

CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS

Study Session Worksheet

Presentation Date: 11/5/13 **Approx Start Time:** 9:30¹ p.m. **Approx Length:** 60⁶⁰ min

Presentation Title: Oak Grove Boulevard Boat Ramp

Department: Transportation & Development and Business and Community Services

Presenters: Barbara Cartmill, Acting Director, Transportation & Development; and Gary Barth, Director, Business & Community Services

Other Invitees: County Counsel

WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

To re-evaluate the options available regarding the Oak Grove Boulevard boat ramp closure versus maintenance and security measures to maintain access.

EXECUTIVE SUMMARY

On June 22, 2004 more than 150 citizens attended a public meeting at the Oak Lodge Sanitary Facility to discuss the Oak Grove Launch. At that meeting, an overwhelming majority labeled the launch an "asset" to the community and requested it remain open.

As a result of that public meeting, on September 28, 2004, the Board of County Commissioners (BCC), following a study session, recommended that:

1. Signage identifying that the boat ramp is to be used at your own risk, the facility is open from 6 a.m. to 10 p.m. daily, dogs must be on a leash, and "no parking at any time" signs shall be installed.
2. Lighting is installed to illuminate the launch area.
3. Clear brush to improve law enforcement vision of the area.
4. Continue monitoring of partnership opportunities for funding to improve launch to standards and fund gate operations.

Subsequently, on August 1, 2013 a local news affiliate began airing a special investigative series on the "dumping" of cars in the Willamette River via the Oak Grove Blvd. boat ramp. In response to the story, the BCC approved staff to posting a notification to the public of the pending closure of the county road right-of-way (ROW) and permanent barrier installation at the west end of Oak Grove Boulevard to prohibit vehicle access effective December 1, 2013.

Since the notification was posted, there has been public response in favor of retaining vehicle access to the Willamette River via Oak Grove Boulevard. As a result, the Board has requested additional information regarding access and will consider options other than closure.

FINANCIAL IMPLICATIONS (current year and ongoing):

The total estimated costs for this project are dependent on the option chosen by the Board. DTD and BCS staff do not currently have money budgeted for resolving this issue.

1. If we take no action, there are no direct costs however the liability concerns and the continued problem of abandoned cars remains.
2. The estimated one-time costs to install an automatic gate to partially restrict access are \$21,457.
3. The one-time cost to install a barricade close to the water to partially restrict vehicular access is estimated to be \$2,500.
4. The one-time cost to install a barricade to fully restrict vehicular access is estimated to be \$2,500.
5. A solar operated gate was suggested as an alternative and we have requests out for costs and specifications.

LEGAL/POLICY REQUIREMENTS

County Counsel is aware of this discussion and will respond to the Board as options are considered and questions arise.

PUBLIC/GOVERNMENTAL PARTICIPATION

Public notice of pending closure was posted providing 90+ day's notice of the December 1, 2013 closure. Subsequent to that posting, public testimony in opposition to that closure has been provided at a BCC business meeting and letters submitted to the Board. A public discussion also took place at the Oak Grove CPO meeting on October 23, 2013 with general agreement on behalf of those in attendance to retain some form of gated access or otherwise limited public access to the river but with differing opinions on the need for the county to maintain the boat ramp area.

OPTIONS

1. Do not barricade Oak Grove Boulevard at the Willamette River to limit vehicular access. Take no action and allow current use to continue.
2. Install an automatic gate with timer at the location to partially limit access to stated hours.
3. Explore a hybrid process whereby the gate continues to be managed by the community under an informal, but written process and a barricade is placed close to the water while allowing fishing boats access to the river.
4. Proceed with road closure limiting vehicular access effective December 1, 2013.

RECOMMENDATION:

Staff believes the community interests as well as those of the county can be met through option number three or something close to it, as proposed by the community at the CPO meeting on October 23, 2013.

