



**DAN JOHNSON**  
DIRECTOR

DEPARTMENT OF TRANSPORTATION AND DEVELOPMENT  
DEVELOPMENT SERVICES BUILDING  
150 BEAVERCREEK ROAD OREGON CITY, OR 97045

October 12, 2023

BCC Agenda Date/Item: \_\_\_\_\_

Board of County Commissioners  
Clackamas County

**Approval to apply for a Local Bridge Program Grant from the Oregon Department of Transportation for construction funding to replace the Bull Run River Bridge. Grant value is \$16,151,400. Funding is through the Oregon Department of Transportation, with a match of \$1,848,600 from the County Road Fund. No County General Funds are involved.**

<b>Previous Board Action/Review</b>	10/10/23: Request for Consent 08/18/22: Approval to apply for a Bridge Investment Program Discretionary Grant to replace the Bull Run River (Bull Run Road) Bridge 04/07/22: Approval to apply for a RAISE Discretionary Transportation Grant to replace the bridge across the Bull Run River 07/08/21: Approval to apply for a RAISE Discretionary Transportation Grant to replace the bridge across the Bull Run River 10/15/20: BCC Approval to apply for a Local Bridge Program Grant for funding to replace three bridges (Bull Run Bridge was one of the bridges) 05/07/20: BCC Approval of federal BUILD grant application for the Bull Run River (Bull Run Rd) Bridge 07/11/19: BCC Approval of federal BUILD grant application for the Bull Run River (Bull Run Rd) Bridge 07/12/2018: Approval of federal BUILD grant application for the Bull Run River (Bull Run Rd) Bridge		
<b>Performance Clackamas</b>	The project will build a strong infrastructure.		
<b>Counsel Review</b>	No	<b>Procurement Review</b>	No
<b>Contact Person</b>	Joel Howie	<b>Contact Phone</b>	503-742-4658

**EXECUTIVE SUMMARY:** Clackamas County received a Preliminary Notice of Request for 2027-2030 Local Bridge Program (LBP) Projects from the Oregon Department of Transportation

For Filing Use Only

(ODOT). The Local Agency Bridge Selection Committee established by ODOT is soliciting local bridge project applications for 2027-2030 funding under ODOT's LBP. Only bridges listed in the National Bridge Inventory are eligible as the program is modeled on the old Federal Highway Bridge Replacement and Rehabilitation Program. Applications are due on October 16, 2023.

The Bull Run River (Bull Run Road) Bridge is over 129 years old and came from one of the spans from a Burnside Bridge originally constructed in 1894 and moved to this location in 1926. The bridge is severely load-restricted, has structural deficiencies, and a sufficiency rating of 2.0 (out of 100). This bridge is the only connection to the Bull Run area of northeast Clackamas County with a population of 360 for emergency response and access to services in Sandy. It is also a critical connection for the Portland Water Bureau to access the Bull Run Reservoir, which is the primary water source for over 1 million people in the Portland area and was a very important access route for the timber industry.

The Bull Run River (Bull Run Road) Bridge was awarded \$2 million for the Preliminary Engineering and Right-of-Way phases of the project through the 2025-2027 LBP solicitation. With these phases funded, the project has a good chance for the construction phase to be funded under this solicitation. The superstructure of the replacement bridge is expected to be a single-span, steel-spliced girder with a total estimated construction phase cost of \$18 million. The estimated construction cost has significantly increased recently due to the rising costs of structural steel and concrete. The Preliminary Engineering phase will include evaluating whether a two-span, steel spliced-girder bridge is feasible, which would significantly reduce the weight of the steel needed for the bridge, thereby reducing the bridge replacement cost. The Intergovernmental Agreement with ODOT for the Preliminary Engineering phase is expected to be finalized in the next month or two.

**RECOMMENDATION:** Staff respectfully recommends approval to apply for the Local Bridge Program grant for construction funding to replace the Bull Run River (Bull Run Road) Bridge.

Respectfully submitted,

*Dan Johnson*

Dan Johnson, Director  
Department of Transportation & Development

# Financial Assistance Application Lifecycle Form

Use this form to track your potential award from conception to submission.

Sections of this form are designed to be completed in collaboration between department program and fiscal staff.

