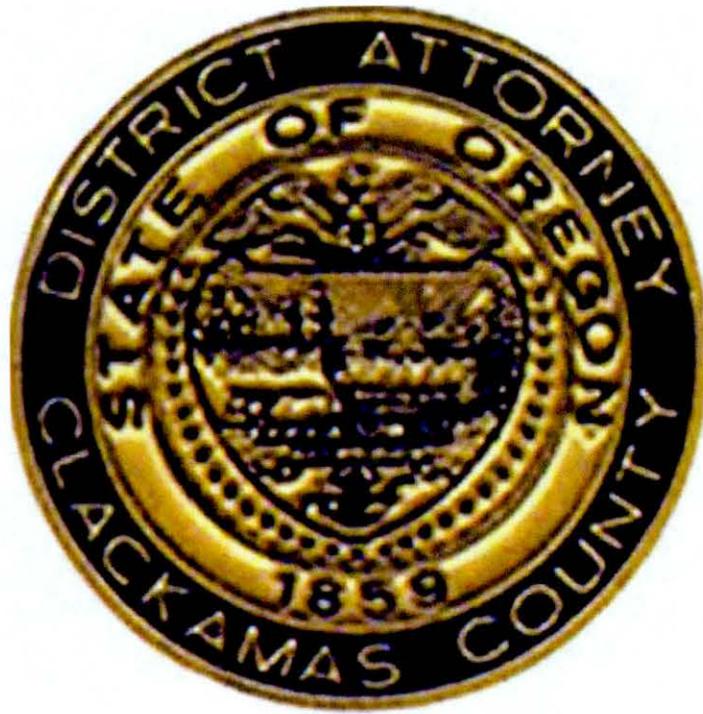


2018 OFFICIAL REPORT

CLACKAMAS COUNTY GRAND JURY



Condition and Management of Clackamas County Correctional Facilities

November 30, 2018

2018 Clackamas County Correction Grand Jury Report

Introduction

Per Oregon Revised Statutes {ORS) 132.440 "once yearly a Grand Jury shall inquire into the condition and management of every correctional facility and youth correctional facility... in the county". A seven-member Grand Jury addressing this issue in Clackamas County was empaneled on November 27 2018, and met through November 30, 2018. The Grand Jury, comprised of Clackamas County citizens of varying backgrounds and experiences, was tasked with reviewing the operations, conditions, and management of correctional facilities in Clackamas County.

The Grand Jurors inspected the County's correctional facilities, including:

- Jail
- Clackamas Substance Abuse Program/Work Release Center (CSAP/WRC)
- Courthouse
- Juvenile Intake and Assessment Center (JIAC)

Witness testimony was received from:

- Don Krupp, County Administrator
- Sheriff Craig Roberts, CCSO
- Undersheriff Chris Hoy, CCSO
- Honorable Judge Kathleen Steele
- Captain Jenna Morrison, Community Corrections
- Captain David O'Shaughnessy, Courthouse Civil Division
- Nichole Bosma, CCJ Director of Nursing
- Sherie Chaney, CCJ Psychiatric Nurse Practitioner
- Brian Kidwell, CCC Instructor
- Brian Imdieke, CSAP Community Corrections Manager
- Michelle Barrera, Juvenile Division Human Services Manager

Throughout our inquiry, we witnessed that Clackamas County is represented by creative, efficient, and dedicated public servants who exhibit exemplary service to the community. Each agency has many facets within their respective departments, however they work seamlessly together with a high level of communication and respect for each other. While there are definite financial needs to improve all agencies, they are able to utilize their facilities to the maximum capabilities with limited resources. Please consider the Grand Jury's findings and recommendations of the County's correctional facilities as addressed below.

Clackamas County Jail

Upon visiting the Clackamas County Jail, we observed an aging facility that has been updated and improved to its near maximum capacity within its physical footprint. While a new jail will eventually be necessary, it is not financially feasible at this point. However, the current jail is a well maintained, orderly, and managed facility. The conditions throughout were clean, sanitary, and well kept. The inmates were provided with adequate nutritional and hygienic requirements. It was clear that the jail staff were very compassionate and committed to the health and welfare of the inmates. We spoke with jail medical and psychiatric personnel who expressed concern for the continuum of care necessary for the jail's mental health population. The jail and criminal justice system are not equipped to address all the needs of these individuals. Given these challenges, we were impressed by the medical staff's ability to manage and care for this challenging population. Overall, we observed professional and appropriate interactions between jail staff and inmates.

There is a clear goal amongst staff to reduce recidivism with innovative programs. We were especially impressed by the GED program offered to inmates while incarcerated. They are on track to exceed their previous graduate numbers. There are additional programs for individuals to address substance abuse and criminality. While efforts are made to re-integrate inmates into the community, they are often only incarcerated for a short period of time. Inmates are then encouraged to continue their progress at the Transition Center, which provides an array of programs to assist in their transition. While we strongly support the intentions, continued data collection is necessary to justify the need for further funding given the numerous other financial needs of the jail.