ATTACHMENTS

- 2004 Public Meeting Letter and Board Direction
- PowerPoint Presented at October 23rd OG CPO Meeting
- Estimate for automatic gate
- Mock-up photo of guard rail close to water with fishing boat access
- Comments from Clackamas County Sheriff
- Comments from Clackamas Fire #1

SUBMITTED BY:

Division Director/Head Approval _____

Department Director/Head Approval M. B. Carforniel 10-29-13

County Administrator Approval _____

For information on this issue or copies of attachments, please contact
Teresa Sears @ 503-742-4329



*Clackamas
County*

Sunnybrook Service Center

DEPARTMENT OF
TRANSPORTATION AND DEVELOPMENT

Campbell Gilmour
Director

October 5, 2004

Subject: Oak Grove Boat Launch

Dear Neighbors & Interested Parties:

As promised, Clackamas County Parks & Traffic Engineering have assembled neighborhood input and presented the information to the Clackamas County Board of Commissioners in a study session held September 28th, 2004. The purpose of the study session was to present the neighborhood listing of problems and suggested solutions accompanied with County Staff recommendations for the short term and long term solutions to problems relating to nuisance and unlawful activities, and safety concerns at the launch site. The Board of Commissioners has given direction to address the short term solutions as follows:

1. Signage identifying that the launch ramp is to be used at your own risk, the facility is open from 6 a.m. to 10 p.m. daily, dogs must be on a leash, and no parking at any time shall be installed.
2. Lighting to be installed to illuminate the launch area.
3. Clear brush to improve law enforcement vision of the area.
4. Continue monitoring of partnership opportunities for funding to improve launch to standards and fund gate operations.

A meeting is scheduled for Thursday, October 21st, 2004 at 7 p.m. at the Oak Lodge Sanitary District meeting room (14611 SE River Road) to relay this information and gather further comments. Your attendance would be appreciated.

Attached is a summary of the Study Session materials presented to the Commissioners.

OAK GROVE BOAT LAUNCH

Facts:

Clackamas County Parks has received complaints from neighboring landowners regarding the unwanted, unlawful use, and dangerous condition of Oak Grove Boat Launch.

Background:

Clackamas County has a recognized road right-way (50 feet) starting at the intersection of River Road and Oak Grove Blvd. and continuing west on Oak Grove Blvd. until it terminates into the Willamette River. The end of the boulevard was once a ferry landing and has in the past 40-50 years experienced some local community boat ramp "improvements" consisting of some concrete, asphalt and concrete planking. The boat ramp does not conform to Oregon State Marine Board construction standards and therefore it is not recognized as an operating boat ramp. The slope is dangerous and unusable during summer months without considerable risk. The area has experienced considerable unlawful activity including illegal parking, drinking parties, allowing dogs unleashed to run freely, and trespassing onto neighboring properties. No restroom facilities are available so people are defecating and urinating in public on private property. Many complaints from the adjoining property owners to the launch area have been received by the Parks Department. Major out of community use of the launch is experienced during the spring months due to the salmon run in the Willamette River. The remainder of the year has minimal fishing activity. Summer months have personal water craft launching and party activities. The surrounding community uses the site for beach access for walking and dog running.

A public meeting was held Tuesday, June 22, 2004 at the Oak Lodge Sanitary meeting room in Oak Grove where the participants numbered over 150. The overwhelming majority of people stated that they wanted the boat launch to remain open with some improvements that would not draw others to the launch. They considered the launch an asset to the community. The adjacent property owners strongly oppose leaving the gate to the ramp open 24 hours per day.

The result of the meeting was to gather information to determine possible solutions, investigate actual right-of-way lines and the impacts of the affecting factors.

On Thursday, August 12th, an informal situation briefing, on site, was held with Commissioner Sowa and Staff. One of the adjoining property owners and one of the supportive neighbors was invited to assist in briefing. As it turned out, about 15 interested neighbors were in attendance and gave their perspective on the conditions and importance of the launch in the community. Staff gathered additional information relating to signage, security, and possible operation perimeters with the intent of relaying this information to the full Board of Commissioners for their consideration.