**If renewal or direct appropriation, complete sections I, II, IV & V only. Section III is not required.**

**If Disaster or Emergency Relief Funding, EOC will need to approve prior to being sent to the BCC**

**\*\*CONCEPTION\*\***

## Section I: Funding Opportunity Information - To Be Completed by Requester

Award type:  Direct Appropriation (no application)  
 Subrecipient Award  Direct Award

Award Renewal?  Yes  No

<b>Lead Fund # and Department:</b>	Transportation and Development - Fund 215
<b>Name of Funding Opportunity:</b>	Local Bridge Program (LBP) Grant

Funding Source:  Federal – Direct  Federal – Pass through  State  Local

Requestor Information: (Name of staff initiating form)	Joel Howie, Civil Engineering Supervisor
Requestor Contact Information:	jhowie@clackamas.us, office x4658, cell# (971) 378-0581
Department Fiscal Representative:	Diedre Landon, dlandon@clackamas.us, office x4411, cell (503) 348-7561
Program Name & Prior Project #: (please specify)	2020-2030 Local Bridge Program

### Brief Description of Project:

The Local Bridge Program (LBP) is intended to provide federal funding for bridges listed in the National Bridge Inventory as the program is modeled on the old Federal Highway Bridge Replacement and Rehabilitation Program. The Bull Run River (Bull Run Rd) Bridge has been identified as a critical bridge and is also a good candidate for LBP grant funding because LBP funding was previously approved for the Preliminary Engineering and Right of Way phases of the project (\$2 million award). This grant application will cover the construction phase of the project. The bridge has a sufficiency rating of 2.0 and is over 129 years old. The bridge is the primary access to the the Bull Run Reservoir, the main water supply for the City of Portland. The bridge is load restricted and limits access to the reservoir and greatly hinder operations of the Portland water system. The bridge is also limits access for loggers who conduct planned harvests within the watershed protection zone of the reservoir.

Name of Funding Agency:

Notification of Funding Opportunity Web Address:

**OR**

Application Packet Attached:  Yes  No

Completed By: Joel Howie, Civil Engineering Supervisor Date: 09/28/2023

**\*\* NOW READY FOR SUBMISSION TO DEPARTMENT FISCAL REPRESENTATIVE \*\***

## Section II: Funding Opportunity Information - To Be Completed by Department Fiscal Rep

Competitive Application  Non-Competing Application  Other

Assistance Listing Number (ALN), if applicable:	20.205	Funding Agency Award Notification Date:	None identified
Announcement Date:	August 9, 2023	Announcement/Opportunity #:	See attached letter - 8/09/2023
Grant Category/Title	2027-2030 Local Bridge Program	Funding Amount Requested:	\$16,151,400
Allows Indirect/Rate:	Yes	Match Requirement:	10.27%
Application Deadline:	October 16, 2023	Total Project Cost:	\$18,000,000
Award Start Date:	October 1, 2027	Other Deadlines and Description:	
Award End Date	September 30, 2023		
Completed By:	September 30, 2023	Program Income Requirements:	
Pre-Application Meeting Schedule:			

Additional funding sources available to fund this program? Please describe:

If the grant is awarded, County Road Funds will be used to match the grant funding at 10.27%. Total cost for the match is expected to be \$1,848,600 with a total construction cost of \$18 million.

How much General Fund will be used to cover costs in this program, including indirect expenses?

No General Fund will be used.

How much Fund Balance will be used to cover costs in this program, including indirect expenses?

No Fund Balance will be used.

## In the next section, limit answers to space available.

### Section III: Funding Opportunity Information - To Be Completed at Pre-Application Meeting by Dept Program and Fiscal Staff

#### Mission/Purpose:

1. How does the grant/funding opportunity support the Department and/or Division's Mission/Purpose/Goals?

A goal in Performance Clackamas is to Build Strong Infrastructure and this project will fund full replacement of a deficient bridge built in the 19th century which has an extremely low sufficiency rating of 2.0.

2. Who, if any, are the community partners who might be better suited to perform this work?

Since this bridge and the approach roads are all county owned/maintained the project must be carried out by the department. There are no community partners that could undertake this work.

3. What are the objectives of this funding opportunity? How will we meet these objectives?

The objective of this award would be to replace the existing bridge with a completely new bridge next to the existing bridge. Constructing the new bridge next to the existing bridge will allow unimpeded use of the existing bridge until such time as the new bridge is complete.

4. Does the grant/financial assistance fund an existing program? If yes, which program? If no, what is the purpose of the program?

No, the proposal does not fund an existing program, although the requested grant funds would replace an expenditure of road use funds that will be required in the coming years due to the poor condition of this bridge.

#### Organizational Capacity:

1. Does the organization have adequate and qualified staff? If no, can staff be hired within the grant/financial assistance funding opportunity timeframe?

Yes, the organization does have adequate and qualified staff. The staff required will be one project manager in the Transportation Engineering and Construction Line of Business, with the support and direction of the Transportation Engineering and Construction Line of Business Civil Engineering Supervisor, as well as other staff experts within Department of Transportation and Development.

