Jobs Act. We are excited about the numerous ways that this legislation could benefit the greater Portland region including funds for repairing roads and bridges, building a network of electric vehicle chargers, and improvements to our transit system, all with a focus on equity, safety, sustainability, and climate change mitigation. We look forward to the ways in which these investments will allow our region to grow and adapt to the future.

Given that much of the transit funding opportunities in the Bipartisan Infrastructure Law are federal grant opportunities, we wanted to take this moment to provide you with a preview of greater Portland's transit priority projects for the next five years so that you can help us advocate for them with the Federal Transit Administration. This list of priorities reflect extensive public deliberations and engagement over the last four years and are part of the Regional Transit Strategy and Regional Transportation Plan. In particular, as the greater Portland region readies itself to be the first region in the country to implement a comprehensive road pricing plan, providing accessible, affordable transit for residents and workers across the region becomes an even greater priority. The projects identified below are critical components of the cross-regional network we will need to invest in to make sure that any pricing program helps the region create a stronger transportation system, rather than stranding people without options. Our needs are great, and the region's near-term top priorities at the federal level, listed in no specific priority order, will be these priority projects:

# • Regional Bus Rapid Transit network beginning with 82<sup>nd</sup> Avenue and Tualatin Valley Highway.

- 82<sup>nd</sup> Avenue: Metro, TriMet, the City of Portland, ODOT and the State Legislature have come together to develop a new vision for 82<sup>nd</sup> Avenue, which will include significant transit improvements and a likely Small Starts project.
- TV Highway: TV Highway serves many uses-- freight corridor, a school route, a vital local business corridor, and a critical transit connection through Washington County. Metro, TriMet, ODOT, Washington County and the cities of Beaverton, Hillsboro, Cornelius, and Forest Grove are working together to create a plan for modernizing TV Highway so that it meets the needs of the community. We anticipate this will be a Small Starts or New Starts project.

- These two projects are critical early components in the development of the region's BRT network plan, which is underway now. We know we will be seeking federal funds for both these projects and look forward to seeing our BRT vision come to fruition.
- Zero Emission Bus infrastructure –Since 2017 the region has made strides away from diesel buses in favor of alternative-fuel buses, especially electric buses. SMART began operating EV buses in 2018, and TriMet is preparing its first major purchase of 24 battery electric buses. This transition is imperative for the climate change, but it is costly. The region intends to fully phase out diesel busses by 2040 (with TriMet fully transitioning to electric busses and SMART transitioning to CNG/RNG busses), assuming we can procure federal funds to meet the current funding gaps for both agencies.
- Interstate Bridge Replacement High- Capacity Transit Component-A long-term top priority
  of the metropolitan region, as well as the States of Oregon and Washington, the Interstate
  Bridge Replacement Program is considered a project of national significance. Key elements
  will include road safety improvements, improved bicycle and pedestrian options, and new
  interstate high-capacity transit service. The IBR Program anticipates the locally preferred
  alternative, including the preferred high-capacity transit mode, will be selected by mid 2022
  in coordination with regional agency partners.
- Southwest Corridor Light Rail Project The Southwest Corridor is a critical project connecting
  the southwest part of our region with major medical and education centers, including OHSU
  and VA medical centers, Portland Community College, and Portland State University, and
  downtown Portland. This project is close to shovel ready and is in the Capital Investment
  Grants pipeline. The traffic congestion and safety in this corridor are significant and are
  anticipated to increase. To ensure that the project meets the needs of the community, the
  region has already committed and built affordable housing within the project corridor. This
  New Starts project is in the pipeline and ready to be built if we can obtain sufficient federal
  funding.
- Light Rail overpass at 185th Avenue in Washington County The need for this project was identified nearly thirty years ago during the development of the Blue Line, based on the assumption that as growth and development occurred in the area, an at-grade light rail crossing would no longer meet the traffic and safety needs in the area. The surrounding area was largely farm fields then. Now it is heavily developed with tens of thousands of jobs and dense transit supportive housing as envisioned when the Metro Region adopted the 2040 Plan in the mid-1990s. This has resulted in long traffic delays on surrounding streets for cars and buses, and leaves pedestrians stranded at the adjacent intersection corners for 6-8 minutes waiting for 3-4 light rail trains to be serviced. This project would build a light rail overpass going over SW 185<sup>th</sup>, rather than the current grade level intersection. This project

would fulfill written understandings that are documented among these parties from over three decades ago.

- **Portland Streetcar extension in Northwest Portland** this project offers an opportunity to leverage existing streetcar service with a 1.3-mile extension through undeveloped property adjacent to Montgomery Park, a historic commercial building anchoring redevelopment of a new mixed-use neighborhood. This extension connects two large formerly industrial sites, each in its own right a prime location for rezoning and equitable redevelopment. Leveraged by private development, this streetcar extension has the potential to create a walkable, climate-friendly neighborhood with hundreds of units of additional affordable housing.
- Transit infrastructure investments in the South Metro I-205 Corridor to support regional transit access As ODOT implements a regional pricing program, affordable transit options will be particularly important in the southern part of the region, where current transit service is spotty and underused. The region is still working with ODOT and stakeholders to identify what transit projects will best serve people of the region as the pricing program is implemented, but we anticipate that we will be asking the Federal Transit Administration for support for projects that include improvements to the Oregon City Transit Center and SMART transit facility, as well as facilities to support operations connection residential and employment areas between Clackamas and Washington counties in the southern part of the region.