Questions:

Should Clackamas County close the launch ramp due to dangerous conditions, unlawful activities, trespassing and impacts on adjoining land owners?

Should Clackamas County plan and secure adequate funding to improve the launch ramp, purchase real property to provide parking, and provide restroom facilities?

Recommendations by Staff:

Clackamas County Parks Staff have reviewed numerous options and determined that a permanent solution to the site situations will require long term planning and resource acquisition. In the short term, signage identifying that the launch ramp is to be used at your own risk, the facility is open from 6 a.m. to 10 p.m., dogs must be on a leash, and no parking at any time should be installed. Brush will be cut back to provide visual inspection by law enforcement.

Action directed by Clackamas County Board of Commissioners:

1. Signage identifying that the launch ramp is to be used at your own risk, the facility is open from 6am to 10pm daily, dogs must be on a leash, and no parking at any time shall be installed.
2. Lighting to be installed to illuminate the launch area.
3. Clear brush to improve law enforcement vision of the area.
4. Continue monitoring of partnership opportunities for funding to improve launch to standards and fund gate operations.

Comments can be directed to:

Clackamas County Parks
9101 SE Sunnybrook Boulevard
Clackamas, Oregon 97015
503-353-4414

Attachment: List of problems and suggested solutions from June 22nd, 2004, at the Oak Lodge Sanitary meeting room in Oak Grove.

*Notes taken on Tuesday June 22nd, 2004
Oak Lodge Sanitary District meeting room*

PROBLEMS

- Use of Air rifles
- Trash and littering
- Dogs off leash, owners not cleaning up after dog waste
- Drinking including underage drinking
- No restroom facilities
- Trespassing
- Sex and drugs in public
- Illegal parking
- Turning around in driveways
- Driving into river, car dump
- Reckless driving on launch ramp
- Launch ramp slope dangerous
- Landscaping and improvements in right-of-way from River Road to end of Oak Grove Blvd.
- Ramp needed for fire water draw and river rescue

SUGGESTED SOLUTIONS

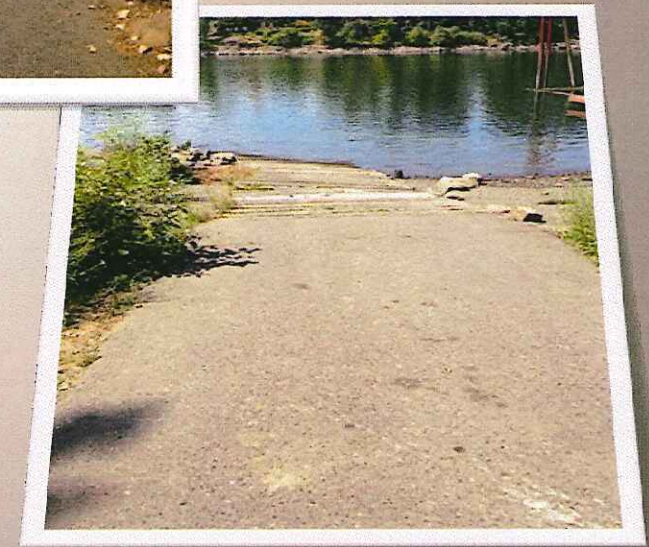
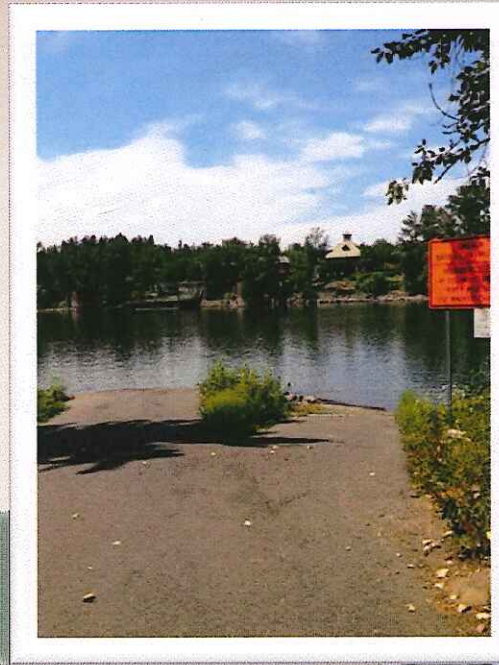
- Reconstruct launch ramp to standards
- Signage improvements
- Neighbor Watch formation
- User fee
- Find funding
- Create tow away zone
- Clear cut trees and brush
- Sell it
- Lock gate at all times
- Install electric gate
- Have dumpster provided by Oak Grove Sanitary including service to empty
- Install lighting
- More garbage cans
- Community service – boy scouts to open & close gate
- Build parking lot (purchase real property)
- Fund Parks position of staff to open & close gate
- Create volunteer list to open & close gate
- Adopt a ramp program
- Recapture 80 foot right of way to provide on street parking
- Designate other road side parking within the neighborhood