An ongoing concern of previous Corrections Grand Jury Panels is the issue of forced releases due to lack of available beds in the jail. Forced release numbers remain high, but programs are being explored with the cooperation of the District Attorney's Office, Community Corrections, and the Court to reduce these numbers. We would like to emphasize the need to rigorously collect and analyze data from these efforts to ensure that public safety is not being jeopardized. While we acknowledge that forced release numbers are down overall, intake numbers are down at a commensurate numeric level. Vigilance to address forced release numbers must continue.

One way to reduce forced releases is to utilize the 26 unused beds in the County Jail. Recommendations of previous Grand Jury Panels have been observed, and for the first time in recent years the funds have been partially appropriated to hire and train the additional six staff needed to open these beds. It appears that the goal of the county is to fully fund the resources necessary to staff the additional beds. The Grand Jury Panel believes that this should be a top priority. Past data supports that the increase in available beds will decrease the number of forced releases. With the addition of 82 beds in 2008, forced releases dropped significantly. We would expect the opening of the additional 26 beds will result in a similar decline.

Clackamas Substance Abuse Program/Work Release Center (CSAP/WRC)

The Grand Jury had the opportunity to tour the CSAP and WRC and found the programs to be valuable. The in-patient facility focuses on treating criminality and substance abuse, as well as providing a work release program. In recent years, they have redirected the beds dedicated for work release to CSAP. Prior Grand Juries have recognized the importance of increasing CSAP beds, and the current Grand Jury is in agreement with these findings. This process is already underway, and we believe it should continue.

We observed a knowledgeable, compassionate staff with a passion for improving the lives of the residents. We were especially impressed by the relationships being established between the staff and individuals in treatment.

After touring both men's and women's housing, we observed the facility to be clean and well maintained, with a number of recreational activities available. We had the opportunity to interview two current residents, and it is clear to the Grand Jury that the work of CSAP is having a positive impact for those actively involved in the program. We concur with previous Grand Jury Panels that as resources become available, community corrections should consider expanding the program to provide a larger facility to allow for more beds and staff.

Juvenile Intake and Assessment Center (JIAC)

We find the previous Grand Jury's observations of the JIAC to remain relevant and informative. As stated last year:

The Grand Jury visited the JIAC facility and heard from Juvenile Department staff on the state of the Center's programs, with a focus on how the Center interacts with County youth justice services. The JIAC is a short-term (maximum of 5 hours) detention facility for youth brought into custody for criminal or status offenses. The JIAC staff utilize risk assessment tools to evaluate youth-specific needs and potential threats to public safety. Currently, the County contracts with neighboring Multnomah County for the use of 17 youth detention beds. In 2017, the JIAC initiated the Law Enforcement Assistance Program (LEAP) to place staff in the field with local and County law enforcement agencies to identify and transport youth offenders; the program is intended to allow limited officer resources to remain in the field and to encourage the use of the JIAC which had seen a recent reduction in the number of youth being processed. The Grand Jury commends the JIAC staff in their administration of the facility, which was clean and well maintained. It was apparent that the staff had the safety of the youth and the community in mind in administering the JIAC. The Grand Jury suggests that the County keep the

Juvenile Department and the JIAC in mind when conducting County facilities master planning.

This Grand Jury has found that as of November 30th, 2018 the LEAP Program has not proven to have increased the utilization of the facility and therefore a review is underway to consider eliminating the program. It is important to note that the JIAC is not a correctional facility within the county. However, the 2018 Grand Jury has found this facility plays an important role in the continuum of community corrections.

Courthouse

The courthouse was built in 1936 and is struggling to meet the needs of our growing county. Presently, the courthouse doesn't have the capacity to efficiently serve its numerous official requirements. We do recognize the efforts of the county to improve the safety of the staff and public by providing new holding cells and a more secure entry of inmates. Even with these improvements, there are still limitations such as holding juveniles and separating co-defendants or witnesses, particularly females. Under current circumstances with spatial deficiencies, additional improvements will be hard to accomplish. We recommend continued communication and collaboration of all county agencies to ensure the safety of the public and staff within the current courthouse, as plans for a new courthouse are underway.

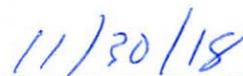
Summary

In conclusion, we recognize and appreciate each county agency that is working in unity to ensure the safety of our community, given their limited resources. The Grand Jury has found the information provided during this inquiry to be educational and illuminating. We encourage the county take steps to inform its citizens of the challenges of administering justice. We feel that the public would be impressed, as we have been, with the collaboration between the Sheriff's Office, Circuit Court, Juvenile Department, and District Attorney's Office to improve Clackamas County.

The Grand Jury of 2018 respectfully submits this report.



Foreperson (on behalf of the Corrections Grand Jury)



Date