We admire and appreciate your leadership on this historic legislation to address climate change and improve America's infrastructure and help build a sustainable and equitable future for the nation. Thank you for your continued service to our region and state, and thank you in advance for helping the region maximize the benefits of the Bipartisan Infrastructure Law for the greater Portland area.

Sincerely,

#### DRAFT

Shirley Craddick Joint Policy Advisory Committee on Transportation

# Memorandum

То:	C4 Metro Subcommittee
From:	Jaimie Lorenzini, City of Happy Valley
	Dayna Webb, City of Oregon City
	Cities of Clackamas County TPAC Representatives
Re:	February 4, 2022 TPAC Meeting
Date:	February 10, 2022

#### **Overview**

Following is a brief summary of the February 4, 2022 TPAC Meeting. The TPAC packet, as well as the full TPAC Work Program can be found <u>here</u>.

## **General Updates**

- The Bipartisan Infrastructure Law includes billions of dollars in competitive funding available to cities, towns, and municipalities across dozens of new and existing programs. Do you know all the resources at your disposal? <u>Find out more here</u>!
- The DLCD Climate-Friendly and Equitable Communities Rulemaking Advisory Committee finalized its work in January. The official public hearing process is anticipated at the end of March, and draft rules should be released March 1. Between now and the end of March, DLCD will conduct its judicial/legislative review of rules.

# I-205 Toll Project: RTP & MTIP Update

#### **Background**

 ODOT is preparing to move the I-205 Toll Project forward in the National Environmental Policy Act review process. Within this process, ODOT requires an RTP amendment to add the preliminary engineering phase for the I-205 Toll Project to the RTP financially constrained project list and clarify the financial connection of the I-205 Toll Project to the I-205 Improvement Project in Chapter 8 of the RTP. The FHWA requires NEPA analysis to be completed under the preliminary engineering phase, and the RTP must be amended before preliminary engineering can be programmed into the MTIP.

#### Status Update

- TPAC was scheduled to issue its recommendation on the MTIP and RTP amendments in February, however after considerable discussion, TPAC determined to delay action. This delay was, in part, to review new information that was received shortly before the TPAC meeting.
- TPAC has requested that JPACT similarly delay its scheduled action in February to allow TPAC to complete its work.
- TPAC's feedback was near unanimous, with only TriMet and ODOT in opposition and one apparent abstention.

#### Next Steps

• Jurisdictional staff are working to review new project information. Over the next month, staff will be developing proposed revisions to four major documents, including the text of the RTP amendment, MTIP amendment, ODOT's statement of commitments, and the enacting ordinance. In preparing feedback for ODOT, we will carefully consider local documents, including but not limited to:

- o Local resolutions that speak to tolling values (Lake Oswego, Oregon City, West Linn)
- o The Clackamas County statement of values on regional tolling and transportation funding; and
- The Joint Clackamas County Chair and Cities of Clackamas County Letter of Concern (1/13/2022)
- To the maximum extent possible, TPAC staff requests that JPACT representatives advocate for and support the deferment of JPACT action on the I-205 Toll Project RTP and MTIP amendment. Deferring JPACT's action in February will equip local staff with the necessary time to refine the toll project to better address the concerns of impacted jurisdictions.

# Regional Flexible Fund Allocation (RFFA) revenue forecast update

Metro staff has coordinated with the Oregon Department of Transportation to forecast expected transportation revenues provided by the new IIJA authorization legislation. Revenue increases have been forecasted for the existing federal transportation revenue streams that flow through MPOs: Surface Transportation Block Grant (STBG), Transportation Alternatives Program set-aside (TAP), and Congestion Management & Air Quality (CMAQ). The increase in these funds forecasted for Metro through the federal fiscal year 2027 above the previous pre-IIJA forecast is approximately \$10.4 million. The IIJA also created a new funding program, the Carbon Reduction Program, however these funds will be addressed at a later date.

To leverage additional transportation funding to the region and to maximize outcomes in the Regional Transportation Plan's investment priority outcomes of Safety, Equity, Climate, and Congestion Relief, Metro proposes to increase RFFA Step 2 funding (local projects) by \$6.1 million, and RFFA Step 1 funding (regional programs, e.g., Regional Corridor Planning and Project Development) by \$4.3 million.

# **Upcoming Agenda Highlights**

- February 16 (MTAC/TPAC Workshop)
  - Regional Mobility Policy Update: Shaping the Recommended Policy and Action Plan.
  - Emerging Trends Initial Findings
  - o 2023 Regional Transportation Plan Draft Work Plan and Engagement Plan Discussion
- March 4
  - I-205 Toll Project RTP and MTIP Amendments Potential Recommendation to JPACT
  - 2023 RTP Update Work Plan and Engagement Plan Recommendation to JPACT
  - Draft 2022-23 UPWP Review & Discussion
  - DLCD Climate Friendly Equitable Communities (CFEC) Rules Review & Discussion
- March 9 (TPAC Workshop)
  - o 2019-2021 Regional Flexible Fund Local Agency Project Fund Exchanges Update
  - 2023 RTP policy brief Safe and Healthy Urban Arterials
  - 2023 RTP policy brief Congestion Pricing Policy Development
- April 1, 2022
  - o 2022-23 UPWP Resolution 22-5244 Recommendation to JPACT
  - $\circ$   $\;$  Regional Mobility Policy Update: Shaping the Recommended Policy and Action Plan
  - Updated 2024-27 MTIP revenue forecast

# For additional information, please contact:

Jaimie Lorenzini, City of Happy Valley jaimiel@happyvalleyor.gov; Dayna Webb, City of Oregon City dwebb@orcity.org