Oak Grove Boat Ramp – Issues Review October 23, 2013

Public Meeting 2004 - Oak Grove

- A Public Meeting was held on June 22, 2004 at the Oak Lodge Sanitary Meeting facility in Oak Grove.
- Over 150 citizens were in attendance.
- The overwhelming majority wanted the boat launch to remain open with some improvements that would not draw others to the launch.
- They considered the launch an asset to the community.
- The adjacent property owners strongly opposed leaving the gate to the ramp open 24 hours per day.



Clackamas County Board of Commissioners Provides Direction

On September 28, 2004, following a study session, the BCC gave the following directions to the Department of Transportation and Development:

1. **Signage** identifying that the launch ramp is to be used at your own risk, the facility is open from 6 a.m. to 10 p.m. daily, dogs must be on a leash, and no parking at any time shall be installed.
2. **Lighting to be installed** to illuminate the launch area.
3. **Clear brush** to improve law enforcement vision of the area.
4. **Continue monitoring of partnership opportunities** for funding to improve launch to standards and fund gate operations..



KOIN News Reports

In August 2013 KOIN news reporter Kohr Harlan did a special investigative story on cars found dumped in the Willamette river via the Oak Grove Boat Launch.

"....A 1996 Chevy Lumina. A burned Saturn. A 1980 t-top Corvette. Those are three of the six cars Clackamas County dive teams found in the water near the Oak Grove boat ramp Thursday.

At the request of an insurance company -- and to provide some training for the divers -- the waters near the boat ramp were explored looking for one car. They found six, some of which had been in the water of the Willamette River a long time...."



Aug. 1, 2013
2min.55sec.