2. Are there partnership efforts required? If yes, who are we partnering with and what are their roles and responsibilities?

The critical partner for this project is Portland Water Bureau (PWB). The PWB needs a bridge to cross Bull Run River to access their facilities at the Bull Run Reservoir. DTD has been in contact with Portland representatives regarding this grant application and they continue to support this project.

3. If this is a pilot project, what is the plan for sun setting the project and/or staff if it does not continue (e.g. making staff positions temporary or limited duration, etc.)?

This is not a pilot project.

4. If funded, would this grant/financial assistance create a new program, does the department intend for the program to continue after initial funding is exhausted? If yes, how will the department ensure funding (e.g. request new funding during the budget process, supplanted by a different program, etc.)?

This grant funding will not create a new program.

**Collaboration**

1. List County departments that will collaborate on this award, if any.

The county departments that will be involved in this project will be the Department of Transportation and Development, and Department of Public and Government Affairs for required public outreach activities.

**Reporting Requirements**

1. What are the program reporting requirements for this grant/funding opportunity?

It is anticipated the county will be asked to submit progress reports and deliverables to ODOT every quarter as a condition of disbursement of funds. Final products will include full construction of the proposed new bridge, as-built plans, and a load rating of the new bridge.

2. How will performance be evaluated? Are we using existing data sources? If yes, what are they and where are they housed? If not, is it feasible to develop a data source within the grant timeframe?

Award performance will primarily be judged on the ability to complete construction within the proposed budget and within the existing grant timeframe.

3. What are the fiscal reporting requirements for this funding?

It is anticipated that ODOT will require a full, itemized reimbursement request and a cost report submitted monthly. Upon completion of the project, the county must submit an itemized project cost report and request for final payment including holdback. The County is responsible to maintain all fiscal records and other records necessary to document County performance for a period of no less than six years.

**Fiscal**

1. Are there other revenue sources required, available, or will be used to fund the program? Have they already been secured? Please list all funding sources and amounts.

If this application is funded it will provide up to \$16.151,400 million of the \$18 million construction cost of the replacement of a bridge that is over 129 years old with a sufficiency rating of 2.0. This critical funding far exceeds the cost of project administration.

2. For applications with a match requirement, how much is required (in dollars) and what type of funding will be used to meet it (CGF, In-kind, local grant, etc.)?

If the grant is awarded, County Road Funds will be used to match the grant funding at 10.27%. Total cost for the match is expected to be \$1,848,600.

3. Does this grant/financial assistance cover indirect costs? If yes, is there a rate cap? If no, can additional funds be obtained to support indirect expenses and what are those sources?

Yes, it is expected this project will cover indirect costs similar to other federal aid projects overseen by ODOT.

Other information necessary to understand this award, if any.

Program Approval:

Joel Howie

09/28/2023



Name (Typed/Printed)

Date

Signature

**\*\* NOW READY FOR PROGRAM MANAGER SUBMISSION TO DIVISION DIRECTOR \*\***

**\*\*ATTACH ANY CERTIFICATIONS REQUIRED BY THE FUNDING AGENCY. COUNTY FINANCE OR ADMIN WILL SIGN\*\***

Section IV: Approvals

DIVISION DIRECTOR (or designee, if applicable)

Mike Bezner 10/03/2023 [Signature]
Name (Typed/Printed) Date Signature

DEPARTMENT DIRECTOR (or designee, if applicable)

Dan Johnson 10/03/2023 [Signature]
Name (Typed/Printed) Date Signature

FINANCE ADMINISTRATION

Elizabeth Comfort 10.03.2023 [Signature]
Name (Typed/Printed) Date Signature

EOC COMMAND APPROVAL (WHEN NEEDED FOR DISASTER OR EMERGENCY RELIEF APPLICATIONS ONLY)

Name (Typed/Printed) Date Signature

Section V: Board of County Commissioners/County Administration

(Required for all grant applications. If your grant is awarded, all grant awards must be approved by the Board on their weekly consent agenda regardless of amount per local budget law 294.338.)

For applications less than \$150,000:

COUNTY ADMINISTRATOR Approved: [ ] Denied: [ ]
Name (Typed/Printed) Date Signature

For applications up to and including \$150,000 email form to Tracy Moreland at TracyMor@clackamas.us for Gary Schmidt's approval.

For applications \$150,000 and above, email form with Staff Report to the Clerk to the Board at ClerktotheBoard@clackamas.us to be brought to the consent agenda.

BCC Agenda item #: [ ] Date: [ ]

OR

Policy Session Date: [ ]

County Administration Attestation

County Administration: re-route to department at [ ] and Grants Manager at financegrants@clackamas.us when fully approved.

Department: keep original with your grant file.