Aug. 2, 2013
2min.10sec

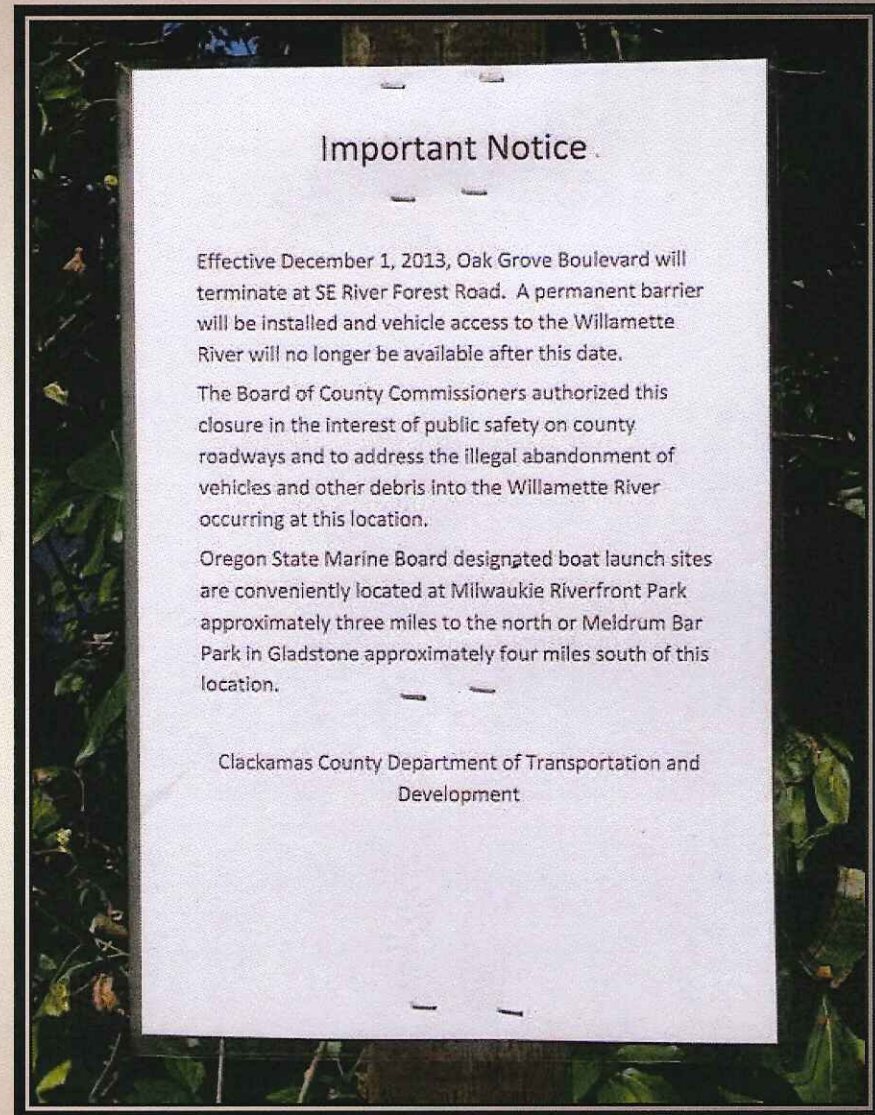
Aug. 12, 2013
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Aug. 15, 2013
4min.56sec



Actions and Next Steps

- ❑ The Board authorized DTD staff to post notification to the public of the pending closure and permanent barrier installation at the current Oak Grove launch site, effective **December 1, 2013**.
- ❑ In response to public feedback regarding the action taken to close the boat ramp, the board has scheduled a Study Session for **November 5th, 2013** to re-evaluate and discuss additional options prior to the December 1, 2013 deadline.



PROPOSAL

Pg. 1 of 2



FOR: CLACKAMAS COUNTY

PHONE: 503.789.4570

ADDRESS:

DATE: 10/21/13

TERMS:

KEVINC@CLACKAMAS.US

JOB ADDRESS: OAK GROVE BLVD
BOAT RAMP

ATTENTION: KEVIN CAYSON

WE PROPOSE TO FURNISH THE FOLLOWING

AMOUNT

ON CUSTOMER'S 25' FOREST ROAD STYLE GATE

- INSTALL: 1) ELITE HIGH CYCLE SLIDE GATE OPENER 1/2 HP MODEL CSL-24V UL325 115 VOLT WITH GEARBOX DRIVE, CRANK RELEASE, AND ERD SENSOR FOR UL 325 COMPLIANCE . INCLUDES BUILT-IN BATTERY BACK-UP FOR OPERATION DURING POWER FAILURE
- 1) CONCRETE MOUNTING PAD FOR OPENER MOUNTING
 - 1) INTERNAL RECEIVER WITH COAXIAL ANTENNAE
 - 2) VEHICLE PRESENCE LOOPS - KEEPS GATE FROM CLOSING IF VEHICLE IS PRESENT
 - 1) FREE EXIT LOOP - ALLOW ALL VEHICLES TO EXIT
 - 1) FIRE ACCESS BOX ALLOWS EMERGENCY VEHICLE ACCESS
 - 1) MMTc RETRO-REFLECTIVE PHOTO CELL NON-CONTACT SENSOR
 - 1) 7-DAY TIMER - DIGITAL AND PROGRAMMABLE TO HOLD GATE OPEN DURING SET TIMES
- SUPPLY: 4) REMOTES
- 1) SET O & M MANUALS IN 3-RING BINDER
 - ONE YEAR LABOR WARRANTY

\$ 6,785.00

ELECTRICAL:

- * Provide permit, trench, bore, approximately 190' from power pole to new meter base, lay 3" conduit, back fill and patch, power company to pull wire and do make up of power from transformer to new meter base, trench from meter base to operator, lay conduit, pull wire and terminate all devices listed.

\$ 14,672.00

DATE INSTALLATION DESIRED

TOTAL

The above proposal is valid for 60 days. Agreements are contingent upon strikes, accidents or other conditions beyond our control. We carry manufacturers', contractors', & employers' liability & workman's compensation insurance. Customer agrees that all equipment is the property of contractor & allows contractor access to property to remove equipment if full payment is not made per contract terms. A 1 1/2% finance charge per month is charged on all past due accounts, plus all attorney fees & court cost for collection. Delivery times are estimates & are not guaranteed.

CCB # 46091 CC # METROOD121MJ CLACKAMAS OAK GROVE



WE ACCEPT THE ABOVE PROPOSAL:

2525 NE COLUMBIA BLVD PORTLAND OR. 97211
(503) 595-4716 (503) 285-1793 Fax

BY: _____ DATE: _____

Submitted By: PATRICK DUTY

PROPOSAL

Pg. 2 of 2



FOR: CLACKAMAS COUNTY

PHONE: 503.789.4570

ADDRESS:

DATE: 10/21/13

TERMS:

KEVINC@CLACKAMAS.US

JOB ADDRESS: OAK GROVE BLVD
BOAT RAMP

ATTENTION: KEVIN CAYSON

WE PROPOSE TO FURNISH THE FOLLOWING

AMOUNT

OPTIONS:

* 1) MAGNETIC LOCK - ELITE MODEL MG-1300RLY PKG WITH RELAY MODULE \$ 896.00

NOTES:

- * Excavated dirt and materials to be spread on-site unless otherwise negotiated.
- * If electrical option not chosen - No permits, bonds, trenching, conduits, piping or wire pulls to opener, keypad(s) or eyes are included in this quote - We will provide wire specs and layouts per your request.
- * Labor quoted at standard wage rates during normal working hours.

WARRANTY:

- * Elite Opener - 5 Years Parts, No Warranty on Battery
- * All other parts and labor - 1 year
- * Warranty work not covered for operation during ice / snow build up - Warranty work done during normal working hours

DATE INSTALLATION DESIRED

TOTAL

The above proposal is valid for 60 days. Agreements are contingent upon strikes, accidents or other conditions beyond our control. We carry manufacturers', contractors', & employers' liability & workman's compensation insurance. Customer agrees that all equipment is the property of contractor & allows contractor access to property to remove equipment if full payment is not made per contract terms. A 1 1/2% finance charge per month is charged on all past due accounts, plus all attorney fees & court cost for collection. Delivery times are estimates & are not guaranteed.
CCB # 46091 CC # METROOD121MJ CLACKAMAS OAK GROVE



WE ACCEPT THE ABOVE PROPOSAL:

2525 NE COLUMBIA BLVD PORTLAND OR. 97211
(503) 595-4716 (503) 285-1793 Fax

BY: _____ DATE: _____

Submitted By: PATRICK DUTY

